



Lewisville Town Council
Regular Meeting Agenda
March 12, 2026 – 6:00 PM
Lewisville Town Hall 1st Floor Council Chamber
6510 Shallowford Road

1. **Call to Order:**

A. Roll Call

Mayor Carter opened the meeting at 6:00 PM. In attendance were Mayor Billy Carter, Mayor Pro-Tem Stacy Howard and Councilmembers Brady Allen, Fred Franklin, Gerry Gallagher, Suzanne Newsome, and Mack Wilder. Also, in attendance were Town Manager Stacy Tolbert, Town Clerk Angie Lord, Finance Director Pam Orrell, Public Works Director Jon Hanna, Planning Director Lynn Cochran, and Town Attorney Al Andrews.

B. Invocation – Councilmember Gallagher

C. Pledge of Allegiance – Mayor Pro-Tem Howard

D. Adoption of Agenda

Mayor Carter requested an amendment of the agenda to include an item of ‘amotion’ to direct the Town Attorney to do an investigation for censure of Councilmember Wilder following the consent agenda; and to include a vote on pool related proposals (pool referendum and a 10-year pool plan) for item 8A. Moved by Mayor Pro-Tem Howard, seconded by Councilmember Allen to approve the agenda as amended. The motion was approved unanimously.

2. **Consent Agenda** – Town Manager Stacy Tolbert read the consent agenda items into the record. Moved by Councilmember Gallagher, seconded by Councilmember Franklin to approve the consent agenda. The motion to approve the consent agenda carried unanimously.

A. Resolution 2026 – 009 – Financial Statements for Seven Months Ended January 31, 2026

RESOLUTION 2026-009 OF THE LEWISVILLE TOWN COUNCIL ACCEPTANCE AND APPROVAL OF MONTHLY DISBURSEMENTS

WHEREAS, the Finance Officer has presented the Town Council with the Revenue Statement Summary and the Encumbrances and Expenditure State Summary of figures for the seven months ended January 31, 2026;

WHEREAS, the Finance Officer did not report any unusual expenditures; and

NOW, THEREFORE BE IT RESOLVED THAT the Lewisville Town Council accepts the Revenue Statement Summary and the Encumbrances and Expenditure Statement Summary for the seven months ended January 31, 2026 and incorporated herein.

(Signed) Mayor Billy Carter, Jr.

(A copy of the Financial Statement is filed in Exhibit Folder March 2026, which is hereby referred to and made a part of these minutes.)

B. Approval of Draft Agenda Briefing Minutes – February 5, 2026

Motion to adopt the February 5, 2026 Town Council Briefing and Action Minutes were approved.

C. Approval of Draft Council Retreat Meeting Minutes – February 6 & 7, 2026

Motion to adopt the February 6 & 7, 2026 Council Retreat Meeting Minutes were approved.

D. Approval of Draft Town Council Minutes – February 12, 2026

Motion to adopt the February 12, 2026 Town Council Regular Meeting Minutes were approved.

- E. Amendment to Agenda - A motion to Direct the Town Attorney to Investigate Councilmember Wilder for a Censure – Mayor Carter provided an overview of recent events at the March 5, 2026 Town Council Briefing and Action meeting; referenced a staff presentation regarding pool anticipated costs; reactions of Councilmember Wilder; social media posts; public polling for a community pool and fireworks; negative commentary toward residents on social media; removal of Facebook posts; and requested Council support a motion to direct the Town Attorney Al Andrews to conduct an investigation into a potential censure of Councilmember Wilder.

Councilmember Wilder spoke to the event at the Council briefing; expressed there was no use of profanity; voiced concerns regarding the projected cost of the project; explained a request for an item on the November general election ballot; viewpoint on Facebook postings; highlighted approved financing for the Lewisville Lift Station; comments at a previous meeting by former Councilmember Monte Long; and explained the desire for a community pool for swimming lessons. Councilmember Wilder continued with voicing concerns regarding staff attempts to derail the project during the March 5th meeting; spoke to reflection on project cost as presented; and explained he was wrong in his assessment.

Councilmember Newsome spoke to a censure; to name calling and disruptive meetings; and expressed she did not feel that the actions warranted a censure.

