LEWISVILLE TOMORROW

Foundation for the Future

COMPREHENSIVE PLAN

April 2022





ADOPTION

This plan shall become effective upon its adoption by the Town Council of the Town of Lewisville, North Carolina. ADOPTED this the 14th day of April, 2022 by the Town Council of the Town of Lewisville, North Carolina.

Attest	
Town Clerk	 Mayor

ACKNOWLEDGMENTS





Lewisville Tomorrow was recommended for adoption by the Lewisville Planning Board on January 26th, 2022. The plan was officially adopted by the Lewisville Town Council on April 14th, 2022.

We extend our sincere appreciation and gratitude to the residents, business owners, elected officials, Town staff, and stakeholders who participated in the planning process and guided the development of Lewisville Tomorrow. Everyone's time, input, and energy are greatly appreciated.

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1. INTRODUCTION

This section provides an overview of the Lewisville Tomorrow document development and focuses on three important elements:

- » Overview
- » Planning Process
- » Study Ārea

OVERVIEW

Lewisville Tomorrow will become the tool to guide the future direction of the Town of Lewisville. Lewisville Tomorrow is a comprehensive plan designed to respond to information as it is identified during the planning process, whether as part of the review of previous or ongoing initiatives, new analysis, or community input collected along the way. Lewisville Tomorrow will maintain a focus on a core purpose—to ensure informed decisions, rooted in community values, are used to select a preferred growth strategy. This growth strategy, in turn, will provide clear direction for land use initiatives.

From Plan to Action

As the Town's adopted Comprehensive Plan, Lewisville Tomorrow plays a critical role in preparing for likely growth and potential challenges, such as the strain on infrastructure, new demand for community services, and other changes in Lewisville. Regardless of the number of people who call Lewisville home in the future or the number of jobs in Town, Lewisville must be a safe and attractive place to live and must be supported by a healthy local and regional economy with an abundance of ways to get around. The people who live here need strong schools, great places to get outside, and clear evidence that what makes Lewisville unique has not been sacrificed. Lewisville Tomorrow reinforces a long-stated community vision, documents emerging needs, and sets forth the actions to achieve results. These plans, programs, policies, and projects will play a role in how Lewisville protects what's important to the community, even as it welcomes new people and opportunity.

Vision and Goals Lewisville Tomorrow Plans Policies Projects Leads To: Programs To implement the Seeing positive These projects Adopting Lewisville results requires an recommendations of support the Town's Tomorrow is the ongoing commitment Lewisville Tomorrow, plans, programs, first step. A variety from staff, elected the Town must revisit and policies and are of other plans, some officials, residents, and and update local necessary to achieve under way and some the goals of Lewisville stakeholders. Various policies, especially the still to come through regulatory framework programs support Tomorrow. The list of strategic community through which projects will change, ongoing progress partnerships, can development decisions so a flexible approach toward realizing provide more detail are made. Local the vision and goals to prioritizing and carry forward the established as part of policies need to be investments is community vision. Lewisville Tomorrow. regularly revisited. necessary.

Such As:

Greenways and Pedestrian Connections

Main Street America Membership

•••••••

Unified Development
Ordinance

••••••

Community Park in north-central Lewisville

How the Town Will Use the Plan

As a blueprint for Town staff and elected officials, Lewisville Tomorrow is designed as a guidance document to inform future land use decisions. The plan is anticipated to be used in the following ways:

Town Staff. To align department policies, inform budget decisions, and provide incremental choices within the community's vision as it relates to growth, development, and sustainability.

Town Council. To guide decisions surrounding growth and development while still allowing staff and elected officials to adapt to changes in economic conditions and community preferences.

Boards and Committees. To assert the community's vision and encourage consistency as decisions are made.

How Others Will Use the Plan

Lewisville Tomorrow is designed to be used by various groups with diverse interests in the community and its future. The plan may be used in the following ways:

Businesses. To identify where the Town is focusing growth and investments as well as locate where development decisions may be concentrated.

Residents. To understand the future vision for growth, development, and sustainability and how supportive policies will enhance the quality of life.

Community Leaders. To continue ongoing dialogue that maintains progress toward common goals.

Regional Partners. To streamline cross-jurisdictional recommendations and strategies.

One Process, Two Plans

Lewisville Tomorrow is one process resulting in two plans. The Comprehensive Plan provides a comprehensive strategy for aligning future growth with the various elements of the community itself. Developed concurrently, the Parks, Recreation, and Cultural Plan—or PARC Plan—provides a blueprint for future investments in parks, recreation, and open space. The PARC Plan is summarized in the Comprehensive Plan as a framework element.





Comprehensive Planning in Lewisville

In 1991, Lewisville residents took steps to incorporate our Town to better guide its future, manage its growth, and preserve its unique character threatened by unplanned development. In developing the Town Charter, our founding residents leaned on three principles as the foundation for our community.

1. Governing that begins with our residents

The legacy of this principle is the many active, citizen-led committees and boards that exist today. These committees from the Planning Board to the Beautification Committee—continue to guide key policy decisions and uphold a spirit of action to protect the aspects of life that make Lewisville a unique and desirable place to call home. Lewisville Tomorrow includes an action plan for these groups with specific strategies that tie back to the community-supported growth strategy

2. An unwavering commitment to retaining and preserving our small town character and charm

Lewisville strives to be clear and transparent about the types of development it will allow and the process by which that development will occur. The Town's first Comprehensive Plan, adopted in 1992 and guided by community volunteers, set the vision for the future and created a blueprint for growth. Lewisville Tomorrow is the next in a consistent process of renewing and refreshing the Comprehensive Plan without losing sight of the Town's founding principles.

3. A spirit of limited government that provides essential services

Land planning, road and facility maintenance, public safety, solid waste collection, recycling, and parks and recreation are among the services our residents deem appropriate to be provided by the Town. Other services may be added in the future, but only after a thorough review and recommendation by our citizen committees and boards.

This document embodies the principles on which our Town was chartered and serves as a guide to help those who lead our community. It represents the hopes of our residents, the aspirations of our community, and the vision of the Town as it strives to be the type of place we are proud to call home.



1992

The Town's first Comprehensive Plan was adopted the year after the Town was incorporated. The plan provided the essential guidance and framework for the young Town. It assessed the Town's strengths and weaknesses, opportunities, values, and goals, and set forth policies by which strategic decisions were made. Key outcomes included the Town Square Project and the Downtown Overlay District.

2000

The Lewisville Planning Board led an update in 2000 to review the many recommendations from the previous plan. The goal was to understand which strategies have been completed, take a critical look at remaining to determine they were still relevant, and identify new actions that could continue the Town's legacy of proactive efforts to control its future. A 1997 community survey was the basis for many decisions.

2000

2005

2010

2015

· 2022

2010

The 2010 update took shape under the guidance of a stakeholders committee, coordinating committee, four task forces, and a review committee. This update changed the name of the Downtown chapter to Commercial Districts, added a new chapter about citizen engagement, and expanded the land use section to include the Vienna Business District and Rural Overlay areas.

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The first update to the Comprehensive Plan came on the heels of a community survey in the summer of 1996. The fresh insight from residents prompted the · · · · creation of a 40-member task force of community volunteers to partner with Lewisville's planning staff from the City-County Planning Board (CCPB) for the update. Community input from a public forum, a telephone hotline, and a visioning workshop provided a framework for the new plan, which established new policies focused on developing a vital Downtown while preserving the rural, pastoral character of Lewisville.

2005

Three task forces formed in the summer of 2004 to review and revise the Comprehensive Plan. Each task force consisted of citizens supported by staff, who used the results of a Townwide survey as one resource. The plan was organized in three main sections: 1) an introduction, 2) nine topical chapters, and 3) an appendix with more detailed information. The chosen topics included a specific vision statement followed by background, goals, and recommended actions with an implementation program. The structure of the 2005 Plan is very similar to Lewisville Tomorrow.

2015

The 2015 plan began with a review of the previous plan, particularly how the Town could reinforce past successes and modify future actions based on lessons learned. Emphasis was placed on ensuring consistent review across chapters, maximizing community input, and leveraging previous planning efforts. This same emphasis carries forward with the Lewisville Tomorrow update. Community input from the 2015 update included the 2014 Town Survey, three community input sessions, input from boards and committees, and stakeholder conversations. Various changes to the format focused on simplifying the presentation of information.



Planning Process

The overarching goal of Lewisville Tomorrow is to create a plan to forecast, direct, and manage growth in a way that is uniquely Lewisville. Lewisville Tomorrow was guided by a Steering Committee of Town staff and local representatives. In general, the Lewisville Tomorrow process rests on these pillars:

- » Use goal setting and visioning exercises to understand baseline community desires.
- » Leverage the work of earlier and ongoing plans.
- » Create a holistic understanding of community dynamics.
- » Offer realistic and measurable strategies for the plan's major topic areas.

