### **AGENDA**

## LEWISVILLE PLANNING BOARD OCTOBER 8, 2025 AT 6:00 PM

Lewisville Town Hall 2<sup>nd</sup> Floor Large Conference Room



#### 1. Call to Order

a. Roll Call and Determination of Quorum

### 2. Regular Business

- a. Approval of the Agenda
- b. Approval of Minutes:
  - i. July 9, 2025
  - ii. September 10, 2025
  - iii. September 22, 2025

### 3. Public Comment

### 4. Technical Review

a. <u>L-PBR 2025-01</u>: Brook Forest Phase II, final consideration of a proposed 26-lot Major Subdivision to be located along Concord Church Rd, south of US Hwy 421

### 5. Legislative Hearings

- a. <u>L-114 Heritage Crossing</u>: a request to rezone the property denoted by Tax Parcel ID 5875-85-4964, located at 6732 Shallowford Rd, from the Residential Single Family (RS-20) zoning district to the Lewisville Downtown 1 Conditional zoning district (LD1-C).
- b. <u>UDO L-170</u>: three proposed text amendments to the Lewisville Unified Development Ordinance (UDO) regarding tree preservation, open space requirements and certain institutions.

### 6. Continued Business

a. None

#### 7. New Business

a. None

### 8. Updates and Review

- a. Next Planning Board Meetings
  - i. November 12, 2025
  - ii. December 10, 2025

### 9. Adjourn

# MINUTES OF THE REGULARLY SCHEDULED MEETING LEWISVILLE PLANNING BOARD

SEPTEMBER 10, 2025 at 6:00 PM

Lewisville Town Hall 2<sup>nd</sup> Floor Conference Room



Members Present: Mike Mulligan (Chair)

Philip May (Vice-Chair)

Lynn Fulton Rob Herald Don McClain Sara Van Huis

Members Excused: Marc Maready

Members Absent: None

Staff Present: Lynn Cochran, Planning Director

Elliot Fus, Town Attorney

Applicants Present: Steve Causey, Allied Engineering

Nicole Ellis, Allied Engineering

### 1. Call to Order

Mr. Mulligan called the meeting to order at 6:00 pm. Roll call was performed and a quorum was confirmed with six board members present.

#### 2. Regular Business

- a. Mr. May moved to approve the agenda as written and Mr. McClain seconded. The board voted unanimously to approve the agenda as written (6-0).
- b. Mr. Mulligan moved to table approval of the July 9, 2025 meeting minutes, pending needed corrections and Mr. Fulton seconded. The board voted unanimously to table the minutes to correct the order of pages and text. (6-0).

### 3. Public Comment

None

### 4. Technical Review

a. L-PBR 2025-01, Brook Forest Phase II: a proposed 26-lot Major Subdivision to be located along Concord Church Rd, south of the US Hwy 421 Interchange.

Mr. Cochran introduced the project, a conventional Major Subdivision composed of 26 lots. The parent parcels measure approximately 31.24 acres, denoted by tax parcel IDs 5875-71-2659 & 5875-61-7353. The site is served by public water. Wastewater will be individual, private septic systems. This project will include new, internal streets. UDO requirements include sidewalks at 1 linear foot per linear foot of street centerline, street & lot trees, and a type III landscape buffer along Concord Church Rd.

Mr. Cochran summarized the review and approval process, which includes preliminary staff review, TRC review, Planning Board review, any necessary map adjustments and final approval from the Planning Board at the next regularly scheduled meeting. He also summarized the comments resulting from the TRC review, including a stream that is indicated on the soil survey map but not the USGS map. The properties are located in the protected area Yadkin River WS IV drinking water watershed. There was discussion of the necessary riparian buffers, which will equal 30 feet on each side of all streams on the property as measured from the top of the streambank(s) landward.

Mrs. Van Huis posed a question about the current ingress/egress to Brook Forest Phase I and the proposed new ingress/egress to serve Phase II. Mr. Cochran noted that NCDOT did participate in the TRC review and made no comments.

Mr. Causey discussed the map with the Board and confirmed follow-up coordination with Stantec and Blue Stream regarding the streams located on the property. Mr. Cochran clarified that the applicant will have the option of planting street trees as required by the UDO or preserving existing trees for credit according to the new UDO standards. He explained that the map will be amended with the comments made and feedback given, then returned to the Board at its October meeting for a final vote.

### 5. Legislative Hearings

None

### 6. Continued Business

None

#### 7. New Business

a. Discussion of proposed follow-up text amendments to the Lewisville UDO regarding open space regulations, tree preservation, large scale religious institutions and structural dimensions in the Downtown Overlay.

Mr. Cochran reviewed the background information and previous discussions regarding the potential for very large-scale religious institutions that may be located in primarily residential districts, including large amounts of impervious surface area, parking, traffic and ongoing activities. Mr. Fulton voiced concerns about any large-scale institutions that might be located in predominantly residential areas. Members of the Board engaged in discussion about differing aspects of the topic, including the best means for measuring the relative size/scale of institutions. The Board also reviewed the current town-wide zoning map to identify areas that are currently zoned Institutional & Public (IP).

There emerged from the discussion a consensus to refine the current definitions of neighborhood- and community-scale religious institutions, reducing the benchmark seating capacity from 600 to 300 persons and removing community-scale types as permissible uses in residential zoning districts. They will remain permissible in the other districts where they are currently allowed. Decision-making on new neighborhood-scale religious institutions will remain the same and community-scale religious institutions will involve administrative approval from the Planning Board based on the objective standards of the UDO.

Mr. Cochran explained discrepancies in the standards of measurements for landscaping and tree preservation that arose in Chapter B after the recent UDO update. After discussion, it was decided to standardize the method of tree size measurement to diameter at breast height (DBH) (4.5 feet above grade). Methods for ensuring preservation compliance were reviewed as were alternatives when desired trees cannot be preserved for good cause. Arbor Day principles of tree preservation will be reviewed as requested by Town Council members, as will other ordinances in towns/cities similar to Lewisville. Rewrites will be presented at the October Planning Board meeting.

Continuing, Mr. Cochran explained that the open space standards originally proposed in the UDO rewrite were removed by Town Council, primarily because it was felt the amounts of required open space resulting from the standards were not sufficient. The goal is to create reasonable standards for major subdivisions to dedicate passive and active open space and amenities. After discussion, it was decided that open space requirements should be based on residential density. Higher densities will result in larger amounts of open space. There was also consensus that neighborhoods below a certain density may not require any dedicated open space. The Board identified the open space standards of Monroe and Brevard as models for Lewisville to borrow from. Rewrites will be presented at the October meeting.

Continuing to the last topic of possible text amendments, Mr. Cochran explained to the Board that concerns had been presented about the possibility of tall, bulky structures in the Downtown Overlay located adjacent to smaller, single-family residential structures. After reviewing the current UDO standards and engaging in several points of discussion, the Board agreed to ask the Mayor and Councilman Tom Lawson to attend a special called meeting Monday, September 22 at 6:30 pm to discuss the topic in more detail.

### 8. Updates and Review

Upcoming regularly scheduled meetings of the Planning Board include:

- a. October 8, 2025
- b. November 12, 2025

### 9. Adjourn

With no further business, Mr. Mulligan call for a motion to adjourn. Mr. Fulton moved to adjourn and Mr. May seconded. The Board voted unanimously to adjourn at 8:02 pm (6-0).

Mike Mulligan, Chair	Date	
· ·		
Lynn Cochran, Planning Director	Date	
(Minutes prepared by Lynn Cochran)		

## MINUTES OF THE SPECIAL CALLED MEETING LEWISVILLE PLANNING BOARD

SEPTEMBER 22, 2025 at 6:30 PM

Lewisville Town Hall

2<sup>nd</sup> Floor Conference Room



Members Present: Mike Mulligan (Chair)

Philip May (Vice-Chair)

Lynn Fulton Rob Herald Marc Maready Don McClain Sara Van Huis

Members Excused: None

Members Absent: None

Staff Present: Lynn Cochran, Planning Director

Elliot Fus, Town Attorney

### 1. Call to Order

Mr. Mulligan called the meeting to order at 6:27 pm. Roll call was performed and a quorum was confirmed with six board members present.