Councilmember Franklin voiced support of moving forward; concern with the lack of an apology to Council, staff, or the public; and stated he would second a motion if needed.

Councilmember Allen spoke to the need for action; to public trust; and voiced support for an investigation.

Councilmember Gallagher expressed concerns regarding accusations toward staff; irrational and inappropriate responses; and voiced support to move to the next steps.

Mayor Pro-Tem Howard echoed concerns regarding accusations; and commended the work and integrity of the Town Manager.

Town Attorney Andrews referenced Code of Ethics requirements; and due and procedural processes.

Discussion took place regarding presentation of the investigation; associated costs; tentative timelines; Lewisville history; the need for Council consensus on decisions; and unprofessional and offensive social media posts.

Moved by Councilmember Franklin, seconded by Councilmember Allen to approve the request to direct Town Attorney Andrews to investigate for a possible censure of Councilmember Wilder. The motion to approve Town Attorney Andrews to conduct an investigation carried by a vote of 5- 2 with Councilmembers Newsome and Wilder voting 'No'.

3. Introductions, Recognitions, Presentations and/or Proclamations

A. Presentations

- i. Sheriff's Office - Sergeant PJ Stringer shared updated call stats; and spoke to the need for walker reflective wear at night.

TRACT 1

THE BEGINNING POINT for this description is found by going South 87° 40' 00" East 267.20 feet from a ½" existing iron pin on the north edge of the West Bend Properties, LLC property (Block 4423, Lot 25A; DB 2571, pg 2584) at a point which is a southwest corner for Lot 24D and a southeast corner for Lot 4C of Block 4423, to an iron rebar set. From said Beginning Point on a new line for Messick going North 11° 02' 23" East 651.22 feet to an iron rebar set on the south edge of the right-of-way for Shallowford Road; thence with the south right-of-way of Shallowford Road the following courses and distances: South 73° 32' 32" East a chord distance of 87.93 feet to a point (L=87.93 and R=4109.39); thence South 04° 25' 48" West 22.87 feet to a point; thence North 87° 01' 26" West 107.28 feet to a point in the south right-of-way line of Shallowford Road; thence continuing with the south right-of-way of Shallowford Road South 76° 35' 01" East a chord distance of 130.10 feet (L=130.10 and R=4109.39) to a pk nail set in the south edge of the right-of-way of Shallowford Road where it intersects with the 50 foot public right-of-way of Williams Road; thence from the pk nail at the intersection along the right-of-way of Williams Road South 39° 39' 30" West a chord distance of 740.03 feet to a point (L=740.08 and R=18789.04) on the right-of-way; thence departing the right-of-way going North 87° 40' 00" West 204.62 feet to the point and place of Beginning, and being 5.27 acres, more or less, as surveyed and platted by Allied Land Surveying Company, PA on September 20, 2006, and identified thereon as Job No. 10-157, the same currently being identified as Lot 131(formerly identified as part of Lots 4C and 24D) of Block 4423, Deed Book 1979, page 1139 (Tract No. 4), owned by James E. Messick, Jr. and wife, Jean M. Messick, of Shallowford Road, Williams Road, Lewisville, NC 27023.

TRACT 2

THE BELOW DESCRIBED TRACT IS PROVIDED BY QUITCLAIM ONLY AND CONSISTS OF .03 ACRES, MORE OR LESS. The Beginning Point for this description is the northeast most corner of Lot 4C of Block 4423, on the south edge of the right-of-way of Shallowford Road. Going thence from said Beginning Point South 74° 54' 57" East a chord distance of 109.12 feet (L=109.12 and R=4109.39) to a point; thence North 87° 01' 26" West 107.28 feet to a point; thence with the east line of Lot 4C, North 04° 25' 48" East 22.87 feet to the point and place of Beginning and being .03 acres, more or less, as surveyed and platted by Allied Land Surveying Company, PA on 9/20/06, and identified thereon as Job No.10-157.

Section 2. This Ordinance shall be effective from and after its date of adoption.
(Signed) Mayor Billy Carter, Jr.

(A copy of the PowerPoint Presentation is filed in Exhibit Folder March 2026, which is hereby referred to and made a part of these minutes.)