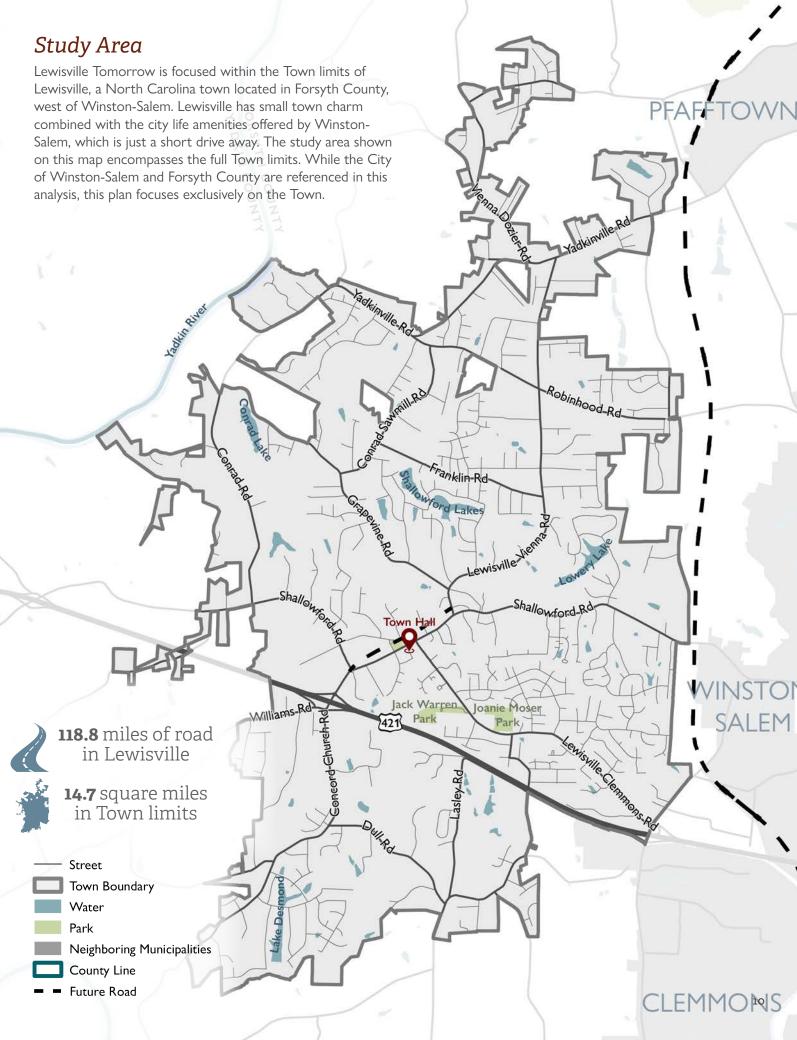
The initial phase of Lewisville Tomorrow included the review of community characteristics presented in this document, combined with engagement efforts, to determine guiding statements that support the plan's overarching vision.

Project Timeline

Lewisville Tomorrow took shape over five phases, as shown in the diagram below. Community engagement occurred throughout the process, and interim documents reflected progress along the way.







2. COMMUNITY CHARACTERISTICS

Community Characteristics synthesizes information that's relevant to growth and development, including trends and projections. It also sets the stage for an integrated approach that weighs a variety of issues together and empowers participants to consider the relationship between land use, transportation, the environment, natural and community resources, and economic vitality. This section is organized into four main topics:

- » Demographics
- » Existing Conditions
- » Plan and Policy Review
- » Strengths, Weaknesses, Opportunities, and Threats (SWOT) Analysis

DEMOGRAPHICS

Demographic, economic, and housing trends help us understand current conditions in Lewisville and how future growth might affect or be affected by these data points. Unless stated otherwise, the data in this section are from 2020 and are taken from ESRI Business Analyst, which uses US Census data. Some of the data points in this section are compared with Forsyth County and North Carolina as a whole. At the time the data were collected and analyzed (Spring 2021), 2020 data represents the newest available. The demographic maps on the following pages show census block groups with data from the US Census Bureau, 2019 American Community Survey 5-year estimates. The population of Lewisville in 2020 was 13,492. A deeper dive shows how the population compares to Forsyth County and the state of North Carolina.

Lewisville is...

...growing but at a slower pace than Forsyth County or the state.

...an educated community with a comparatively high median household income.

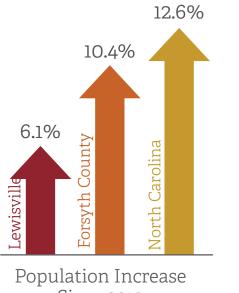
...a place with relatively larger households, most of which are owneroccupied.

...home to an abundance of **natural and scenic features** worth protecting.

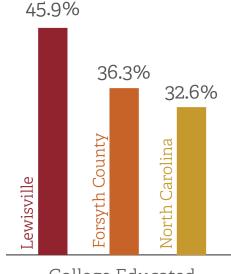
...a Town of **strong single-family neighborhoods** anchored by an emerging Downtown.