### 2. Regular Business

a. Mr. Fulton moved to adopt the agenda as written and Mrs. Van Huis seconded. The board voted unanimously to approve the agenda as written (7-0).

### 3. Public Comment

None

### 4. Technical Review

None

### 5. Legislative Hearings

None

### 6. Continued Business

a. Ongoing discussion of proposed follow-up text amendments to the Lewisville UDO.

Mr. Mulligan summarized the topic of building dimensions in the Downtown Overlay, recapping the points from discussion that occurred during the last regularly scheduled Planning Board meeting. He noted that he had consulted with Town Manager, Stacy Tolbert and that he and Mr. Cochran had discussed the topic. Mr. Mulligan pointed out that this topic was the point of a text amendment several years ago, that incorporated standards to mitigate the potential negative impacts of tall, large and bulky structures in the DTO.

Mrs. Van Huis posed a question about new height limits in the DTO and 'grandfathering' existing structures. Mr. Mulligan and Mr. Cochran explained that restricting height in that manner may leave the Town open to litigation.

Mr. Mulligan offered that after further review of the current standards and multiple discussions, it may be best to leave the current standards as they are. Mrs. Van Huis suggested that offering the public as much information as possible in easily understandable format on this subject would be a good idea. Mr. McClain and Mr. Fulton agreed. Mr. May suggested a subcommittee to look at this issue. Mr. McClain and Mr. Fulton offered to work up an executive summary-style document oriented to the general public. The focus will remain on the Downtown Overlay. The Director and the Board will then evaluate the information and consider posting it to the Planning Department website.

Mr. Cochran asked the Board about how they would like the text amendments to be formatted and presented at the October 8, 2025 meeting and received feedback. He also suggested a point of clarification regarding standards of measurement for trees, that the minimum size to be tagged and preserved should equal eight (8) inches diameter at breast height, measured 4.5 feet above grade. The Board agreed. Mr. May offered the Holly Springs tree ordinance for review among the other documents and ordinances under consideration.

For a future point of review, Mr. Cochran relayed to the Board that the upcoming Heritage Crossing site plan will include a request for alternative compliance, particularly regarding the build-to-line standards of the Downtown Overlay and pedestrian connectivity.

### 7. Updates and Review

Upcoming regularly scheduled meetings of the Planning Board include:

- a. October 8, 2025
- b. November 12, 2025

### 8. Adjourn

With no further business, Mr. Mulligan call for a motion to adjourn. Mr. Herald moved to adjourn and Mrs. Van Huis seconded. The Board voted unanimously to adjourn at 7:15 pm (7-0).

Mike Mulligan, Chair	Date	
Lynn Cochran, Planning Director	Date	
(Minutes prepared by Lynn Cochran)		



6510 Shallowford Road | P.O. Box 547 Lewisville, NC 27023-0547

Voice: 336-945-1028 | Email: <a href="mailto:lcochran@lewisvillenc.net">lcochran@lewisvillenc.net</a>

Website: lewisvillenc.net/planning-zoning

### LEWSIVLLE TECHNICAL REVIEW COMMITTEE (TRC)

PRELIMINARY SITE PLAN REVIEW BROOK FOREST PHASE II

Title and Number: Brook Forest Phase II, L-PBR202501

Current Tax PIN(s): 5875-71-2659, 5875-61-7353

Location: Concord Church Rd, South of US 421Interchange

Type of Development: Conventional Major Residential Subdivision

Total Acreage: 31.24 Acres

Current Zoning: RS-20

Proposed Lots: 26

Project Density: 0.83 DUA

Surveyor/Engineer: Allied Design

4720 Kester Mill Rd

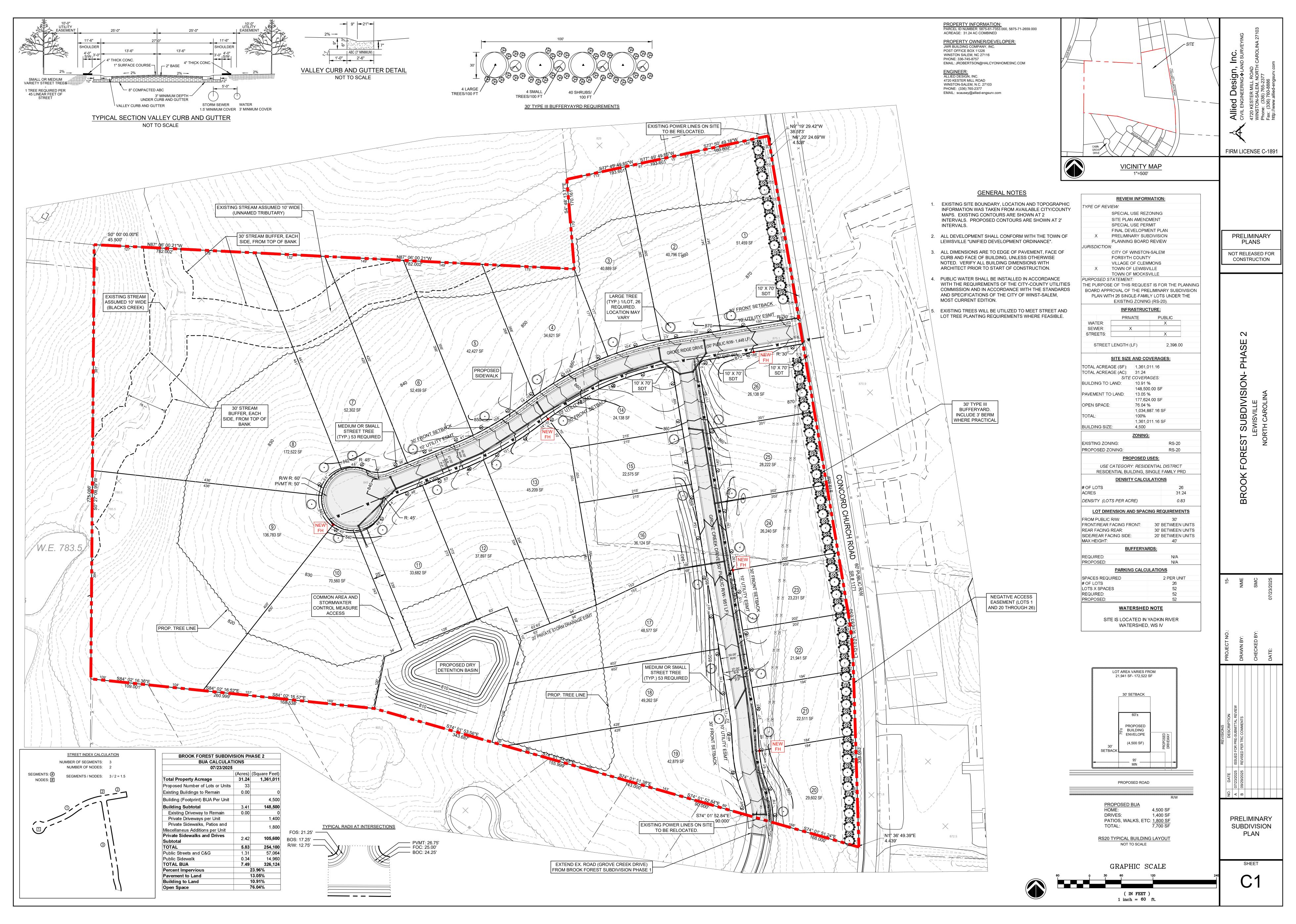
Winston-Salem, NC 27103

(336) 765-2377

Owner/Agent: Carol Page Armstrong Revocable Trust

12612 Celtic Ct

Rockville, MD 28050



### **AGENDA ITEM**

### LEWISVILLE PLANNING BOARD

**L-114:** A request for rezoning from Residential Single-Family

(RS-20) to the Lewisville Downtown 1 Conditional Zoning

District (LD1-C)

**Applicant:** Jung Hoke, Ross Houston

Tax PIN(s): 5875-85-4964

**Location:** 6732 Shallowford Rd, Lewisville



**Size and Location of the Parcel(s):** This property measures (+/-) 2.33 acres according to the Forsyth County Tax Map and is located adjacent to the traffic circle along the corner of Heritage Dr and Shallowford Rd.

