



Lewisville Town Council
Regular Meeting Agenda
April 9, 2026 – 6:00 PM
Lewisville Town Hall 1st Floor Council Chamber
6510 Shallowford Road

1. Call to Order:

A. Roll Call

Mayor Carter opened the meeting at 6:00 PM. In attendance were Mayor Billy Carter, Mayor Pro-Tem Stacy Howard and Councilmembers Brady Allen, Fred Franklin, Gerry Gallagher, Suzanne Newsome, and Mack Wilder. Also, in attendance were Town Manager Stacy Tolbert, Town Clerk Angie Lord, Finance Director Pam Orrell, Public Works Director Jon Hanna, Planning Director Lynn Cochran, and Town Attorney Al Andrews.

B. Invocation – Mayor Pro-Tem Howard

C. Pledge of Allegiance – Councilmember Franklin

D. Adoption of Agenda

Mayor Carter requested the agenda be amended to include a resolution in opposition of property tax limits as item 6. B. Moved by Councilmember Gallagher, seconded by Councilmember Franklin to approve the agenda as amended. The motion was approved unanimously.

2. Consent Agenda – Town Manager Stacy Tolbert read the consent agenda items into the record. Moved by Councilmember Allen, seconded by Mayor Pro-Tem Howard to approve the consent agenda. The motion to approve the consent agenda carried unanimously.

A. Resolution 2026 – 011 – Financial Statements for Eight Months Ended February 28, 2026

RESOLUTION 2026-011 OF THE LEWISVILLE TOWN COUNCIL ACCEPTANCE AND APPROVAL OF MONTHLY DISBURSEMENTS

WHEREAS, the Finance Officer has presented the Town Council with the Revenue Statement Summary and the Encumbrances and Expenditure State Summary of figures for the eight months ended February 28, 2026;

WHEREAS, the Finance Officer did not report any unusual expenditures; and

NOW, THEREFORE BE IT RESOLVED THAT the Lewisville Town Council accepts the Revenue Statement Summary and the Encumbrances and Expenditure Statement Summary for the eight months ended February 28, 2026 and incorporated herein.

(Signed) Mayor Billy Carter, Jr.

(A copy of the Financial Statement is filed in Exhibit Folder April 2026, which is hereby referred to and made a part of these minutes.)

B. Approval of Draft Agenda Briefing Minutes – March 5, 2026

Motion to adopt the March 5, 2026 Town Council Briefing and Action Minutes were approved.

C. Approval of Draft Town Council Minutes – March 12, 2026

Motion to adopt the March 12, 2026 Town Council Regular Meeting Minutes were approved.

3. Introductions, Recognitions, Presentations and/or Proclamations

- A. Staff Recognition – Town Manager Stacy Tolbert recognized Public Works Director Jon Hanna on a promotion to Assistant Town Manager (ATM)/Public Works Director; stated ATM Hanna graduated from Clemson University with a degree in biology, worked for the City of Clemson for five years, and owned and operated a landscape design, installation and specialty maintenance business for

The proposed General Fund budget is \$7,923,881 for the upcoming fiscal year. This budget as proposed is balanced with \$63,360 in fund balance from the General Fund and represents a decrease of 1.64% over the previous year budget.

The budget as proposed includes maintaining the property tax rate of 18 cents per \$100 of valuation. One cent of the tax rate generates approximately \$266,256 of revenue.

The Town of Lewisville also collects a levy for the Willow Run Municipal Service District. The current tax rate is 10 cents per \$100 of valuation. The tax rate in the proposed budget remains unchanged in order to reimburse the General Fund for the required dam repairs. This tax rate will also allow them to fund their current operating expenses.

In projecting revenues for the 2026-2027 budget, we have followed the guidance of the North Carolina League of Municipalities (NCLM) along with their researchers and economists. They have provided their most conservative projections for how our municipal revenues will emerge in the new fiscal year. The North Carolina League of Municipalities reports that North Carolina remains resilient and in a better position to weather economic storms compared to the United States as a whole.

There are several projects in progress, including the Roundabout at Lewisville-Vienna Road and Robinhood Road, and the Great Wagon Road. The roundabout project will include necessary sidewalk connections at the roundabout along with streetscape work, lighting, and landscaping. The Town has been awarded federal funding of \$4,707,188 for the project. While the construction of the Great Wagon road is administered by the North Carolina Department of Transportation, the town will participate financially on improvements such as streetlights, wider sidewalks, water and sewer infrastructure and roundabout enhancements. The Town currently has \$2,725,746 in a capital project fund to pay for future expenditures related to the Great Wagon Road.