Population 2020



Since 2010

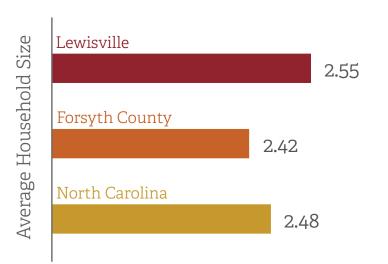


College Educated Population 25+

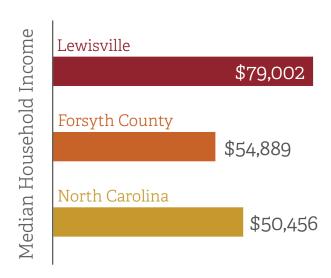


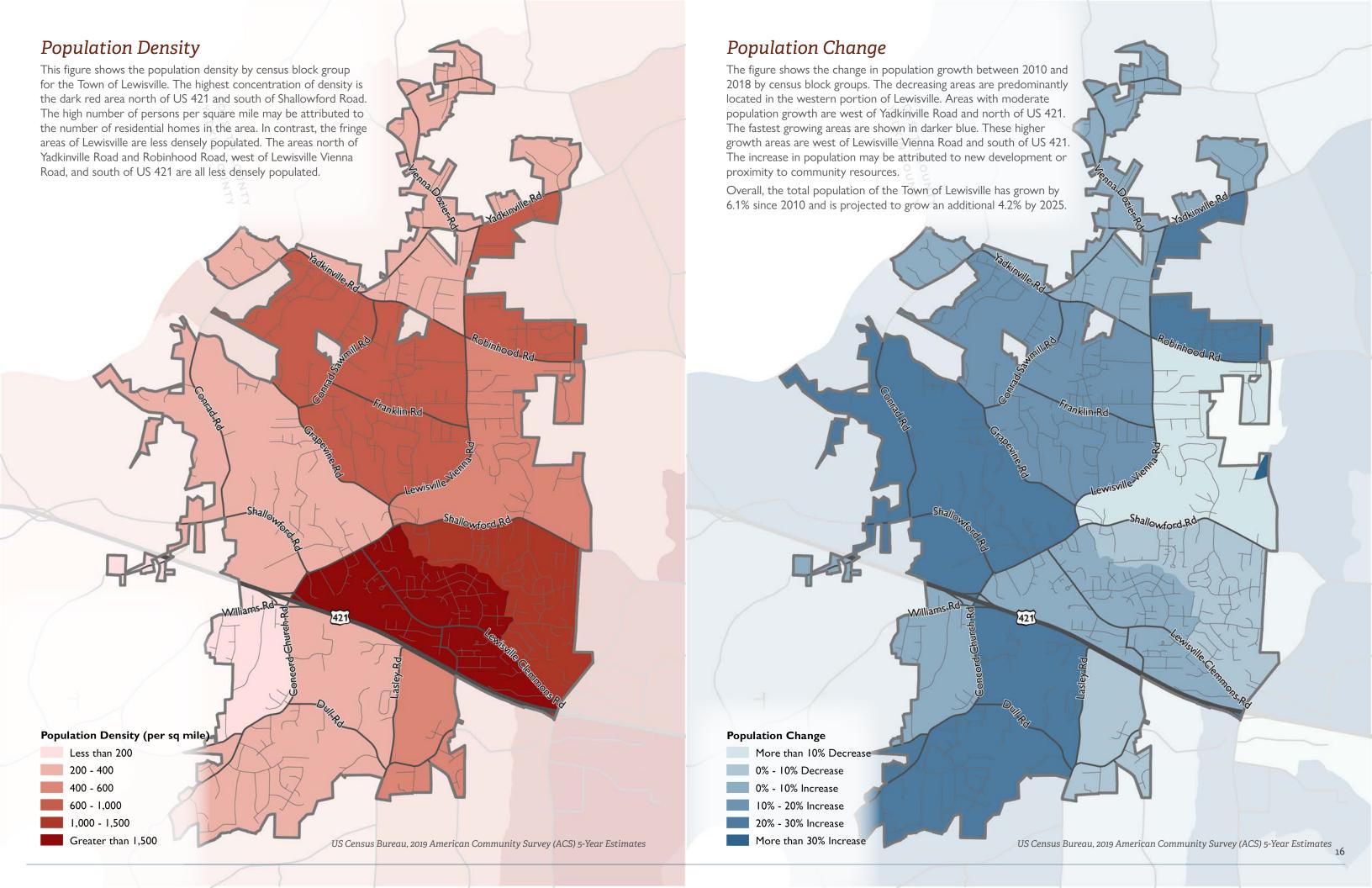


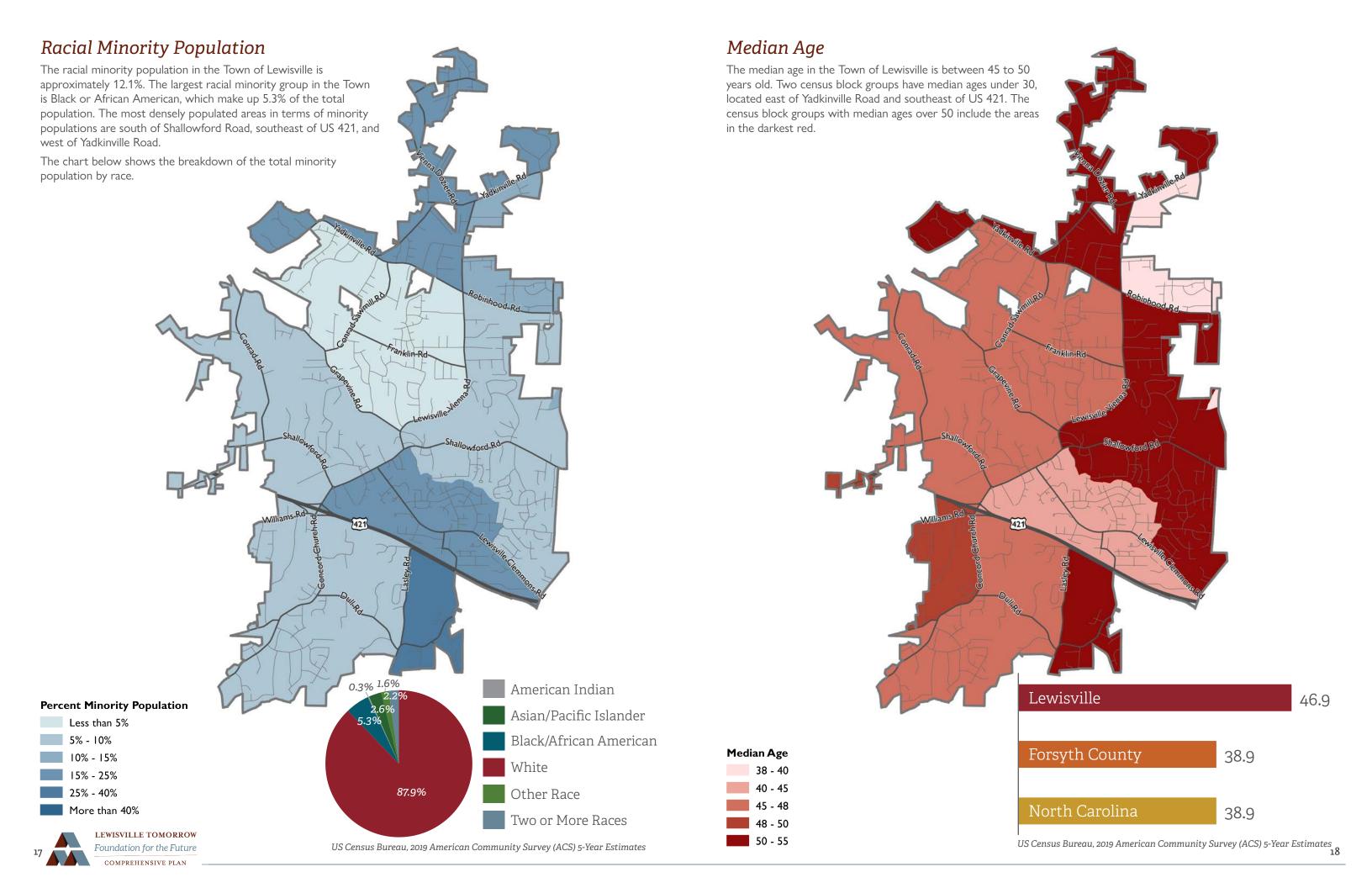
13.6% 9.4% North Carolina Housing Unit Vacancy



Since 2010





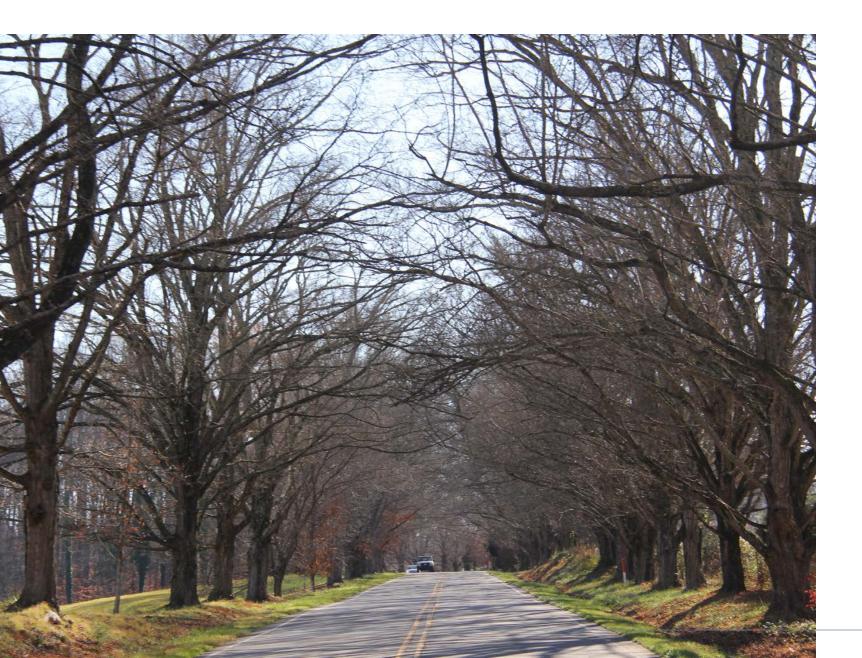


EXISTING CONDITIONS

This section takes a closer look at the existing conditions within the study area to understand the needs of Lewisville as they relate to growth. This analysis will provide the foundation for identifying challenges and opportunities for change that are critical to establishing recommendations for the future.

Framework Plans

Lewisville Tomorrow features seven framework plans that respond to the preferred growth strategy. To create the foundation for those plans, the existing conditions for each topic are shown in this section. The seven framework plans are listed on the adjacent page with a brief description. Subsequent pages of this section highlight the existing conditions for each of the seven topics.





Resiliency and Sustainability

This framework plan describes how the Town will protect and leverage natural resources, sensitive areas, and vulnerable spaces.



Land Use

This framework plan refines the preferred growth strategy to create an updated Future Land Use Map. The map and associated narrative communicate a well organized and market supportive allocation of land uses with supportive policies to achieve the desired land use vision.



Housing

The housing framework ties the housing characteristics from this report to the Future Land Use Map, with considerations for programs and policies that align with housing diversity and supply to meet the needs of existing and future residents.



Economic Development

This framework plan revisits the market trends presented in the Community Characteristics phase to communicate future economic development opportunities that promote a healthy mix of a wide variety of commercial, industrial, and service-oriented businesses.



Transportation and Mobility

This framework plan folds in the goals and objectives of previous and ongoing plans and vet them against the preferred growth strategy. The resulting map is a mobility blueprint for the Lewisville.



Parks, Recreation, and Culture

This framework plan summarizes the outcomes of the PARC Plan while describing how the Future Land Use Map protects and leverages Lewisville's natural resources.



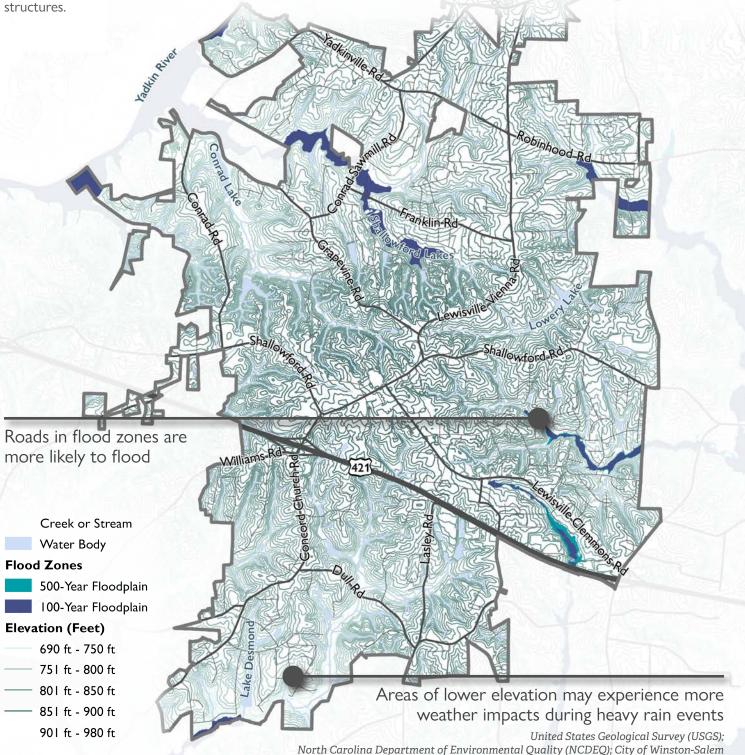
Infrastructure and Services

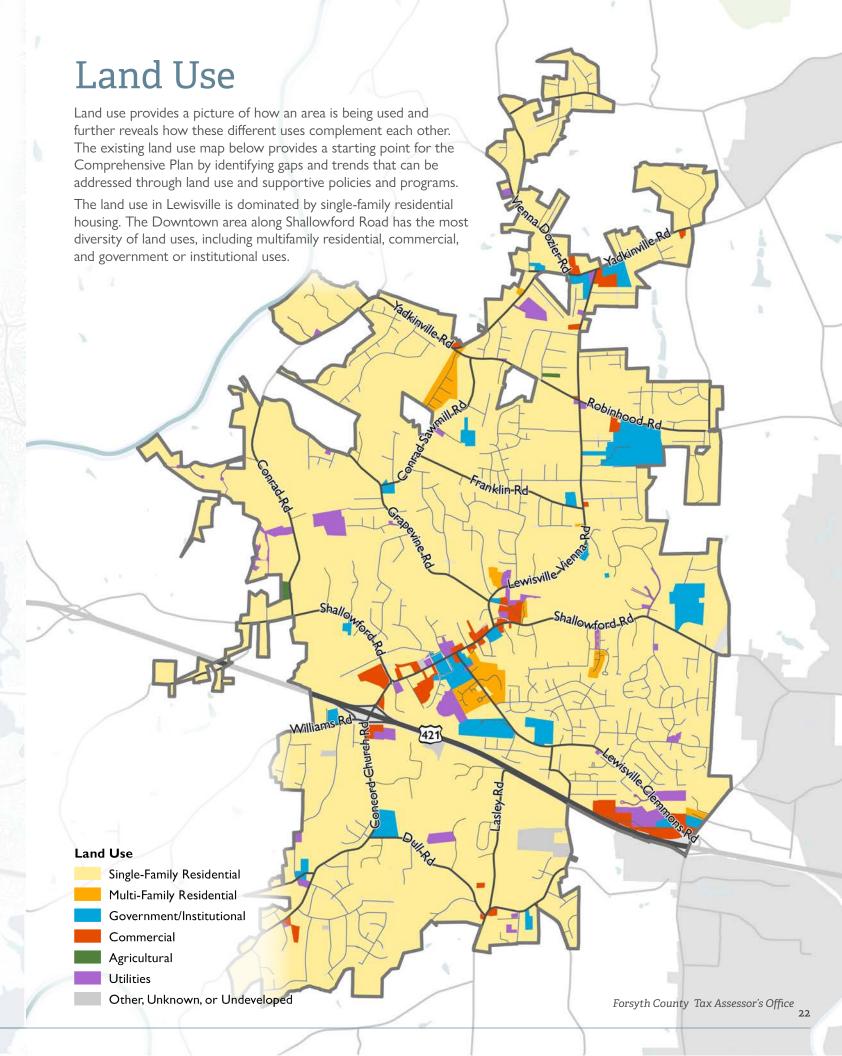
This framework plan addresses the Future Land Use Map's connection to community infrastructure and services. As a precursor to future service plans, this framework lays the groundwork for orderly and fiscally sound growth in the coming decades.