**Property Site:** The property is currently vacant of any structures.

**Immediate & Nearby Area:** This property is located in Lewisville's dedicated Downtown Core Area (DCA), which features a mix of small and medium size commercial uses, institutional uses and to a lesser degree, single-family residential uses. Adjacent properties are currently zoned Residential Single-Family (RS-20). Nearby zoning and uses feature limited business, highway business and Lewisville Downtown 1 & 2.

**Environmental Features:** This property is located within the Yadkin River WS IV Watershed. As such, development of this property will be considered high-density, most likely subject to post-construction stormwater control measures (SCMs).

**Utilities:** This property is currently served by public water sewer facilities.

**Access:** This property is served by Shallowford Road, designated as a major thoroughfare, according to the Winston-Salem Urban Area Metropolitan Planning Organization Comprehensive Transportation Plan (CTP) map and by Heritage Drive, which is considered a local road, a portion of which is privately maintained.

**Previous Zoning History:** This property was zoned RS-20 at the time the town incorporated.

**Comprehensive Plan:** The Lewisville Tomorrow Comprehensive Plan designates this property as part of the Lewisville Downtown Place Type. "This area is intended to combine small town urban characteristics by blending civic uses, retail and entertainment attractions, employment opportunities, open space and mixed-use residential areas in intentional ways." (p. 75). A hallmark of the Downtown Place Type is pedestrian orientation and connectivity.

### **Consistency & Reasonableness Considerations:**

1. Consistency. This application is found to be consistent with the Lewisville Tomorrow Comprehensive Plan because:

- Retail, service and institutional uses are considered part of the fabric of Downtown Lewisville.
- Development of currently vacant lots in the DCA is strongly encouraged by the Comprehensive Plan.
- Land Use Objective 2 prioritizes developing "Downtown Lewisville as a center of community identity, encouraging small businesses and a mix of housing types." (p. 129)
- 2. Reasonableness. This application is found to be reasonable and in the public interest, based on the following factors
  - Measuring (+/-) 2.33 acres, the size of this property is typical of the area.
  - Rezoning from RS-20 & LD1-C will allow uses that are more compatible
    with the mixed nature of existing uses in this area, while maintaining the
    character of adjacent and nearby properties and preserving Lewisville's
    small-town feel.
  - The proposed establishment provides a valuable service to the residents of Lewisville.

Additional Considerations: Given the location of this property and the conditional nature of the rezoning request, all development will be subject to the Downtown Overlay (DTO) standards described in the Lewisville UDO. Because of unique features that are specific to this property, particularly its location adjacent to a traffic circle, which creates a variable front property line, the applicants have requested consideration of alternative compliance, as demonstrated by the site plan submitted with the application materials.

**Staff Analysis & Recommendation:** Staff finds the application to be complete and ready for board consideration. Staff finds the request to be consistent with the intents and descriptions of the *Comprehensive Plan* in the Downtown place type and with the principles of alternative compliance. Additionally, staff finds the request to be reasonable when considering all other relevant factors.

Thus, staff recommends approval of zoning map amendment L-114, a request for rezoning from Residential Single-Family (RS-20) to the Lewisville Downtown 1 Conditional Zoning District.



6510 Shallowford Road | P.O. Box 547 Lewisville, NC 27023-0547 Voice 336-945-5558 | FAX 336-945-5531

### **REZONING APPLICATION**

(ZONING MAP AMENDMENT APPLICATION)

Application Date	07/18/2025
Property Address	6724 Shallowford Rd. Lewisville NC 27023
	5875-85-4964
Existing Zoning	RES ACG (PS-26) 40
Proposed Zoning	LD1-C
Acreage Requested	d for Rezoning 2.33
Utilities (circle)	Public / Well Sewer / Septic
*Attach site plan ar	nd/or list of permitted uses along with this application
Owner(s)	Jennifer L Fencl, Executrix
Mailing Address: 37	09 WALDENBROOK RD. GREENSBORO NC,
27407	
Telephone3	36-455-1937emailjennlfencl1@gmail.com
Applicant(s) (if diffe	erent) Ross Houston and Jung Hoke
Mailing Address	6801 Palomino Ridge Ct. Summerfield NC 27358
Telephone(33	86) 202-8849email_jhoke007@gmail.com_
l,Jennifer	L Fenci, Executrix, owner (trustee, executor, etc.) of the
property denoted b	by Forsyth County Tax PIN(s) 5875-85-4964, request
that the property b	e granted a rezoning from <u>PS-20</u> RES ACG to
	I agree with the proposed site-specific conditions
included with this a	pplication. I understand that additional or different conditions may
File#	
Fee Paid	Staff Signature



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be required by the Town Council, that these conditions are permanent, and will run with the land. I feel this will serve my best interests.

the land. I feel this w	vill serve my best interests.		
Jennifer L. Fencl	dotloop verified 07/19/25 4:30 PM EDT RZ3Y-HLQQ-JYHQ-O2WM	Ross E. Houston Jr.	Docusigned by:  Jung Hoke
Owner Signature		4339CD9884704BC Applicant Signature 7/22/2025   3:33 PM EDT	09C462BD527E45F

File#	
Fee Paid	 Staff Signature

### L-114 Heritage Crossing Alternative Compliance Application

**<u>Project Name</u>**: Heritage Crossing

<u>Address of Lot</u>: 6924 Shallowford Rd. Lewisville <u>Owner and Developer</u>: Ross Houston & Jung Hoke

**Required Compliance**: Lewisville's Downtown Overlay guidelines required to place the building (>50%) within the 10' setback from the public right-of- way (BTL: Build- to-Line). It could be easier to be compliant if the lot is shaped in a square/rectangle and typical buildings are also square/rectangle shape. This lot (6924 Shallowford Rd.) is not in a square/rectangle shape and includes a large portion of curved edge alongside the Roundabout on Shallowford Rd. and Heritage Dr.

<u>Challenges:</u> The *Heritage Crossing* building is a rectangle shape, consisting of 3 distinctive designs/units that are connected. When we tried to place the building on the BTL (facing the Shallowford Rd.), the building had to be shifted as far as to the right side (Shallowford side) hence, the whole building had to be compressed in the width and stretched in the depth toward back. It resulted in the front width of the building to be drastically narrowed, and the one building had to be as ~76-77' long in depth. An Ideal depth of any small pedestrian retail space should be no more than ~60'-65' for the best consumer experience. Not only we were challenged by the location and shape of the building but also were facing the following engineering difficulties:

- Because the building was pushed furthest to the right side of the lot, we had very narrow driveway on the Shallowford entry side. The site plan had only ~20' driveway width on the Shallowford side entry (Engineer's recommendation: ~ 22'-25' wide),
- 2. Also, on the Shallowford entry side, there were no spaces for any side-parking where the UPS Store is planning to be located, and the UPS delivery truck had to load/unload packages.
- 3. At the same time, there was a large extra unused land space on the side of Heritage Rd. alongside the Roundabout because the building location was far shifted to the Shallowford side.