- B. Ordinance 2026- 009 –Public Hearing for Annexation at Property Location at 9420 Shallowford Road – Lewisville Volunteer Fire Department, Station #13 – Planning Director Cochran explained the annexation approval practices when associated with rezoning requests. Discussion ensued regarding the rezoning request being void if the annexation wasn't approved.

Public Hearing

Mayor Carter opened the public hearing. Being no speakers to the item, Mayor Carter closed the public hearing.

Moved by Councilmember Franklin, seconded by Mayor Pro-Tem Howard to approve Ordinance 2026-009. The motion was approved unanimously.

ORDINANCE 2026-009 ANNEXING TERRITORY TO THE CORPORATE LIMITS OF THE TOWN OF LEWISVILLE TO INCLUDE PROPERTY LOCATED AT 9420 SHALLOWFORD ROAD

WHEREAS, the Town of Lewisville has been petitioned under NCGS 160A-31 and 160A-58.1 (non-

contiguous) to annex the hereinafter-described territory and is hereby annexed to the Town of Lewisville;

WHEREAS, the Lewisville Town Council has by resolution directed the Town Clerk to investigate the sufficiency of the petition requesting annexation of property known as 9420 Shallowford Road into the Town of Lewisville;

WHEREAS, the Town Clerk has certified the sufficiency of the petition and a public hearing on the question of annexation was held at the Lewisville Town Hall, 6510 Shallowford Road, at 6 PM on Thursday, March 12, 2026 after due notice by the Winston-Salem Journal on Friday, February 20, 2026;

WHEREAS, the Lewisville Town Council finds that the petition meets the requirements of NCGS 160A-31 and 160A-58.1.; and

NOW, THEREFORE, BE IT ORDAINED BY THE LEWISVILLE TOWN COUNCIL that:

Section 1. By virtue of the authority granted by NCGS 160A-31 and 160A-58.1, the following described territory is hereby annexed and made part of the Town of Lewisville as of March 12, 2026:

PIN 5855-65-2455 – 9420 Shallowford Road
5.27 acres +/-

Section 2. The area proposed for annexation is described as follows:

OFFICIAL METES AND BOUNDS FOLLOW:

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Section 3. Upon and after March 12, 2026, the above described territory shall be subject to all debts, laws, ordinance and regulations in force in the Town of Lewisville and shall be entitled to the same privileges and benefits as other parts of the of the Town of Lewisville. Said territory shall be subject to municipal taxes according the NCGS 160A-58.10.

Section 4. The Mayor of the Town of Lewisville shall cause to be recorded in the office of the Forsyth County Register of Deeds and the office of the North Carolina Secretary of State an accurate map of the annexed territory, described in Section 1 above, together with a duly certified copy of the ordinance. Such map shall also be delivered to the Forsyth County Board of Elections as required by NCGS 163-288.1.

(Signed) Mayor Billy Carter, Jr.

6. Appointments

A. Committees

i. Parks & Recreation Advisory Committee (Appoint 6)

<u>P & R</u>	Aaron Hutmacher	Elizabeth Johnson	Braden Romer	Wesley McNeely	Shirley Leonard	Michelle Soyars
Allen	1	1	1	1	1	1
Carter	1	1	1	1	1	1
Franklin	1	1	1	1	1	1
Gallagher	1	1	1	1	1	1
Howard	1	1	1	1	1	1
Newsome	1	1	1	1	1	1
Wilder	1	1	1	1	1	1
TOTAL	7	7	7	7	7	7

Aaron Hutmacher, Elizabeth Johnson, Braden Romer, Wesley McNeely, Shirley Leonard, and Michelle Soyars were appointed to the Parks & Recreation Committee.

ii. Lewisville Beautification Committee (Appoint 6)

<u>LBC</u>	Carolyn Fulton	Ellen Lee	Ewa Lorick	Bernice Perzel	Christi Ritter	Donita Hines
Allen	1	1	1	1	1	1
Carter	1	1	1	1	1	1
Franklin	1	1	1	1	1	1
Gallagher	1	1	1	1	1	1
Howard	1	1	1	1	1	1
Newsome	1	1	1	1	1	1
Wilder	1	1	1	1	1	1
TOTAL	7	7	7	7	7	7

Carolyn Fulton, Ellen Lee, Ewa Lorick, Bernice Perzel, Christi Ritter, and Donita Hines were appointed to the Lewisville Beatification Committee.