Resiliency and Sustainability

Environmental features influence where development is not only possible but also the safest when it comes to the resiliency of the infrastructure during a weather event. Hydrology and topography need to be considered when building on or altering the landscape. Identifying areas of sensitivity will inform the Future Land Use Map by showing which locations should be preserved.

The Yadkin River runs to the west of Lewisville, placing Lewisville in the Yadkin-Pee Dee River basin. Lewisville has many lakes, including Lowery Lake and Lake Desmond. Lakes can be an attractive feature for home buyers and are often used recreationally in the summer, but development around water features needs to be carefully planned. Looking to topography, Lewisville's elevation ranges from 690 to 980 feet above sea level. Elevation changes also pose special considerations for development, ranging from underground utilities to transportation facilities and various buildings and structures





Land Use Screening

A land use screening identifies locations most susceptible to change. The land use screening documents development status, maps environmental features, and identifies areas with the greatest potential to change. The initial areas of opportunity are places where new growth is likely, but it should be emphasized that the land use screening in general and development status in particular are just the first steps in determining growth opportunities. This information needs to be coupled with the other factors examined further during the process.

Environmental Screening

The environmental map from the Resiliency and Sustainability section identifies environmental constraints that could affect development potential. These constraints focus on hydrology, including bodies of water and flood zones. These constrained areas are overlaid on the development status to further clarify areas of potential change.

Development Status

Development status uses a quantitative process to determine places in the study area that could accept new development. Each parcel is assigned a development status based on assessed values of the buildings, land, and improvement opportunities as well as on the size of the parcels. The table below provides more detail on the categories and shows the breakdown of the study area by category (acreage and percent of study area).

Development status informs the land use planning process by identifying parcels theoretically able to receive new growth. Concentrations of parcels designated as Undeveloped or Underdeveloped typically have the highest propensity for change. Conversely, areas mostly designated as Developed and Conserved Open Space have more limited opportunities for change or face more obstacles to facilitating that change.

Name	Description		Percent
Developed	Building value is greater than land value	4,114	48%
Undeveloped	Parcels with a building value of \$0	1,071	12%
Underdeveloped, Large Parcel	Parcels larger than 10 acres where building value is less than land value but greater than \$0	621	7%
Underdeveloped, Small Parcel	Parcels smaller than 10 acres where building value is less than land value	488	6%
Conserved Open Space	Parks, open space, conservation and utility buffers, and other areas not available for development	194	2%
Unknown Value	Parcels without assessed values included in parcel data	2,133	25%
Total		8,620	100%

It is important to note that growth can and will occur in locations identified as Developed. As market conditions change, mobility trends shifts, and neighborhoods and places evolve, redevelopment will occur. The development status represents a snapshot in time based on 2021 tax parcel data.

Development Status The land use screening culminates in this map that shows initial areas of opportunity for growth and development. The map consolidates the development status and environmental screening processes. The intent is not to represent all areas of opportunity but rather to reflect what locations the data points to as places apt to receive growth. As the Lewisville Tomorrow process continues, this map will be supplemented with other factors, such as utility service areas, future transportation improvements, market dynamics, and public sentiment to give shape to two growth alternatives. Area of Opportunity Northern Lewisville Area of Opportunity Downtown & Shallowford Road Water Body Flood Zones 500-Year Floodplain 100-Year Floodplain Area of Opportunity **DevelopmentStatus** Southern Lewisville Developed Undeveloped Underdeveloped, Large Parcel Underdeveloped, Small Parcel Unknown Value NC OneMap Forsyth County Parcel Data; Conserved Open Space United States Geological Survey (USGS); City of Winston-Salem

Housing

Characteristics of households and housing unit trends help to show the type of residential growth that Lewisville is experiencing. This can lead to policy and future land use decisions that support the existing characteristics and growth or decisions that encourage different conditions to better align with the community visions. The following pages highlight key statistics and characteristics for existing housing in Lewisville. These data come from the US Census Bureau, 2018 American Community Survey 5-year estimates, and the 2020 ESRI Business Analyst. Additionally, information from tax parcel data is presented to illustrate residential property values, housing structure ages, and a breakdown of Lewisville's square footage by land use.

Product Type

5.1% 90.2%

Multifamily

Single-Family (Detached)

Townhouse

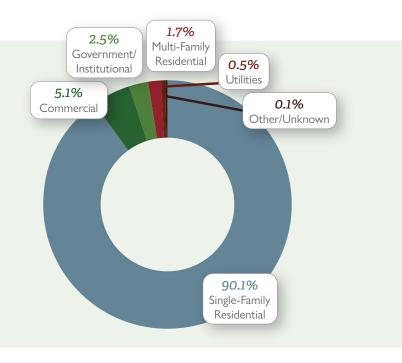
The chart above shows the distribution of houses by their product type. Over 90% of Lewisville's residential areas are made up of single-family, detached housing. The remaining 10% is split between multifamily housing, townhouses, and mobile homes.

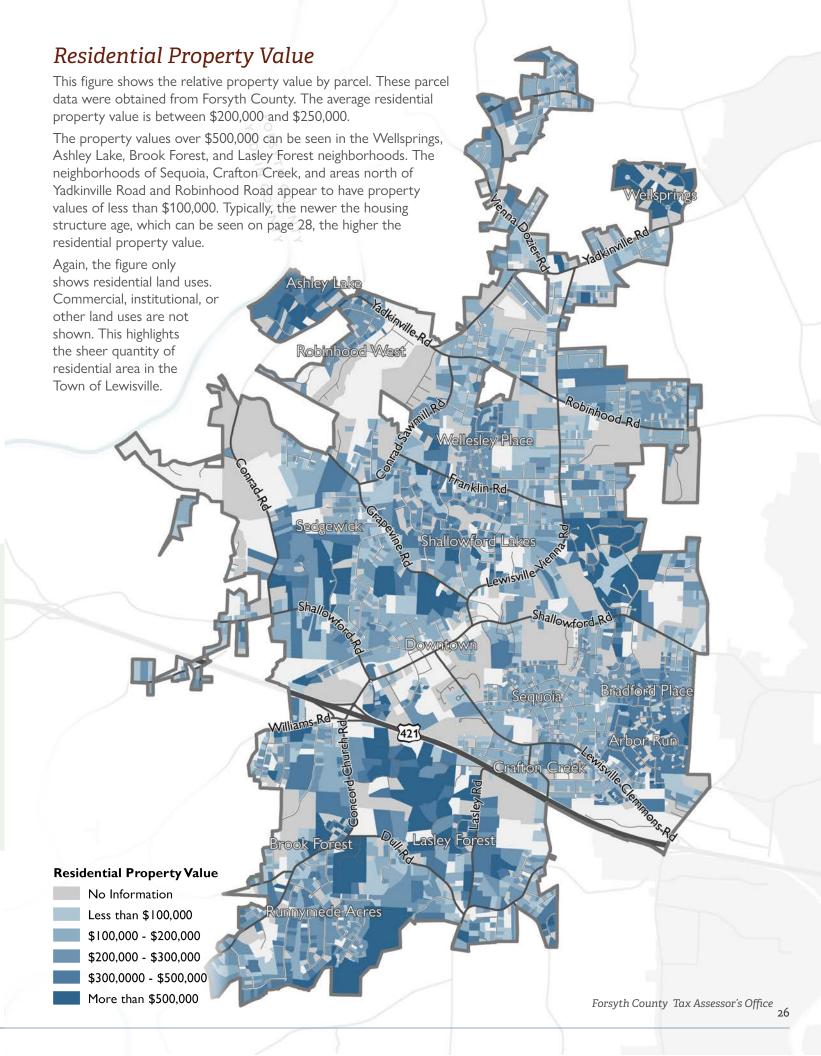
Mobile Home/ Other

2.0% 2.7%

Square Footage by Land Use

The pie chart to the right breaks down Lewisville's land use by the square footage of the buildings that serve the use. Lewisville's square footage is predominantly used for single-family housing. About 10% of the Town's square footage is used for other purposes, including commercial, government/institutional buildings, multifamily residential buildings, and utilities. This distribution closely mirrors the Town's land uses as reflected in the exiting land use map and reflects the high percentage of single-family housing that is shown in the chart above. Overall, Lewisville is predominantly a residential town with some pockets of other activity.





Home Values

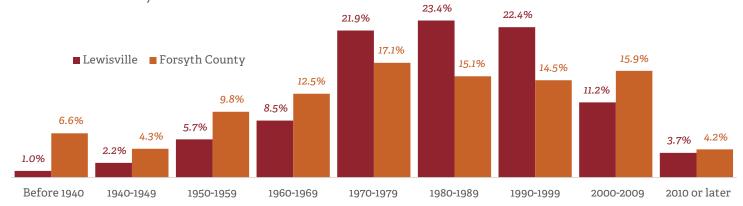
Data from the Zillow Home Value Index were analyzed to capture a picture of the change in home values over the past decade. During the 10-year period from 2011 to 2021, home values in Lewisville increased by nearly 28%. This rise in values has seen the greatest growth in the past five years, increasing by a total of \$62,264 from \$201,844 in 2016 to \$264,108 in 2021. Home values in Lewisville are consistently higher than those of Forsyth County overall.