Alternative Compliance: We (engineer, architect and Lynn) met several times and explored many different rotations, designs, and sizes for a suitable solution for the best use of the land and our objectives. Per Lynn's creative suggestion, the engineer brought the building down just about ~9' from the BTL. That move allowed us to shift the building closer to the Roundabout side on the curve, and we were able to resolve all those challenges and accomplish the following objectives:

- Enabled sufficient 2-way traffic driveway with ~26' in width on the Shallowford Side entry.
- Enabled to create 8-9 SIDE parking spaces (Shallowford facing).

### L-114 Heritage Crossing Alternative Compliance Application

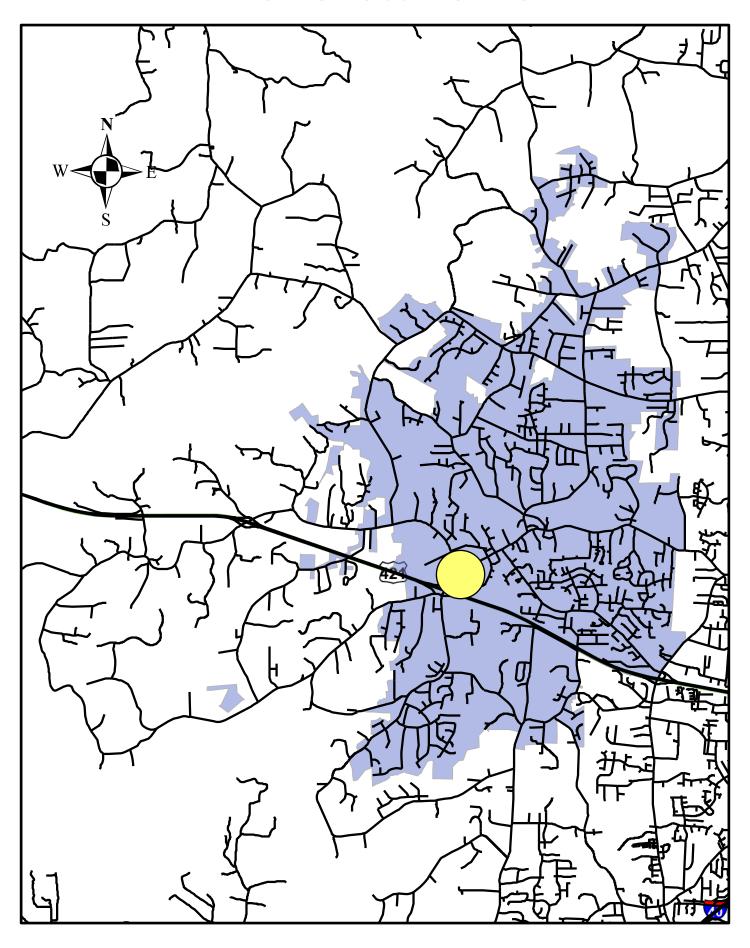
- Also provided a good size Handicap parking space that was very close for the Store on the side.
- Accommodated the future UPS Store to have one UPS delivery truck loading space on the side.
- Allowed all 3 buildings to have the suitable dimensions (30'x40', 50'x65' and 30x45').
- Allowed full usage of Heritage Rd side land with no more voided land space.
- Provided some extra space on the front of the building for potential pedestrian experience (i.e., extra landscape and/or benches...etc.).

### ALTERNATIVE COMPLIANCE (Section B.2 – Zoning Regulations), Page B.2-198

The Planning Board may consider site plans varying from setbacks and other dimensional requirements of the UDO in the Downtown Overlay, where there might exist challenges to strict conformity with these provisions. These include, but are not limited to zoning lots of <u>unusual size and shape</u>, the configuration of adjoining lots and improvements thereon, <u>topography</u>, <u>parking availability</u>, <u>or other natural conditions</u> <u>beyond the control of the property owner</u> or where prior acts of any public agency have occurred such that to require strict compliance with the standards of the UDO would compromise the intents and goal of the Downtown Overlay. Site plans varying from the requirements may be approved upon written findings specifically describing how the site plan fulfills or exceeds the intent, purposes, and requirements of the supplemental standards and that such site plan is supported by the intents and descriptions of the Lewisville Comprehensive Plan</u>. Nothing in this Section shall require the Town to approve any site that does not comply with these requirements.