iii. Environmental Conservation & Sustainability Committee (Appoint 8)

ECSC	Scott Herzog	Jennifer Haydon	Barbara Hudgens	Gretchen Roberts	Kenneth Scales	Kay Smitherman	Dixie Thompson	Donita Hines
Allen	1	1	1	1	1	1	1	1
Carter	1	1	1	1	1	1	1	1
Franklin	1	1	1	1	1	1	1	1
Gallagher	1	1	1	1	1	1	1	1
Howard	1	1	1	1	1	1	1	1
Newsome	1	1	1	1	1	1	1	1
Wilder	1	1	1	1	1	1	1	1
TOTAL	7	7	7	7	7	7	7	7

Scott Herzog, Jennifer Haydon, Barbara Hudgens, Gretchen Roberts, Kenneth Scales, Kay Smitherman, Dixie Thompson, and Donita Hines were appointed to the Environmental Conservation & Sustainability Committee.

B. Boards

i. Planning Board (Appoint 2)

Planning	Rob Herald	Tom Lawson	Marc Maready	(Arya) Candace Donahue	Kelly Reavis, Jr.	James Lewis
Allen	1	1				
Carter	1					1
Franklin	1		1			
Gallagher	1					1
Howard	1	1				
Newsome				1		1
Wilder		1				1
TOTAL	5	3	1	1	0	4

Rob Herald and James Lewis were appointed to the Planning Board.

ii. Willow Run Municipal Service District

a. Area 5 (Appoint 1)

Willow Run MSD Area 5	Philip May
Allen	1
Carter	1
Franklin	1
Gallagher	1
Howard	1
Newsome	1
Wilder	1
TOTAL	7

Philip May was appointed to serve Area 5 of the Willow Run Municipal Service District.

b. At-Large (Appoint 1)

Willow Run MSD At-Large	Glenn Yarnell
Allen	1
Carter	1
Franklin	1
Gallagher	1
Howard	1
Newsome	1
Wilder	1
TOTAL	7

Glenn Yarnell was appointed to serve At-Large of the Willow Run Municipal Service District.

iii. Zoning Board of Adjustments (Appoint 4, Move 2 from Alternate to Permanent Seats)

ZBOA	David Hunt	Annemarie Stanford	*Kelly Reavis, Jr. (move to permanent)	Jeffery Blair (appoint as alternate)	Paige Daniel (appoint as alternate)	(Arya) Candace Donahue	Tom Lawson	**Brain Gravely (move to permanent)
Allen	1	1	1	1				
Carter		1	1		1		1	
Franklin	1	1	1	1				
Gallagher	1	1	1		1			
Howard	1	1	1	1				
Newsome	1	1	1		1			
Wilder	1	1			1	1		
TOTAL	6	7	6	3	4	1	1	

David Hunt, Annemarie Stanford were appointed to the Zoning Board of Adjustments in permanent positions. Jeffery Blair, and Paige Daniel were appointed to the Zoning Board of Adjustments as alternate positions.

* Kelly Reavis, Jr. was reassigned from alternate position to permanent position.

** Following the meeting, the Town Clerk notified Council of the history and precedent to reassign seated alternate members to permanent positions which included current member Brain Gravely that was not on the ballot. As a matter of record keeping, Mr. Gravely was also reassigned to a permanent position.

(A copy of the Ballots is filed in the Appointments book, which is hereby referred to and made a part of these minutes.)

7. Old Business

A. Amendment to Agenda – Vote on Community Pool Projects – Mayor Carter called for a vote to terminate pool related agenda items and tax increases related to pool items for the Town of Lewisville; referenced previous discussions; and spoke to tax funding on a local and federal level; to the reputation of the Town; to being fiscally responsible and good governors for the Town; and to the need for clarity. Councilmember Wilder voiced concerns with Council actions; the need to put a vote to the public; and declared to abstain from a vote.

Mayor Carter requested Town Attorney Andrews to assist with providing language needed for the motion. Attorney Andrews stated what he heard the Mayor requesting was a motion for no further staff or town expense for the idea or investigation of the feasibility of a community pool or pursuing

the development or any further movement toward a municipal referendum regarding a community pool.

Councilmember Newsome requested clarity on the motion.