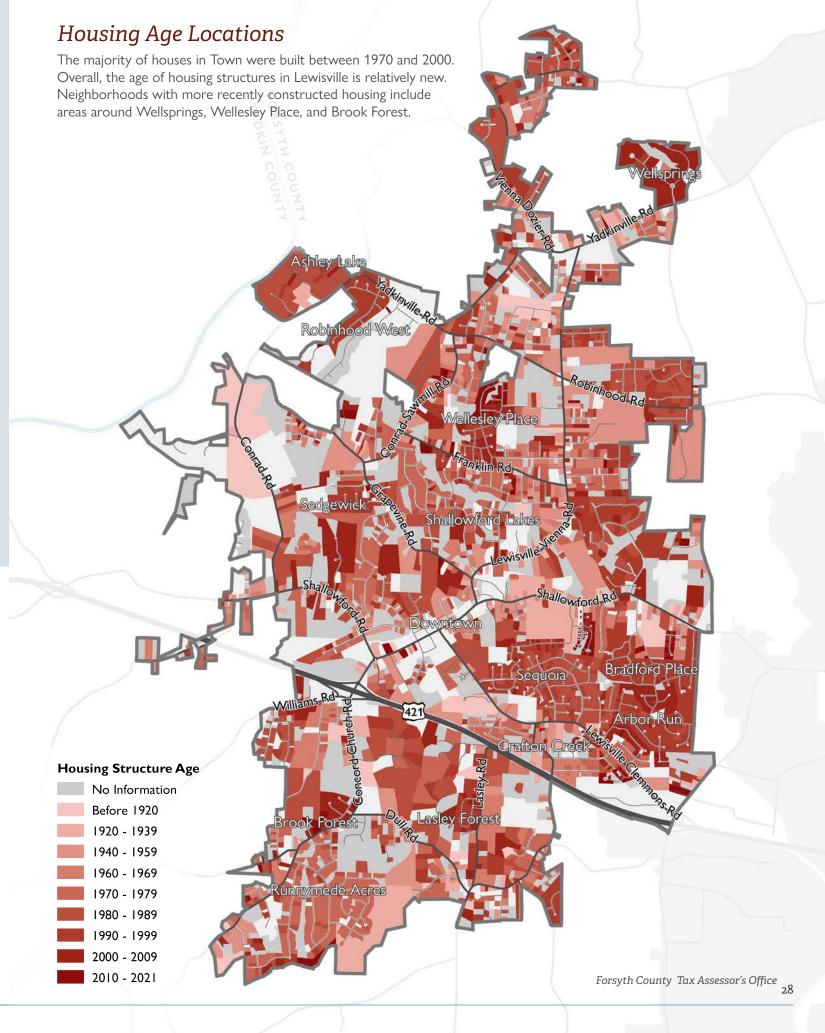
While this can be an indicator of the growing attraction of moving to and living in Lewisville, higher home values can also create challenges related to affordability. Regionally and nationally, housing prices have grown at a faster rate than wages. This could present a barrier for young adults and families who are early in their careers and want to continue living in or move to Lewisville but are unable to purchase a house due to budget constraints.



Housing Age

Housing stock in Lewisville is slightly newer than the housing stock in Forsyth County: just under 40% of housing in Lewisville was constructed prior to 1980, compared to 50% of the County's housing. The median age for housing units in Lewisville is 36 years, compared to 41 years in Forsyth County. However, Lewisville has experienced less housing construction since the year 2000.



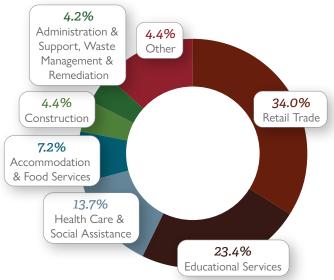


Economic Development

Lewisville residents are proud of their community's small town charm and family friendly character. However, the Town, Forsyth County, and state have all been growing in the past decade, and assessing economic conditions is important to establishing a central vision for what the future of economic development looks like in Lewisville. This vision will need to be supported and encouraged with the recommendations and Future Land Use Map from Lewisville Tomorrow. The data below highlights more of the economic and employment trends in the Town.

Employment

Based on US Census data, employment in Lewisville has no single dominant industry, but is distributed in greatest part between Retail Trade; Educational Services; and Health Care & Social Assistance. A breakdown of industry percentages in Lewisville is shown below. The accompanying map displays the hotspot locations of jobs. Concentrations are located around Downtown, along Shallowford Road, and around the US 421/Styers Ferry Road interchange.



Forsyth Country Day School Downtown

US 421/Styers Ferry Road Interchange

Commuter Flow

The graphic below displays the commuter flows in, within, and out of Lewisville every day. Approximately 97% of workers living in Lewisville leave Town on their daily commute, supporting that Lewisville is a neighborhood and residentially focused Town.



LEWISVILLE TOMORROW

Foundation for the Future COMPREHENSIVE PLAN

Stay and Work 142

5,477 Commute Out

US Census Bureau, 2018 On The Map

Retail

The primary retailers in Lewisville are grocery stores, pharmacies, small shops, and restaurants in two shopping centers and standalone buildings along Shallowford Road. Most Lewisville residents complete their shopping in neighboring communities and Winston-Salem or online, resulting in what is called retail leakage. Retail leakage refers to the difference between the retail expenditures living in a particular area and the retail sales produced by the stores located in the same area. While Lewisville has intentionally grown as a residential-based community, it is beneficial to the planning process to understand what retail market opportunities by category could be available to the Town if desired. The graphics below illustrate the current retail leakage of sales outside of Lewisville and highlights retail categories that experience the most leakage. While these data can reveal opportunities for new businesses, they should serve only as a starting point and do not guarantee opportunities.

Leakage Surplus

\$42.8M



Motor Vehicles & Parts Dealers

\$34.6M



General Merchandise Stores

\$17.1M



Food Services & Drinking Places



Gasoline Stations

\$13.9M



Building Materials & Supply Stores



Spent by Lewisville residents \$228.9 million



Spent in Lewisville stores \$103.6 million



Area Leakage **\$125.3** million

Office

Lewisville has a small inventory of office space, a majority of which is occupied by the Town government. Existing private-sector office uses are primarily located in a multi-tenant building on Shallowford Road, and are limited to community-serving professional services, including insurance providers and attorneys.



Industrial

Based on the land use analysis, there are no existing industrial land uses within Lewisville.

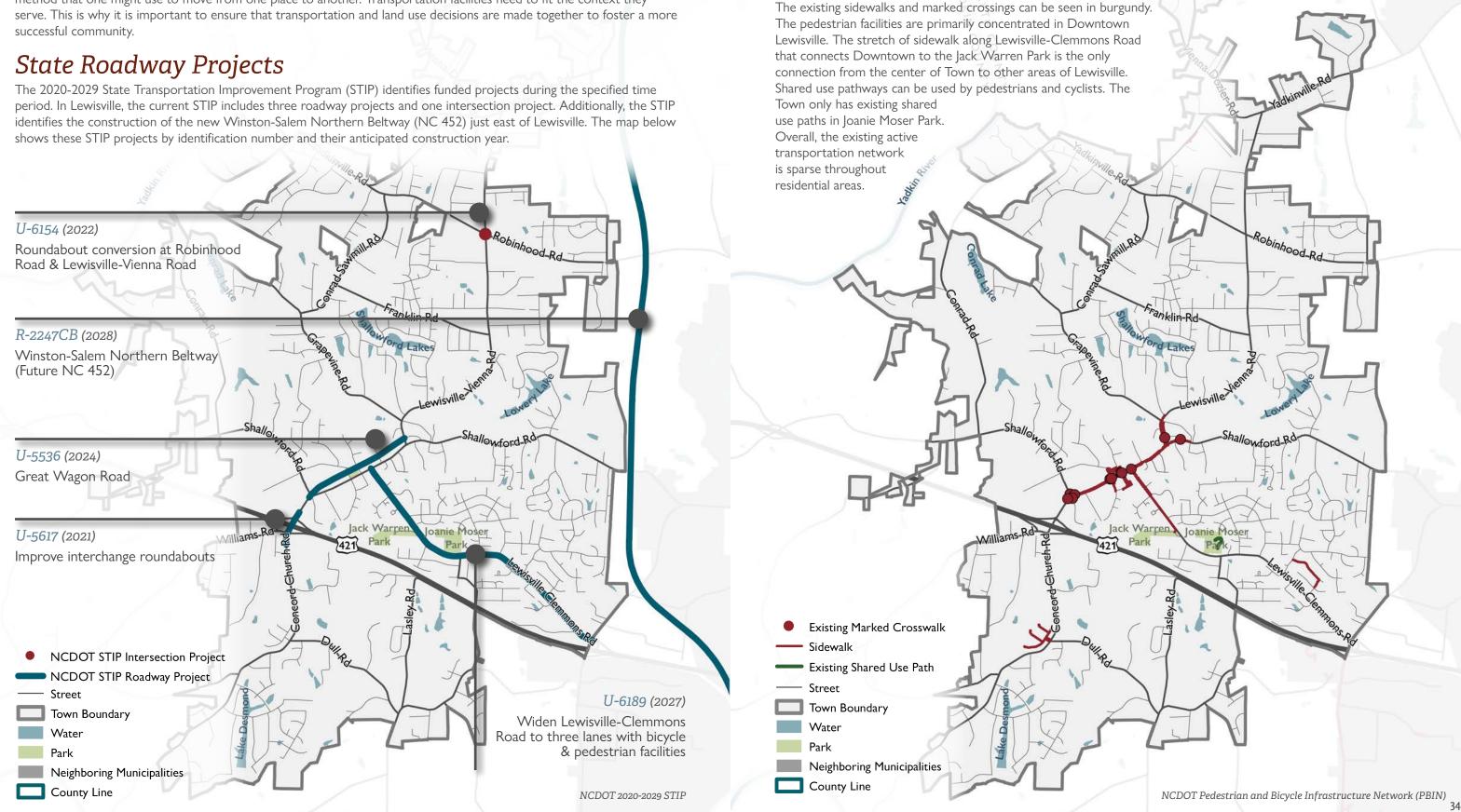


ESRI Retail MarketPlace/ESRI Business Analyst 2017, 2020



Transportation and Mobility

How people move through their environment is a key factor for the success of any town. It is important to remember that transportation and mobility include not just road and vehicular travel, but biking, walking, public transit, and any other method that one might use to move from one place to another. Transportation facilities need to fit the context they serve. This is why it is important to ensure that transportation and land use decisions are made together to foster a more successful community.