Submitted by Jung Hoke & Ross Houston, September 22, 2025

## L-114 HERITAGE CROSSING VICINITY MAP

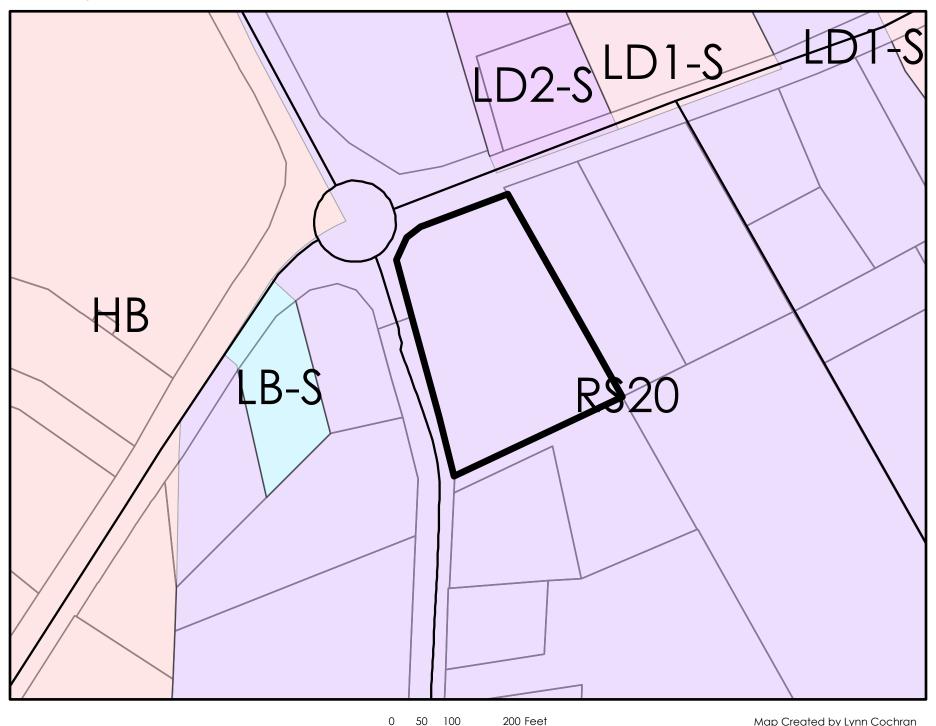


0.5

2 Miles



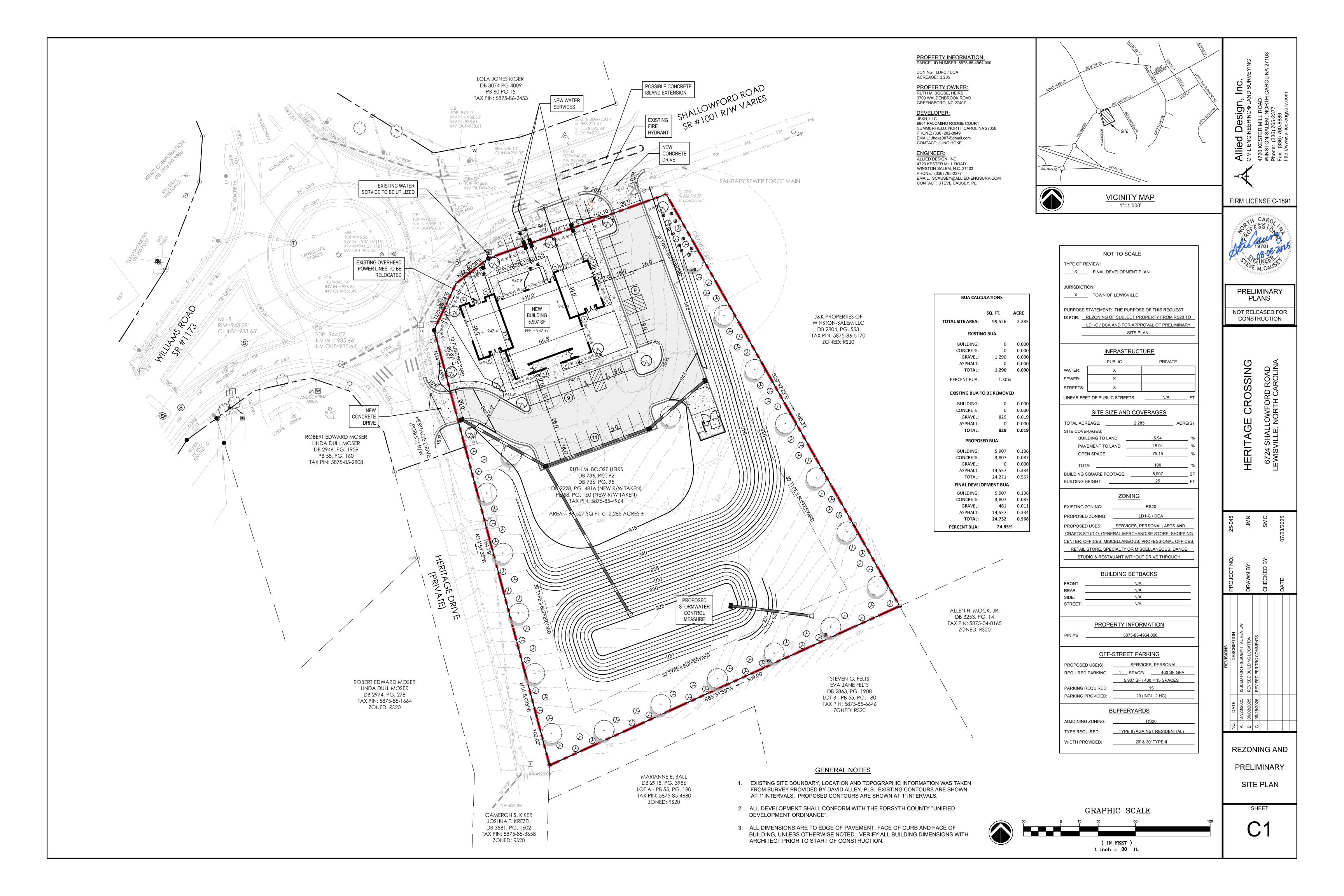
## L-114 HERITAGE CROSSING ZONING MAP





## L-114 HERITAGE CROSSING AERIAL MAP







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Voice: 336-945-1028 | Email: <a href="mailto:lcochran@lewisvillenc.net">lcochran@lewisvillenc.net</a>

Website: lewisvillenc.net/planning-zoning

### LEWSIVLLE TECHNICAL REVIEW COMMITTEE (TRC)

PRELIMINARY SITE PLAN REVIEW HERITAGE CROSSING

Title and Number: Heritage Crossing, Rezoning L-114

Current Tax PIN(s): 5875-71-2659, 5875-61-7353

Location: Wilson Rd-Heritage Dr-Shallowford Rd Roundabout

Type of Development: Non-Residential, Office, Retail, Services

Total Acreage: 2.28 Acres

Current Zoning: RS-20 (Proposed Rezoning to LD1-C)

Project Density: 24.85% BUA (Phase I)

Surveyor/Engineer: Allied Design

4720 Kester Mill Rd

Winston-Salem, NC 27103

(336) 765-2377

Owner/Agent: Ruth M Boose

3709 Waldenbrook Rd Greensboro, NC 27407



6510 Shallowford Road | P.O. Box 547 Lewisville, NC 27023-0547

Voice: 336-945-1028 | Email: <a href="mailto:lcochran@lewisvillenc.net">lcochran@lewisvillenc.net</a>

Website: lewisvillenc.net/planning-zoning

### Lewisville Planning, Lynn Cochran lcochran@lewisvillenc.net

- Alternative Compliance consideration requested based on the configuration of the lot adjacent to the traffic circle, variable front property lines and the necessary placement of the Shallowford Road driveway, particularly as these issues relate to the build-to-line (BTL) and associated standards.
- The 15-foot Type II bufferyard shown on the upper right corner of the site plan should be a minimum of 20 feet according to the general bufferyard requirements of the UDO.
- \*New UDO Tree Preservation Requirement (B.3-3.7, pp. 374-375): a tree preservation plan must be submitted with the final plat. Please review the section noted for the specific regulations. The Tree Protection Plan must show the location of existing trees on the property, including those that are to be removed, the limits of disturbance, the Critical Root Zone (CRZ) of trees to be preserved, and the tree protection fence/barrier.

### Addressing, Matthew Hamby <a href="mailto:hambyme@forsyth.cc">hambyme@forsyth.cc</a>

The site address has been assigned – 6732 Shallowford Road

### Fire Marshal, Mark Johnson johnsome@forsyth.cc

- Provide documentation of measured fire flows from hydrants to demonstrate
  that available water flows meet or exceed the needed fire flow requirements
  cited in approved plans as required by 507.3. You may schedule a hydrant fire
  flow test through the Utilities Field Operations Division by calling City Link (311 or
  336-727-8000).
- If the building is equipped with a fire alarm, sprinkler system or special hazard, a Knox Box will be required. You can order one online at Knoxbox.com, just make sure you select the Forsyth County fire option. Contact our office if you have questions 336-703-2550. (506.1)
- If applicable, separate permits would be required for fire alarms, sprinklers, automatic extinguishing systems, tanks, etc.

### NCDOT, David Bankhead dpbankhead@ncdot.gov

- The NCDOT does not have a single, "published" standard for new driveway connections related to the exact distance requirement from roundabouts. We do require a minimum distance of 100' from traditional intersections. With that said, a site-specific assessment is provided and the approval will ultimately be determined by the District Engineer.
- Notes (Shallowford) Design/layout will need to illustrate adequate safe distance between the driveway connection and roundabout intersection (and pedestrian crossing) to be considered or accepted.
- Please provide more information about proposed building site details.



6510 Shallowford Road | P.O. Box 547 Lewisville, NC 27023-0547

Voice: 336-945-1028 | Email: <a href="mailto:lcochran@lewisvillenc.net">lcochran@lewisvillenc.net</a>

Website: lewisvillenc.net/planning-zoning

 NCDOT driveway permit not required for connection on Heritage Drive (nonsystem).

### Stormwater, Stantec, Kevin Kubiak kevin.kubiak@stantec.com

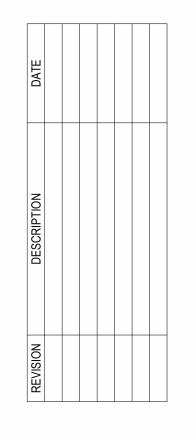
- Efforts shall be taken to mitigate any adverse effects on downstream structures, culverts, properties, etc.
- This is a high-density development project
- Submit hydrologic-hydraulic analysis on drainage system for 2-, 10- and 25-year 24-hours storms. Show pre- and post-development comparison
- Submit hydrologic-hydraulic analysis on SCM for the 25-year, 6-hour storm.

### Utilities, Tiffany Easter, tiffanyal@cityofws.org

• Submit plans for review/approval through IDT system. Any existing connections not intended for reuse must be terminated at the main. Any new water connections will require a payment of system development fee for both water and wastewater. Water meters purchased through COWS. All water connections will require a Reduced Pressure Assembly Backflow Preventer matching the meter size. Hazard determined at permitting process. Minimum 1,000-gallon exterior in-ground grease interceptor will be required if there's a kitchen. Size may be larger depending upon kitchen fixture schedule. No water/sewer connections located inside a driveway.