Mayor Carter explained the intention of a binding action on the currently seated Council.

Town Attorney Andrews confirmed the authority of Council; and included motion language to include a time period for the current elected tenure.

Councilmember Allen requested clarity to confirm the Mayor's motion was to be as stated by Attorney Andrews, to which Mayor Carter confirmed.

Mayor Carter made the motion for no further staff or town expense for the idea or investigation of the feasibility of a community pool or pursuing the development or any further movement toward a municipal referendum regarding a community pool for the duration of the current seated Council terms. Councilmember Allen seconded the motion and the motion passed 6-0, with Councilmember Wilder abstaining.

* Under Council comments, Attorney Andrews explained purposes under which Council could abstain from a vote; conflict of interest; the duty to vote; and stated meeting minutes would be amended to reflect and include Councilmember Wilder's vote as a 'Yes'.

The amended vote tally is therefore reflected as the "motion passed 7-0. (§ 160A-75).

8. New Business

- A. Resolution 2026-010 – Approve Contract for Fiscal Year 2025-2026 Audit Services – Finance Director Pam Orrell provided an overview of the item.

Moved by Councilmember Newsome, seconded by Councilmember Gallagher to approve Resolution 2026-010. The motion carried unanimously.

RESOLUTION 2026-010 OF THE LEWISVILLE TOWN COUNCIL AUTHORIZING CONTRACT FOR FISCAL YEAR 2025-2026 AUDIT SERVICES

WHEREAS, Gibson & Company, P.A. has submitted its contract and engagement letter for services for the annual independent audit of the Town for Fiscal 2025-2026;

WHEREAS, the audit is a budgeted line item; and

NOW, THEREFORE BE IT RESOLVED THAT THE LEWISVILLE TOWN COUNCIL approves the contract for the firm of Gibson & Company, P.A. to perform the annual independent audit of the Town's financial statements for Fiscal Year 2025-2026. The amount for the audit of the financial statements is \$22,670. An additional charge of \$4,000 per program is required if a single audit is necessary.

(Signed) Mayor Billy Carter, Jr.

9. Administrative Reports

- A. Upcoming events and closings
- i. Special Projects Review Committee Grant Applications Open – March 16
 - ii. Lewisville Public Arts - Arts Alive Exhibit Open until May 3

- iii. Forsyth County Creek Week – March 21 - 29
- iv. Lewisville Beautification Committee (LBC) Clean Sweep Event – March 21
- v. Community Day – May 2

B. Clerk Report

- i. NCLM Risk Management Regional Meeting – MAWCC March 19 – Town Clerk Lord highlighted the upcoming North Carolina League of Municipalities Risk Management Regional class.
- ii. Budget Workshops – April 16, 21 and 30 – Town Clerk Lord stated Budget workshops were scheduled for April 16th, 21st, and 30th @ 6pm in the Council Chamber; explained the Town Manager’s 2026-2027 Budget message would be presented at the April 9th regular meeting; that the public hearing for the proposed budget would be held at the May regular meeting; that an additional budget workshop had been scheduled for May 21st should it be needed; and stated the 2026-2027 proposed budget would be presented for Council adoption at the June regular meeting.

C. Approvals at the Briefing and Action Meeting on March 5, 2026 - None

10. For the Good of the Order

A. Public Comments

- i. Joe Eskridge spoke to unity; and the Lewisville Civic Club; AC Hengler read a letter for the record (Councilmember Allen requested the letter be made a part of the minutes); and Monte Long spoke to his history of serving on Council.

(A copy of the Letter referenced is filed in Exhibit Folder March 2026, which is hereby referred to and made a part of these minutes.)

- ii. Written comment: There were no written comments.

B. Council Comments

Council members voiced appreciation for staff; discussed opinions on fireworks and a pool; rumors regarding Council salary increases and health insurance; unity among Council; Council retreat visions; blood donations; and the SAVE Act.

Town Attorney Andrews spoke to conflict of interest; a duty to vote; and a correction of the record regarding the abstention.

11. Adjournment

Moved by Councilmember Franklin, seconded by Councilmember Wilder to adjourned the meeting. The Town Council adjourned at 7:33 P.M.

Billy Carter, Jr., Mayor

ATTEST:

Angela Lord, Town Clerk