Active Transportation

opportunities for pedestrians and bicyclists.

The Active Transportation map shows the existing facilities for non-vehicular modes of transportation. Ideally, a robust active

transportation network provides safe and accessible alternative

Parks, Recreation, and Culture

Assessing the parks and recreation system was an important first step in developing the standalone PARC Plan and should be considered when creating a preferred growth strategy. The assessment includes an inventory of existing park facilities and an overview of culturally significant locations.

Parks and Recreation Inventory

Town and County Parks

	Playground	Sports	Sidewalks	Parking	Other Amenities	Dogs
Shallowford Park	Yes	None	Yes	35 spaces	Benches, bike racks, picnic tables, restrooms, shelter, amphitheater, memorial	Not Allowed
Jack Warren Park	Yes	Multi-use field, bocce courts, horseshoe courts, trails, and fitness stations	Yes	94 spaces	Benches, bike racks, picnic tables, shelter with grill, garden, and restrooms	Not Allowed
Joanie Moser Park (County Park)	Yes	Basketball court, softball field, tennis courts, volleyball court, and horseshoe courts	Some	111 spaces	Benches, bike racks, picnic tables, shelter with grills, restrooms	Not Allowed

Other Parks

A privately-owned and operated park facility in Lewisville is the Northwest Forsyth Little League, which includes six baseball fields—one full sized field—and a gravel parking lot.

Lewisville currently has no park facilities that allow dogs. Just outside of Lewisville, there are the Jamison Park and the Tanglewood Dog Park. In Jamison Park is Meadowlark Dog Run, which has greenway access and well-kept amenities.

Culture and History

The Town of Lewisville is home to several culturally significant and historic locations. These structures and existing properties are updated by the Lewisville Historic

Society in conjunction with the Forsyth County Historic Resources Commission.

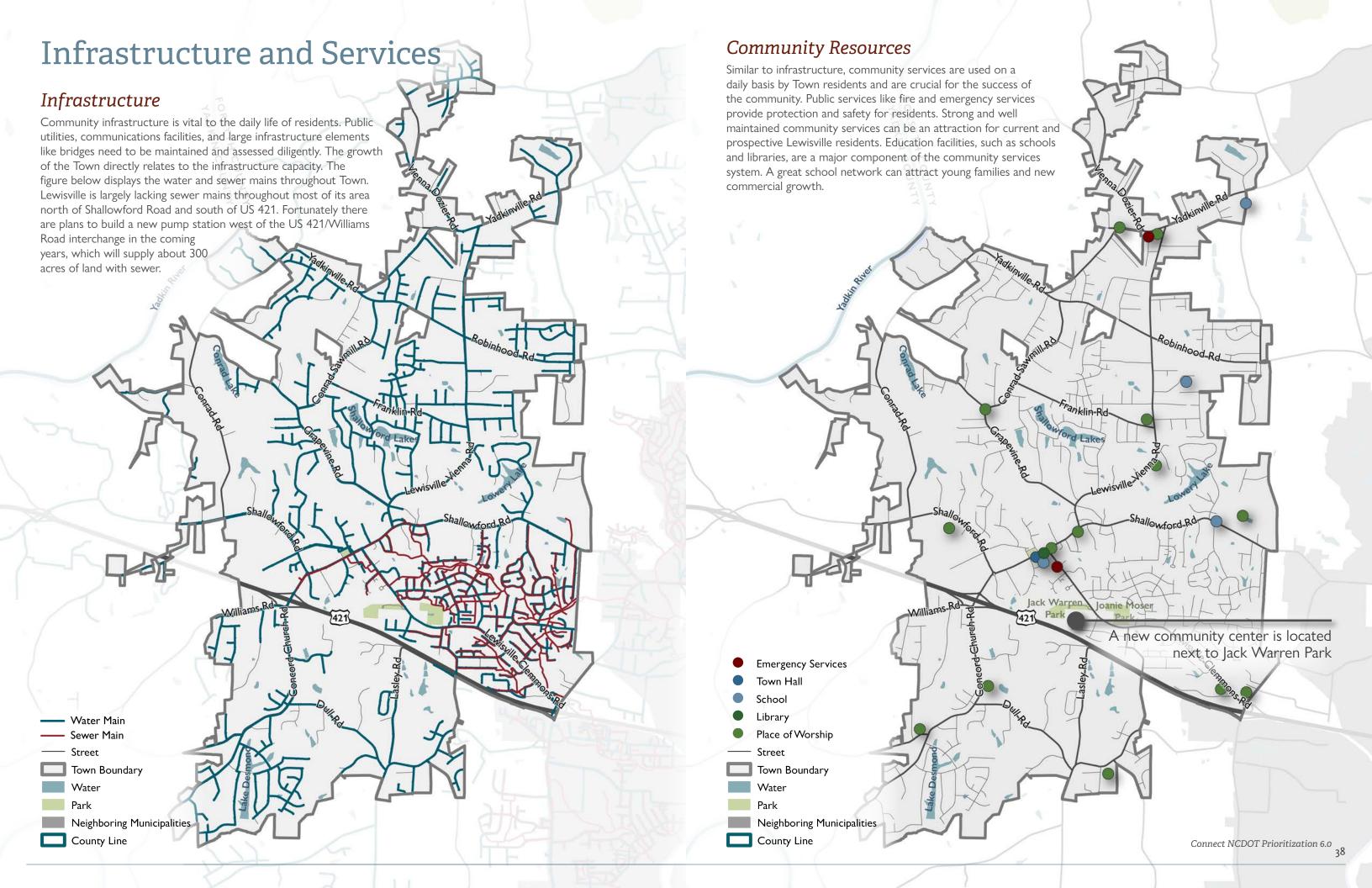
One historic location is the Charles L. Spaugh House. This two-story house was built for his wife Doris Alspaugh and their family. While the house was not deemed eligible for the National Register of Historic Places, the cultural importance is maintained by house marker signage.

Another historic site in Lewisville is the Site of Sunny Acres. The property was purchased by Anna Ogburn who used the space to set up a retreat for underprivileged children regularly in the 1930s, and was later used for recreation. In the 1980s, the structures on the Site of Sunny Acres was demolished. The historic marker keeps the Site of Sunny Acres story alive.

The locations of these and the many other cultural and historic sites in Lewisville are shown in the map at right.



Parks, Recreation, and Cultural Destinations Lewisville is quaint community with a variety of community resources that contribute to the character of Town of Lewisville. Parks are a cornerstone of community recreation. With three Town parks and various amenities, Lewisville provides a variety of opportunities for recreation. The Town has maintained the quality and condition of its facilities while continuing to expand active recreation opportunities. The linkages between these amenities should be carefully considered in relation to multimodal transportation options. Lewisville Tomorrow should support community character by identifying existing historic resources, preserving them, and encouraging their creation through policy and the Future Land Use Map. The majority of these historic and cultural destinations are located Downtown, including some along Shallowford Road and Lewisville Vienna Road. While not a part of the National Register of Historic Places, the locations are identified by markers to help maintain the Town's history. Joanie Mose Historic Marker Sport or Recreation Facility - Street Town Boundary Water Neighboring Municipalities County Line 2015 Lewisville Comprehensive Plan; City of Winston-Salem



PLAN AND POLICY REVIEW

It is vital to understand land use policy and related recommendations that already exist and to leverage work that has already been conducted by planning professionals in Lewisville and the greater region. This section outlines various planning efforts that contain recommendations relevant to the development of Lewisville Tomorrow. All recommendations listed are summarized from their respective documents.

WSUAMPO Comprehensive Transportation Plan (Draft 2020)

» Styers Ferry Road

» Franklin Road

Road

» Dull Road

» Ketner Road

» Conrad-Sawmill

» Grapevine Road

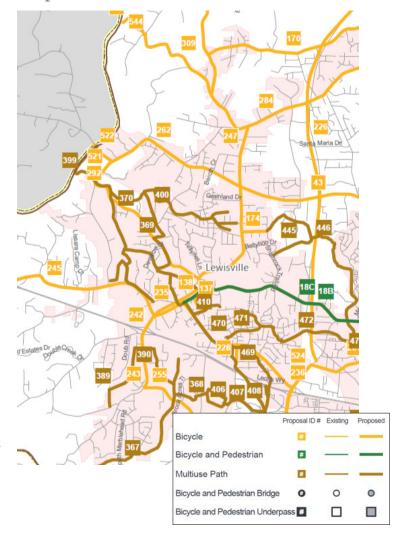
Overview

The Comprehensive Transportation Plan (CTP) is the Winston-Salem Urban Area Metropolitan Planning Organization's (WSUAMPO) long range transportation vision for the next 50+ years. The document identifies transportation improvements that are needed to meet future mobility demands. The CTP outlines necessary road, transit/rail, bicycle, and pedestrian facilities, with the goal of creating a unified and effective regional transportation system that addresses diverse multimodal needs. The CTP is not financially constrained.

Relevant Recommendations

- » Widen Lewisville-Clemmons Road from Styers Ferry Road to Shallowford Road
- » Realign Reynolds Road between Lewisville-Clemmons Road and Styers Ferry Road
- » Road modernization improvements (i.e., lane and shoulder widening, turn lanes, safety, Complete Streets) along:
 - » Conrad Road
 - » Vienna-Dozier Road
 - » Skylark Road
 - » Robinhood Road
 - » Chickasha Drive
- » Lewisville-Vienna Road
- » Shallowford Road
- » Additional bicycle and pedestrian improvements, including sidewalks, bike lanes, and multi-use paths, as displayed in the map at right
- » Introduce express bus service connecting Lewisville, Hanes Mall, and Downtown Winston-Salem; construct a park-and-ride lot in Lewisville

Bicycle & Pedestrian Features



2045 WSUAMPO Metropolitan Transportation Plan (2020)

Overview

The Metropolitan Transportation Plan (MTP) is the Winston-Salem region's guiding transportation vision through the year 2045. The MTP identifies needed roadway, transit, bicycle, and pedestrian improvements and includes a financial plan designating funded projects for the 2025, 2035, and 2045 planning horizons. Additional projects without designated funding were identified during this process and included in the CTP (described on previous page).