SHALLOWFORD CROSSING
6724 SHALLOWFORD ROAD
LEWISVILLE, NORTH CAROLINA

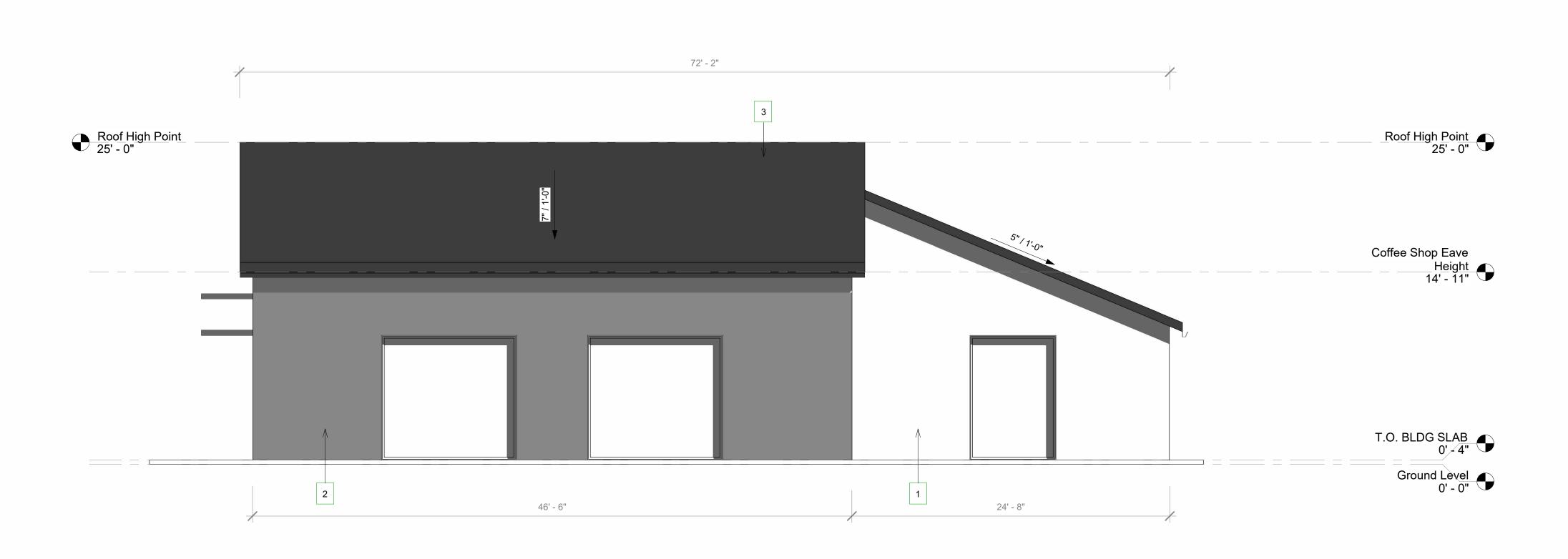


HOKE

DESIGN

GROUP







# TOWN OF LEWISVILLE PLANNING CONSISTENCY AND REASONABLENESS DETERMINATIONS

The Board has reviewed *Zoning Map Amendment L-114*, rezoning from Residential Single-Family (RS-20) to the Lewisville Downtown 1 Conditional Zoning District. As required by NCGS § 160D, the Board makes the following findings:

- 1. Consistency. This application is found to be consistent with the Lewisville Tomorrow Comprehensive Plan because:
  - Retail, service and institutional uses are considered part of the fabric of Downtown Lewisville.
  - Development of currently vacant lots in the DCA is strongly encouraged by the Comprehensive Plan.
  - Land Use Objective 2 prioritizes developing "Downtown Lewisville as a center of community identity, encouraging small businesses and a mix of housing types." (p. 129)
- 2. The proposed action is found to be reasonable because:
  - Measuring (+/-) 2.33 acres, the size of this property is typical of the area.
  - Rezoning from RS-20 & LD1-C will allow uses that are more compatible
    with the mixed nature of existing uses in this area, while maintaining the
    character of adjacent and nearby properties and preserving Lewisville's
    small-town feel.
  - The proposed establishment provides a valuable service to the residents of Lewisville.



# TOWN OF LEWISVILLE PLANNING DRAFT MOTION TO APPROVE OR DENY

### **APPROVE**

"I motion to recommend APPROVAL of this request based upon the Consistency & Reasonable Determinations Statements that are included in the Board agenda packet and as may be amended."

### **DENY**

"I motion to recommend DENIAL of this request based upon the Consistency & Reasonable Determinations Statements that are included in the Board agenda packet and as may be amended."

### <u>UDO L-170(a) REDIFINING THE SCALE OF RELIGIOUS INSTITUTIONS</u> IN RELATION TO RESIDENTIAL AREAS

Currently the UDO describes and provides zoning regulations for religious institutions at two scales, neighborhood and community. Neighborhood scale is the smaller, with a seating capacity of 600 seats or less. Community Scale is the larger, with a seating capacity of more than 600 persons. Each type of religious institution is allowed in RS zoning districts, in addition to others.

### **TEXT CHANGES**

This text amendment will include changes to the definitions of religious institutions, reducing the seating capacity of the main sanctuary of each to a scale that is more suitable to the residential areas of the Town of Lewisville

### **DEFINITIONS**

**Religious Institution, Community Scale.** A religious institution in which the seating capacity in the sanctuary or main activity area is greater than six hundred (600) three hundred (300) persons.

**Religious Institution, Neighborhood Scale.** A religious institution in which the seating capacity in the sanctuary or main activity area is six hundred (600) three hundred (300) persons or less.

### ZONING DISTRICTS/PERMITTED USES TABLE

There will be no changes to the use standards for either neighborhood scale or community scale religious institutions. The permitted uses table will be amended to reflect the changes for community scale religious institutions noted below:

- Community scale religious institutions will no longer be permissible in RS and RM zoning districts.
- New community scale religious institutions will require technical review and approval from the Planning Board as opposed to a special use permit.

Lewisville Methodist – 250 Temple Baptist – 300 Unity Moravian - 300

# <u>UDO L-170(B) REFINING TREE PRESERVATION REQUIREMENTS</u> CURRENT 3-3.7. TREE PRESERVATION REQUIREMENTS

### A. Intent.

- 1. This Section 3-3.7 Tree Preservation Requirements intents to limit excessive pruning or clear-cutting of existing trees and other natural landscape features.
- 2. This Section 3-3.7 Tree Preservation Requirements shall provide a uniform standard for the protection and replacement of trees on all property when a zoning or building permit is required for new development.
- 3. Existing trees may be counted toward landscaping and buffer requirements and toward tree preservation standards as stated herein.
- 4. As communities develop and grow, the need for renovation and construction of buildings, roads, parking lots and other infrastructure poses significant environmental impacts.
- 5. Tree preservation and tree protection regulations are necessary to protect desirable trees and plants and are a vital part of sustainable community growth.

### B. Preservation Standards.

- 1. It is the intent of this *Section 3-3.7 Tree Preservation Requirements* to preserve deciduous and evergreen trees to the greatest extent possible.
- 2. Trees at least twenty-five (25) inches in circumference within required buffer and landscaping areas shall be tagged prior to any site clearance and be preserved. At least fifteen percent (15%) of all existing tress shall be preserved.
- 3. In any case where a deciduous or evergreen tree over twenty-five (25) inches in circumference is removed from the buffer, it shall be replaced with at least four (4) or more trees of similar species and size, the location which shall be determined by the Director.
- 4. Trees seventy-five (75) inches in circumference must be preserved and shall not be removed
- C. **Preservation Plan.** A tree preservation plan shall be required as part of any landscaping plan submitted to the Department of Planning and meet the following standards:
  - 1. The plan must show there will be no disturbance within a preserved tree's critical root zone.
  - A preserved tree's critical root zone shall be protected from encroachment and damage.
  - 3. A physical barrier restricting access to a tree's critical root zone shall be installed to prevent encroachment from materials, people, and equipment.
  - 4. Barriers shall be accompanied by temporary signs labeling the critical root zone.
  - 5. The critical root zone area shall remain free of all building materials and debris.