In addition to these construction projects, the town is responsible for maintaining 57.28 miles of right of way. This right of way includes the roadway, sidewalks, stormwater infrastructure and street trees. These items are nearing the end of their life expectancy. The proposed budget allocates funds to fulfill the town's obligation to its residents to rehabilitate and preserve these physical systems.

In the interest of transparency, the budget will be posted to the town website on April 13th. Multiple budget workshops will be held throughout the month of April leading up to the scheduled public hearing on the proposed budget on May 14th.

I would like express my sincere gratitude to the Mayor and Town Council for their vision and guidance as we work to develop a budget that will provide the resources to implement their policies and address community needs. I would like to convey my appreciation for the many members of the Town's advisory boards and committees who have shared their thoughts and ideas. Next, this budget could not have been prepared without the diligent efforts of the Town staff. I would like to thank the entire team here at the Town for their hard work and dedication in serving the residents of Lewisville.

4. Public Forum

- A. Speakers from the Floor: - Susan Frey voiced concerns with data centers; and with Urban Development Ordinance (UDO) language and definitions. Planning Director Lynn Cochran explained language in the UDO; referenced definitions on pages 14 and 23; and mentioned permitted uses table on pages 220-221, that outlined allowed zoning districts. Debbie Vest voiced concerns regarding traffic circle etiquette; speed limits on Shallowford Road; and traffic yielding to emergency vehicles. Maureen

Barton spoke to her role with the Lewisville Civic Club; voiced concerns regarding Council dissention; partisan issues; and pools, fireworks and dog parks.

B. Written comments: There were no written comments.

5. Old Business – None

6. New Business

A. Resolution 2026-012 – Resolution to Call a Public Hearing for Comments on the Fiscal Year 2026-2027 Proposed Budget

RESOLUTION 2026-012 OF THE LEWISVILLE TOWN COUNCIL CALL A PUBLIC HEARING FOR COMMENTS ON THE FISCAL YEAR 2026-2027 PROPOSED BUDGET

WHEREAS, the Town Manager presented the Fiscal Year (FY) 2026-2027 proposed budget message to the Town Council at their April 9, 2026 meeting;

WHEREAS, the Lewisville Town Council is in the process of reviewing the proposed FY 2026-2027 Budget;

WHEREAS, the Lewisville Town Council has approved the budget meeting schedule;

WHEREAS, the proposed FY 2026-2027 Budget will be available electronically on the Town’s website;

WHEREAS, a copy of the proposed FY 2026-2027 Budget is available at Town Hall; and

NOW, THEREFORE BE IT RESOLVED, THAT THE LEWISVILLE TOWN COUNCIL calls a public hearing to receive public comment concerning the proposed FY 2026-2027 proposed Budget pursuant to NCGS 159-12 to be held in the Town Hall Council Chamber on May 14, 2026 at 6 PM.

(Signed) Mayor Billy Carter, Jr.

B. Amended Agenda Item - Resolution 2026-013 – Resolution Opposing State Legislation that Limits Local Property Tax Authority and Threatens Core Public Services – Mayor Carter spoke to previous General Assembly overreach; to the need to express opposition; and read the resolution into the record.

Councilmember Allen explained the purpose of the resolution; voiced the need for continued quality services; referenced Forsyth County Sheriff Office and Waste Management increased service costs; and spoke to the need for continued fiscal responsibility. Councilmember Franklin highlighted the 100 county and approximately 550 municipalities in North Carolina (NC) in opposition of the proposed legislation; and compared opposition to a zoning bill one year ago by the previously seated Council. Mayor Carter referenced conversations with other NC Mayors; and the explained damages to small towns should the bill pass.

RESOLUTION 2026-013 OPPOSING STATE LEGISLATION THAT LIMITS LOCAL PROPERTY TAX AUTHORITY AND THREATENS CORE PUBLIC SERVICES

WHEREAS, Section 2 of Article V of the North Carolina Constitution states, in part, that "The General Assembly shall not authorize any county, city or town, special district, or other unit of local government to levy taxes on property, except for purposes authorized by general law uniformly applicable throughout the State, unless the tax is approved by a majority of the qualified voters of the unit who vote thereon";

WHEREAS, the Town of Lewisville is committed to providing essential public services and maintaining a high quality of life for its residents, including community police protection, solid waste collection, parks and recreation, street maintenance, and community amenities;