Relevant Recommendations

- » Great Wagon Road: New road connection from Shallowford Road to Lewisville-Vienna Road
- » Williams Road: Widen road and improve roundabouts west and east of bridge over US 421
- » Robinhood Road and Lewisville-Vienna Road: Convert existing signalized intersection to a roundabout
- » **Shallowford Road:** Complete Streets bicycle and pedestrian improvements to from Lewisville-Clemmons Road to Ketner Road; roadway modernization from Meadowlark Drive to Lewisville-Vienna Road
- » Yadkinville Road: Intersection improvements
- » Lewisville-Clemmons Road: Widen from Shallowford Road to Styers Ferry Road
- » Western Beltway Project: Located outside Lewisville town limits but may have an impact on traffic flow
- » Electric vehicle charging station at Lewisville Town Hall

Discovering Lewisville (2019)

Overview

Discovering Lewisville is a guide produced by the Lewisville Beautification Committee describing the facilities, historic sites, parks, points of interest, and scenic drives in the Lewisville area. The guide is intended to show residents, prospective residents, and visitors all that Lewisville has to offer.

Discovering Lewisville describes locations in and near Lewisville, including:

» Government Facilities

- » Lewisville Town Hall
- » G. Galloway Reynolds Community Center
- » Lewisville Branch Library

» Schools

» Lewisville Elementary

» Historical Sites

- » Lewisville Roller Mill
- » Great Philadelphia Wagon Road Marker

» Parks and Gardens

- » Shallowford Square
- » Jack Warren Park
- » Ioanie Moser Park

» Points of Interest

- » Creations by residents such as a decorative structures and a mini farmer's market
- » West Central Community Center

» Destinations Near Lewisville

- » Town of Bethabara, Winston-Salem
- » C.G. Hill Memorial Park, Pfafftown
- » Shacktown Falls, Yadkinville

» Scenic Drives

- » Conrad Road
- » Williams Road



Town of Lewisville Resident Survey (2019)

Overview

The Lewisville 2019 Resident Survey was conducted to measure resident attitudes about living in Lewisville, identify opinions concerning growth and development, survey residents' views on long-term goals for parks and recreation in the Town, and learn more about their tax priorities. The survey received 1,774 responses, a 34% response rate. It reached many long-time residents: over 50% of respondents had lived in Lewisville for at least 20 years. 96% of respondents were homeowners.

Relevant Findings

- » 91.8% of participants identified the Town newsletter as how they learn about events and meetings in Lewisville.
- » The most common reasons for living in Lewisville included liking the area (85.8%) and sense of community (50.7%).
- » When asked how they would like to see Lewisville grow, 64.7% of participants said they would like to see retail develop within established districts, while 29.4% of participants said they would like Lewisville to stay residential. Downtown Lewisville was cited as the favored area for prospective development (56.4% of participants).
- » Participants expressed a strong desire for greater mobility and recreation options in Lewisville, including greenways, bike lanes, sidewalks, open space, and scenic vistas.
- » Popular types of residential development included single-family housing and retirement communities. Popular types of commercial development included farmers markets, restaurants, small shops, and professional services.

Northeast Area Plan (2018)

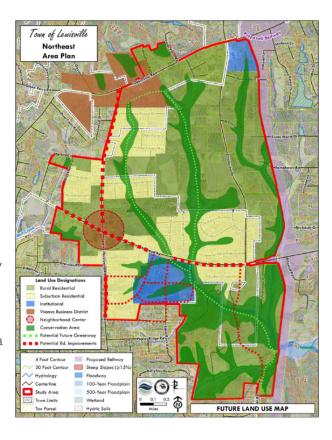
Overview

This plan outlines a 30-year vision for managing growth in a section of northeast Lewisville within and outside current

Town limits. Due to the proposed Winston-Salem Beltway and utility expansion related to a future school, development pressure will increase in this area. The Northeast Area Plan includes recommended development guidelines and a Future Land Use Map (shown at right).

Relevant Recommendations

- » Encourage greater housing and job diversity in designated Activity Centers, transitioning to single-family residential farther from these locations
- » Identify and designate environmentally sensitive areas as conservation corridors; preserve rural character
- » Provide a more pedestrian-friendly environment with walkable access to open space, businesses, services and jobs; require new neighborhoods to include green space and greenways
- » Incorporate these future land use designations: Rural Residential; Suburban Residential; Institutional; Vienna Business District; Neighborhood Center Overlay; and Conservation Area Overlay



Lewisville Comprehensive Plan (2015)

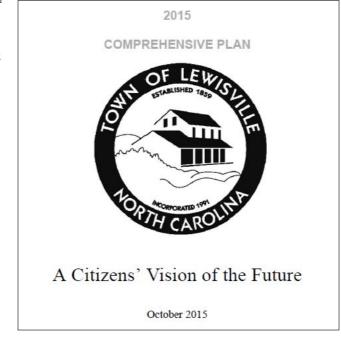
Overview

The previous Lewisville Comprehensive Plan contained the guidelines the Town established to address topics, including governance, community character, natural environment, facilities and services, land use, transportation, health, safety and wellness, and citizen engagement. The 2015 Plan was intended to guide the Town for five years. Four themes were evident in the document: fiscal responsibility, sustainable growth, livable design and overall health and safety.

The Comprehensive Plan outlined the demographic context of Lewisville, the history of Comprehensive Planning efforts in the Town, and established a community vision. The vision characterizes Lewisville in 2035 as a desirable place to live, work, and play. The Town intended to carefully manage development in order to conserve the rural environment and small-town way of life in Lewisville, amid growth pressures from the surrounding region. The Town aimed to provide a variety of transportation options, and cultivate strong neighborhoods with diverse housing and a low tax rate for residents.

Relevant Goals and Recommendations

- » Community Character: Promote design standards that enhance community appearance and maintain the Town's unique sense of place. Develop regulations to preserve and enhance Lewisville's character: pastoral, small town, quiet, and residential.
- » Natural Environment: Preserve open spaces, including natural habitats, scenic vistas, and environmentally sensitive areas. Form a network of interconnected open space. Protect and promote preservation of existing farms, woodlands and undeveloped rural areas. Provide community facilities and services in a cost-effective manner. Provide desired municipal services with appropriate taxes or assessments.
- » Land Use: Facilitate land use patterns that offer a variety of housing and land use choices and convenient access to neighborhood shopping and other services, protect property owners from incompatible land uses, make efficient use of Lewisville's limited land capacity, and coordinate land uses with infrastructure needs.
- » Land Use: Ensure that standards for quality housing are met. Identify areas and zone appropriately to support higher density housing in some parts of Town. Preserve open space in new developments. Provide high-quality, connected neighborhoods.
- » Land Use: Position the Downtown as a vibrant and active destination, with commercial, office, entertainment, and residential development that offers a comfortable, safe, and interesting pedestrian environment.
- » Land Use: Focus areas for development include Shallowford Square and the Vienna Business District.
- » Transportation: Create an integrated land use and transportation network. Create a plan for alternative modes of transportation. Properly maintain the roadway network. Create a comprehensive and efficient transportation network that provides mobility within and throughout the Town.
- » Health, Safety and Wellness: Continue to develop and maintain policies, facilities, programs, and services that ensure public health, safety, and community hygiene and support the personal wellness of Lewisville and its residents.
- » Citizen Engagement: Embrace and encourage citizens through involvement in various activities and shared ownership of the community.





Downtown Design Guidelines (2014)

Overview

These guidelines were established by the Lewisville Planning Board as a tool to guide property owners and developers in designing new or remodeled buildings to fit seamlessly within the unique character of Downtown Lewisville. The document guides revisions to the Town's development ordinances and highlights the architectural features that make Downtown distinct. The nearly 116-acre planning area, shown at right, consists of four areas, each with different guidelines.



Relevant Recommendations

- » Area 1 Town Center Commercial: Restaurants, coffee shops, and small boutique shops could be clustered around a "super block" that provides a sense of place as the heart of Downtown Lewisville.
- » Area 2 Town Center Residential: A mix of housing sizes, types and pricing should be included. Small lots or townhomes between 1,200 and 2,500 square feet would be ideal. Rental housing should be considered.
- » Area 3 Downtown Cultural Center Core: This area is intended to contain a mix of civic buildings (civic center, visitor center) and cultural amenities (theater, historic structures, and a water feature).
- » Area 4 Gateway Development: The gateway is intended to support the vision and values of Lewisville: agrarian heritage, small town charm, and hometown livability. Commercial and mixed-use development are supported.
- » Specific design guidelines include primary façade faces the principal street; consideration of adjacent buildings; architectural style; building material and color; and streetscapes, including sidewalks and bike lanes.

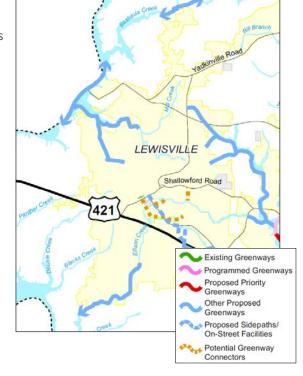
Greenway Plan Update (2012)

Overview

The Winston-Salem and Forsyth County City-County Planning Board produced this plan update to revisit and expand upon the recommendations of the 2002 Greenway Plan. It outlines a prioritized system of greenways for construction during the following 10-15 years, based on connectivity importance, feasibility, and public support. The plan update intends to connect existing facilities, neighborhoods, destinations, and community facilities.