### **EDITS**

Improving the current tree preservation standards involves a few edits to the **LANDSCAPING STANDARDS** to avoid redundancy and to prevent contradictions with the tree preservation standards, primarily regarding standardization of measurement.

B.3-3.2. APPLICATION PROCEDURES AND GENERAL REQUIREMENTS (p.362) Standardize tree size measurement throughout the UDO as the "Diameter at Breast Height" (DBH), defined as 4.5 feet above grade.

Regarding Landscaping Requirements (Chapter B, Section 3.3)

- 3. Existing Trees to be Preserved. The number, location, species, height, and diameter at six (6) inches above ground level number and location of existing trees measuring eight (8) inches in diameter at breast height (DBH) or larger, defined as 4.5 feet above grade of existing trees are to be preserved for credit as per Section B.3-3.2(H) Use of Existing Trees for Credit; (p.362)
- **5. Tree Protection Plan.** The Tree Protection Plan shall show the location of existing trees on the property, including those that are to be removed, the limits of disturbance, the Critical Root Zone (CRZ), and tree protection fence. The CRZ shall remain undisturbed in order for the tree to count towards the mitigation requirement. (remove this requirement from this location to prevent confusion with the **Tree Preservation Plan** requirements.) (p. 362)

Table B.3.11 Use of Existing Trees for Credit (p. 365)
Reword to standardized measurement: Diameter of Existing Trees at Breast Height

Diameter of Existing Tree Six (6) Inches Above Ground Level	Number of Trees Credited	
2—6 inches	1	
7—12 inches	2	
13—18 inches	3	
19—24 inches	4	
25 inches or greater	5	

### **PROPOSED 3-3.7. TREE PRESERVATION STANDARDS**

### A. Intent.

- 1. It is the intent of this Section to preserve deciduous and evergreen trees to the greatest extent possible.
- As communities develop and grow, the need for renovation and construction of buildings, roads, parking lots and other infrastructure poses significant environmental impacts.
- 3. Tree preservation and tree protection regulations are necessary to protect desirable trees and plants and are a vital part of sustainable community growth.
- 4. Recognize the importance of the existing tree canopy and natural features such as native tree groves and stands of hardwood trees;
- 5. Recognize the importance of existing trees to the visual and natural environments in the Town;
- Protect and retain significant tree masses and specimen trees during and after development;
- 7. To mitigate the effects of climate change and direct impacts on public health by preserving and renewing neighborhood tree canopies;
- 8. Provide a uniform standard for the protection and replacement of trees on all property when a permit is required for new development.

### **B. Pre-Application Meeting. (Optional)**

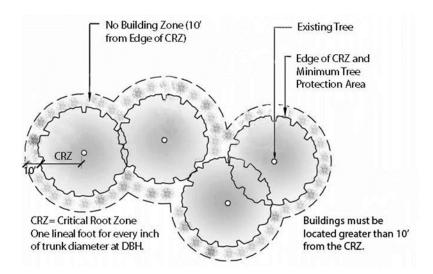
 Prior to preparation and submittal, the applicant is encouraged to meet with the Planning Director and provide a graphic depiction on an aerial map illustrating the existing tree canopy and potential areas for preservation of existing healthy trees with good form.

### C. Coordination with Other Plans.

- When permanent stormwater control measures (SCM) incorporate existing trees
  as amenities or for other purposes according to the standards of this section, these
  trees may be counted toward credit of the minimum 15% preservation requirement.
- 2. Existing trees may be counted toward landscaping and buffer requirements in addition to the tree preservation standards described herein.

### D. Preservation Standards.

- Consistent with N.C.G.S. § 160D, the Town of Lewisville can deny approval of site plans, plans or building permits for up to three years if trees are removed that would have otherwise been protected by these (UDO) standards and up to five years if such removal proves to be willful.
- 2. This Section intends to limit excessive pruning or clear-cutting of existing trees and other natural landscape features.
- 3. Trees shall be measured by diameter at breast height (DBH), equal to 4.5 feet above grade.
- 4. Tree measurements shall include the critical root zone. The critical root zone (CRZ) is the circular region measured outward from a tree, representing the essential area of the roots that must be maintained in order for the tree to survive. The Critical Root Zone is one (1) foot of radial distance from the tree's trunk for every one (1) inch of tree caliper, measured at breast height (DBH) as measured four and a half (4.5) feet above grade.



- 5. Trees measuring six (6) inches diameter or more (DBH) within required buffer and landscaping areas shall be tagged prior to any site clearance and be preserved. At least fifteen percent (15%) of all existing tress shall be preserved.
- 6. In any case where a deciduous or evergreen measuring eight (8) inches or more at DBH is removed from a buffer, it shall be replaced with at least four (4) or

- more trees of similar species and size, the location which shall be determined by the Director.
- 7. Trees measuring twenty-four (24) inches or more at DBH must be preserved and shall not be removed, if at all possible. In cases where these trees might pose a significant hardship, they must be replaced with the equivalent number of tree caliper inches of the tree removed. The minimum replacement tree size shall be a 3-inch caliper.
- E. **Preservation Plan.** A tree preservation plan shall be required as part of any landscaping plan submitted to the Department of Planning and meet the following standards:
  - 1. The applicant shall provide a tree survey showing the location of all trees measuring eight (8) inches or more at DBH, including the CRZ; wooded areas to be preserved; and the overall limits of disturbance.
  - 2. The plan must show there will be no disturbance within a preserved tree's critical root zone.
  - 3. A preserved tree's critical root zone shall be protected from encroachment and damage.
  - 4. A physical barrier restricting access to a tree's critical root zone shall be installed to prevent encroachment from materials, people, and equipment.
  - 5. Barriers shall be accompanied by temporary signs labeling the critical root zone.
  - 6. The critical root zone area shall remain free of all building materials and debris.
- F. **Delay of Installation.** If new plantings are required and they have not been installed at the time of a request for an occupancy permit, and the Director determines that the unavailability of plant materials or adverse weather conditions prohibit the timely completion of planting, a delay in planting may be approved, subject to the following:
  - 1. **Completion Schedule.** The applicant shall sign a contract specifying that the work shall be completed within the six (6) months immediately following the date of application for an occupancy permit; and
  - 2. **Security.** A financial guarantee in the form of an escrow account, bond, letter of credit, or other instrument shall be required prior to issuance of an occupancy

- permit, according to the terms of the Ordinance, described in Section D-6(J) Development Guarantees.
- G. **Alternative Compliance.** An applicant may propose a landscaping plan that varies from the strict application of the provisions of this Section in order to accommodate unique characteristics of the site or to utilize innovative design. Applications for alternative compliance shall include a site plan following the requirements specified in *Section A.4-3.10 Site Plan* and shall be approved administratively by the Planning Director and/or Planning Board (if applicable) upon a finding that the proposed landscaping plan meets or exceeds the requirements of this Section.

### **UDO L-170(c)**

### D.6-B.4 OPEN SPACE STANDARDS (To be added to Chapter D)

- A. **Intent.** The intent of these standards is to allow uses of unencumbered land that provide enjoyment, recreation and public health benefits while fostering a sense of community in Lewisville's residential areas. Land dedicated for other purposes or that is otherwise unusable may not be used to fulfill the requirements of this chapter. Open space as defined by this Section is also separate from those areas that are environmentally sensitive and that must be protected in their natural state, particularly as described in *Chapter C* of this Ordinance (e.g., flood hazard areas, natural wetlands, riparian buffers, stormwater control measures, etc.).
- B. **Generally.** Herein, open space is defined as all public or common areas not occupied by buildings, parking areas, stormwater control measures, streets, or required landscape bufferyards.
  - Open space shall be planned, improved and made accessible to persons living nearby. At a minimum, improved spaces shall be cleared of underbrush and debris.
  - Playground equipment, statuary, and fountains should be located toward the interior of squares and parks away from the public right-of-way to provide for adequate safety of the user.
  - Open space shall protect natural areas and provide focal points for neighborhoods and town. A central square or green, for example, may comprise a majority of the area required for dedication.
  - 4. Dedicated open space shall be held in common ownership, separately deeded to a homeowner's association, land trust or conservancy, or similar such organization.
- C. **Applicability.** All Major Subdivisions described in *Chapter D* of this Ordinance are subject to the requirements of this Section. These standards do not apply to Large Lot Subdivisions as defined in *Chapter D*, Planned Residential Developments, Multi-Family Developments or in the Mixed-Use Conditional Zoning District (MU-C). These standards do not apply in the following overlays: DTO, NAC, VBO, HO or TO. If a Major Subdivision is located within one-quarter (1/4) of a mile from public open space (e.g., Jack Warren Park, Shallowford Square) these standards do not apply.