WHEREAS, unlike enterprise services funded through user fees, these general government services rely almost entirely on property tax revenue, making them especially vulnerable to any restrictions on that revenue source;

WHEREAS, the Town of Lewisville's revenue from property taxes as a percentage of general revenues in Fiscal Year 2025/2026 is approximately 62%;

WHEREAS, proposed legislation would impose limits on the growth of local property tax revenues, including levy limits and requirements for voter approval to exceed those limits;

WHEREAS, such limitations would significantly restrict the ability of local governments, including the Town of Lewisville, to maintain service levels, respond to growth, and plan responsibly for the future, particularly in communities experiencing continued population increases;

WHEREAS, public safety services represent one of the most critical and resource-intensive responsibilities of local government, requiring consistent and predictable funding to ensure adequate staffing, training, and response capabilities;

WHEREAS, imposing rigid caps on property tax revenue would force local governments into a reactive financial posture, resulting in delayed investments, reduced service levels, and increased long-term costs to residents;

WHEREAS, requiring voter referenda to exceed arbitrary revenue limits would introduce uncertainty and delay into the funding of essential services that must be maintained without interruption;

WHEREAS, local elected officials are directly accountable to their residents and are best positioned to make informed decisions regarding taxation and service levels based on community needs;

WHEREAS, The Town of Lewisville strongly opposes any state legislation that limits local property tax authority, including levy limits, revenue caps, or mandatory voter referenda to exceed such limits;

WHEREAS, the Town urges the North Carolina General Assembly to reject any legislation that would undermine the ability of municipalities to fund essential services; and the Town further urges state leaders to recognize that limiting property tax revenues will not reduce the need for services, but will reduce the ability to provide them effectively;

WHEREAS, the Town supports the current property tax revenue program outlined by the Constitution of the State of North Carolina, which places ultimate authority with a municipality's residents on property tax rate changes;

NOW, THEREFORE BE IT RESOLVED, that the Town of Lewisville, North Carolina, opposes State Legislation that limits local property tax authority and threatens core public services; and

NOW, THEREFORE BE IT FURTHER RESOLVED, that the Town of Lewisville Town Clerk is directed to forward this resolution to all the members of the North Carolina General Assembly and The North Carolina League of Municipalities.

(Signed) Mayor Billy Carter, Jr.

7. Administrative Reports

A. Upcoming events and closings

- i. Special Projects Grant Funding Applications Open – Available on Website or Town Hall
- ii. Blood Drive, MAWCC (1 PM – 5:30 PM), April 8
- iii. Bulky Item Pickup, begins April 13
- iv. Small Business Roundtable, MAWCC, April 15
- v. Budget Work Sessions
 - a. April 16, April 21, April 30, and **May 18** (if needed)
 - i. Note: May date rescheduled at the April 2nd Town Council Briefing & Action Meeting
- vi. Lewisville Public Arts - Arts Alive Exhibit Open until May 3
- vii. Lewisville Community Day – May 2, 10am – 2pm, MAWCC/JWP
- viii. Board & Committee Collaboration Session –Town Hall, May 28, (5:30-6:30 PM)
- ix. Volunteer Appreciation Event – Town Hall, May 28, (6:30-7:30 PM)

B. Clerk Report - None

C. Approvals at the Briefing and Action Meeting on April 2, 2026 – None

8. For the Good of the Order

A. Public Comments

- i. Ivan Huffman spoke to public confusion regarding the upcoming community day due to the name of the event; and suggested the town choose an alternate name for the event.
- ii. Written comment: There were no written comments.

B. Council Comments

Councilmember Newsome commended Glenn Yarnell on works regarding a walk way. Councilmember Gallagher welcomed Deputy Burns and voiced appreciation to the officers. Councilmember Franklin highlighted a successful blood drive. Mayor Pro-Tem Howard recognized residents in attendance; and highlighted the upcoming Orthodox Easter Sunday. Councilmember Allen spoke to board and committee appointments; voiced appreciation to staff; and highlighted the upcoming Small Business Round Table. Councilmember Wilder responded to a public forum comment regarding partisan issues. Mayor Carter spoke to the recent blood drive; explained the purpose for the Small Business Round Table; and invited residents to the Community Day on May 2, 2026.

9. Adjournment

Moved by Councilmember Franklin, seconded by Councilmember Wilder to adjourned the meeting. The Town Council adjourned at 6:58 P.M.

Billy Carter, Jr., Mayor

ATTEST:

Angela Lord, Town Clerk