The amount of useable open space required for dedication shall be determined using the open space dedication matrix described herein.

- The matrix is intended to designate required open space in the most effective
  fashion possible for the residents of Lewisville's neighborhoods, taking into
  account residential density; the characteristics and attributes of Lewisville as a
  Town; and the descriptions, intents and goals the Lewisville Tomorrow
  Comprehensive Plan.
- 2. Additionally, the matrix encourages the preservation of land. As density increases, the matrix requires increasing amounts of open space dedication. For example, a 50-acre subdivision with 100 lots/homes contains two dwelling units per acre (DUA), resulting in 2.8 acres of required open space, or about 5.5 percent. In contrast, this same tract of land subdivided into 200 lots (DUA of 4) would require 6.1 acres, about 12.2 percent dedicated open space.

Table D.6.1 Open Space Matrix

•	•				
OPEN SPACE DEDICATION REQUIREMENT					
		Dwelling Units per Acre (DUA)			
		0 to 2	+2 to 3	+3 to 4	+4
Standard Multiplier for Number of Dwellings (Square Feet)	×	1225	1275	1325	1350

### **EXAMPLE**:

A developer wants to subdivide a 25-acre tract of land into 50 lots/homes. How much open space is required for dedication? First, calculate the density to identify the correct column (50/25 = 2.0 DUA). Multiply the number of dwellings by the standard multiplier in the specified column. In this case, the number of homes (50) x the standard multiplier (1225) = 61,250 square feet, or approximately 1.4 acres.

### D. Evaluation Criteria

 Location. In general, land for dedicated for open space shall be centrally located so as to serve the needs of the residents of the subdivision and the residents of nearby areas. However, smaller types of open space may be located throughout any given development.

- 2. Accessibility. All recreation areas shall be conveniently accessible to all residents of the subdivision. At least ½ of the acreage of all recreational space provided shall be compliant with the requirements of the Americans with Disabilities Act.
- 3. *Usability*. Land for recreation areas shall be sited such that they can be safely and easily reached by their anticipated users.
- E. **Open Space Types.** Open space may take many different forms, dependent upon both the nature of the development and the land on which it is established. The open space types described herein are meant as examples. Developers are encouraged to design innovative and engaging spaces.
  - Pocket Park. Pocket parks are defined as a small open space. Pocket parks are primarily intended to provide small
    - active or passive recreation
      opportunities and act as a gathering
      space for residents or customers.
      Features may include small shade
      structures, gazebos, seating areas,
      multi-purpose lawn space,
      playgrounds, community gardens,
      dog parks, trails, or natural
      elements such as a stream or pond.



2. Amenity Center. Amenity centers are defined as small or medium mixed open spaces and include a combination of enclosed and open areas. Amenity centers are meant to foster both active and passive recreation, supporting public health and wellness. Amenity centers provide recreational opportunities and are

typically included in residential developments. Amenity centers may include features such as pools, splash pads, clubhouse, small scale recreational facilities such as pickleball, soccer, or shuffleboard, lawn games, and pavilions. Pavilions



associated with an amenity center are open air structures that typically allow for shade, outdoor concerts, exhibits, and other activities commonly associated with neighborhood events. Designs of amenity centers and pavilions should be similar in architecture and material as the residential development.

3. **Green/Courtyard.** Greens are defined as small or medium open spaces. Greens provides more informal, natural spaces

supporting active or passive recreation opportunities. Greens are typically bounded by rights-of-ways and the fronts of buildings. Greens may provide features such as multipurpose lawn space, lawn games, playgrounds or play spaces, and limited small-scale recreational facilities such as pickleball or soccer.



4. **Plaza**. Plazas are defined as small or medium open spaces. Plazas serves as a gathering place for civic, social, and

commercial purposes. A plaza may contain a greater amount of impervious coverage than any other open space type. Plazas are typically located in the front or sides of a building or group of buildings and may not be located in the rear of the building or property. Pedestrian



features such as shade structures, benches, tables, fountains, and public art are required.

5. **Square.** Squares are defined as small or medium open spaces. Squares serve as a more formal open space type for

gathering for civic, social, and commercial purposes. Squares are typically rectilinear in shape and are bordered on all sides by a vehicular right-of-way (public and private), which, together with building frontages, creates a definition and boundary. Features may include seating areas, pedestrian facilities, play areas, shade structures, gazebos, seating areas, playgrounds, public art, statues, and monuments.



6. **Linear Park**. Linear parks are defined as medium or large open spaces. Linear parks may be formalized based on

function (i.e., provide multimodal or connectivity opportunities). Linear parks typically take advantage of scenic environmental attributes and follow a natural feature including but not limited to a stream, wetland system, or man-made feature natural feature. Features may include natural



environmental features such as streams, benches, picnic tables, lawn games, and shade structures.

7. **Neighborhood Park**. Neighborhood parks are defined as medium or large open spaces. Neighborhood parks are

protected natural spaces that provide opportunities for active and passive recreation.

Neighborhood parks shall include at least one of the following:

ball fields, tennis courts, basketball courts, fitness areas, paths, trails, meadows, waterbodies, open shelters, performance areas and



other recreational amenities. Neighborhood parks typically serve as a medium or large open space area for residential subdivisions, planned developments, and mixed-use centers.

- B. **Completion.** If open space improvements are required and they have not been installed at the time of a request for an occupancy permit, and the Director determines that the unavailability of plant materials or adverse weather conditions prohibit the timely completion of planting, a delay in planting may be approved, subject to the following:
  - 1. **Completion Schedule.** The applicant shall sign a contract specifying that the work shall be completed within the six (6) months immediately following the date of application for an occupancy permit; and
  - 2. **Security.** A financial guarantee in the form of an escrow account, bond, letter of credit, or other instrument shall be required prior to issuance of an occupancy permit, according to the terms of the Ordinance, described in *Section D-6(J)*Development Guarantees.



# TOWN OF LEWISVILLE PLANNING CONSISTENCY DETERMINATIONS

The Board has reviewed *UDO L-170*, text amendments to the Lewisville Unified Development Ordinance (UDO). As required by NCGS § 160D, the Board makes the following findings:

- 1. Consistency. This application is found to be consistent with the descriptions, intents and goals of the Lewisville Tomorrow Comprehensive Plan because:
  - a. The Town seeks to provide reasonable zoning and development standards to accommodate religious institutions of various sizes;
  - The Town has determined that reasonable tree preservation standards are in the best interests of its residents, promoting public health, safety and general welfare;
  - c. The Town has determined that reasonable open space preservation standards are in the best interests of its residents, promoting public health, safety and general welfare



# TOWN OF LEWISVILLE PLANNING DRAFT MOTION TO APPROVE OR DENY

### **APPROVE**

"I move to recommend APPROVAL of this request based upon the Consistency Determinations Statements that are included in the Board agenda packet, as may be amended."

### **DENY**

"I move to recommend DENIAL of this request based upon the Consistency Determinations Statements that are included in the Board agenda packet, as may be amended."