Relevant Recommendations

- » The Greenway Plan Update supports the recommendations of the Lewisville Greenway and Pedestrian Connections Plan (described on next page).
- » The originally proposed Tomahawk Creek Greenway system west of Styers Ferry Road and the Blanket Bottom Creek Greenway were found to be unfeasible and/or unpopular among residents, and were removed from the plan.
- » The plan update reiterates a proposal for a Yadkin River Greenway connecting Lewisville, Clemmons, and Bermuda Run along the river.



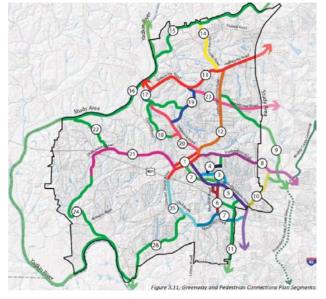
Lewisville Greenway and Pedestrian Connections Plan (2011)

Overview

The Lewisville Greenway and Pedestrian Connections Plan envisions a connected network of greenway trails and sidewalks in and near Lewisville. Goals include fostering a sense of community; promoting Lewisville as a place to live, work and play; and creating a neighborhood identity in Lewisville. The plan identifies 10 greenway segments and 17 sidewalk segments (shown in the map at right).

Relevant Recommendations

- » Sidewalk Segments: Shallowford Road, future Great Wagon Road, Lewisville-Vienna Road, Robinhood Road, and more
- » Greenway Segments:
- » Downtown Greenway Connector
- » Woodview Ridge Trail
- » Northeast Creek Greenway
- » Blanket Bottom Creek Greenway
- » Bashavia Creek Greenway
- » Yadkin River Greenway



- » Mill Creek Greenway
- » Yadkin River West Greenway
- » Panther Ridge Creek Greenway
- » Ellison Creek Greenway

Lewisville Unified Development Ordinance (2007)

Overview

The Lewisville Unified Development Ordinance (UDO) is a regulatory document that guides land use, zoning, environmental and subdivision-related decisions in the Town limits. Land use and zoning guidelines are established for lot size, setbacks, parking, open space, pedestrian facilities, building orientation and character, landscaping, height restrictions, and more.

Relevant Regulations

- » **Residential Zoning Districts:** Each district is designed to be comfortable, healthy, safe, and pleasant for all residents, and are protected from incompatible or disruptive land uses. Districts include Single Family, Multifamily, Manufactured Housing, Yadkin River Conservation, and Agricultural.
- » Commercial Zoning Districts: These districts frame commercial development within the growth goals of the Comprehensive Plan and other plans. Districts include Office (Neighborhood, Limited, Corporate Park, General) and Business (Neighborhood, Pedestrian, Limited, Neighborhood Shopping Center, Highway, General, Central).
- » **Industrial Zoning Districts:** These districts are designed to allow industrial development while protecting nearby residential areas from their undesirable aspects. Districts include Limited, Corporate Park, General, and Central.
- » Overlay Districts: Neighborhood Conservation, Thoroughfare, Historic, Multifamily, Rural, Downtown, and Pedestrian Connections
- » Special Purpose Zoning Districts: Historic and Neighborhood Activity Center



SWOT ANALYSIS

This section identifies Lewisville's Strengths, Weaknesses, Opportunities, and Threats (SWOT) in the local economy as the Town considers growth opportunities. Performing a SWOT analysis is a useful exercise for identifying notable internal (Strengths and Weaknesses) and external (Opportunities and Threats) factors that pertain to a particular area. This analysis was used to help inform the comprehensive planning process by recognizing Lewisville's existing assets to leverage and identifying key areas for improvement.

Strengths

Accessible location along US 421

Convenient access to Winston-Salem

Strong history of community spirit and actively engaged residents

High standard of living

Proactive approach to community planning

High levels of educational attainment

High median household income

Renter households are less housing-cost-burdened than across Forsyth County

Public schools are highly rated

Multiple community parks and recreational facilities

Shallowford Square provides a central meeting space for hosting community events

New community center on land donated by a Town resident

Weaknesses

Employment growth has been stagnant

Limited opportunities for employment locally with more than 97% of residents commuting elsewhere for work

Overspecialized economy with more than 50% of jobs in Retail Trade or Educational Services

Industries experiencing the most growth, Retail Trade and Administrative & Waste Services, typically offer low wages

Lack of diverse housing options limits the options for lower-cost, lower-maintenance housing sought by aging residents who wish to age in place and young adults beginning their careers or starting families

Disconnected roadway network

Auto-dependent development pattern

Lack of transportation alternatives and bike/pedestrian facilities



Opportunities

Several roadway improvements planned or underway

NCDOT Complete Streets Policy will aid in funding multimodal improvements

Planned Downtown pump station will open up approximately 300 acres of land for development

High quality of life can attract employers to the area

Attraction of new non-residential development would diversify the tax base

Growth in the number of rooftops and/or employment to increase daytime population and attract more community-serving retail development

Future demand for single-family residential could be influenced by a reversal in the desire for urban living by people seeking more space as a result of the COVID-19 pandemic

COVID-19 pandemic and increase in online shopping has bolstered development of warehouse and distribution space near major transportation corridors

Threats

Slow population growth compared to the county, region, and state

Aging population

Loss of residents in their prime earning years between ages 35-54 and children under age 14

New development constrained by lack of sewer infrastructure, difficult topography, and land availability

High degree of dependence on other communities for employment, entertainment, shopping, and medical services

Lack of diverse tax base increases property tax burden for residents

Some Opportunities considered threats to small town character

Other communities are more welcoming to new development

Lack of existing commercial uses to demonstrate market success for investors

Unlikely to be competitive for office development in the short-term due to lack of amenities to satisfy employees



3. NEEDS IDENTIFICATION AND VISIONING

This section dives into the initial engagement efforts that sought to define a vision for the future of Lewisville. This section has two components:

- » Engagement
- » Vision Statement and Planning Themes

ENGAGEMENT

Engagement with the community is critical to ensuring that Lewisville Tomorrow becomes a plan that is created for Lewisville by the people of Lewisville. Engagement was conducted using a variety of methods, including in-person events and digital media. This section highlights some of the critical engagement opportunities that occurred during the early phases of plan development along with key results and takeaways.

Phase One Outreach

Lewisville Tomorrow is rooted in a process that actively seeks ways to engage the community in thoughtful conversations about the future of the Town. Engagement was conducted over three distinct phases that allowed the community to provide input that influenced major project milestones and the eventual creation of this Lewisville Tomorrow document. Phase One outreach included a variety of engagement methods to reach a cross section of the community.

What We Heard

Based on Phase One outreach, residents and stakeholders in Lewisville desire that the Comprehensive Plan serves to:

Preserve the Town's **character**.

Protect existing neighborhoods.

Help Lewisville become more walkable.

Create a livelier Downtown.

Welcome more **small businesses.** Create more **green spaces.**

Connect neighborhoods to Downtown.

Previous Engagement

Lewisville Tomorrow encompassed a community-driven planning process that not only conducted outreach exclusive to the Comprehensive Plan, but also leverages past engagement efforts to build a vision that is grounded in community values. The Lewisville 2019 Resident Survey provided invaluable feedback about residents' desires for the future of their community.

- » A majority of survey participants said they would like to see retail develop within established districts.
- » Over half of participants favored Downtown Lewisville for prospective development.
- » Overall, participants expressed a desire for greater mobility and recreation options for walking and biking.

Steering Committee The Lewisville Steering Committee con

The Lewisville Steering Committee comprised nine members of town staff from various departments, a County representative, private developers, residents, and representatives from other civic groups. The Steering Committee guided the development of Lewisville Tomorrow by providing insight to community values and local expertise. The Steering Committee met four times throughout the planning process. The kickoff meeting was held in March 2021 in a virtual setting where Committee members discussed the direction of Lewisville Tomorrow and the best methods to successfully inform and engage the public through the process.

Stakeholder Group

The stakeholders in Lewisville Tomorrow included more than 50 community members representing Town Boards and Committees, Town departments, police and fire, transportation groups, local employers, economic development, realtors, home builders, and civic groups. As a combined body, the group was able to bring a variety of unique perspectives to the project.

Stakeholder Symposium

The stakeholder symposium was conducted virtually in May 2021. The workshop that centered around informing the stakeholders of the planning process and collecting feedback on both comprehensive and PARC plans. Feedback from the symposium was collected through virtual polling, guided discussion, and small-group breakout rooms. Feedback received reflected both the needs of the Town today and desires for the future.

Keypad Polling Results

Stakeholders were asked a number of questions to gauge their overall attitudes toward growth in Lewisville and the role of the park system. The results are summarized below.

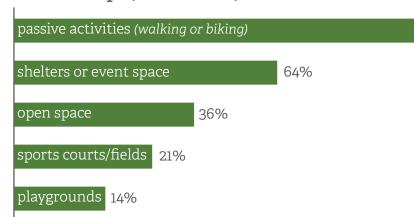
What type of growth is ideal for Lewisville?

	85%	15%	
ı b	alance n	nostly	residential

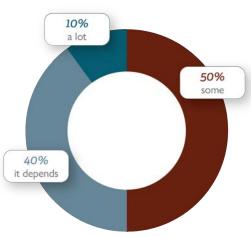
Would you like to see more shops (retail/ restaurants) or more jobs (office/industrial)?

65%	35%
a balance	more shops

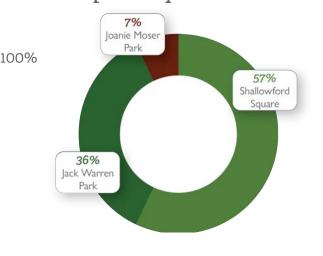
What part of the park system do you use the most today? (choose two)



How much growth is ideal for Lewisville?



Which park do you use the most?

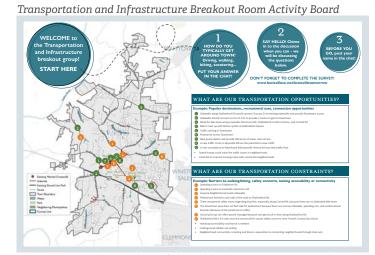


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Public Workshop

The first public workshop was held virtually on May 11, 2021. 38 members of the public participated in an open house, drop-in style workshop where participants navigated between four breakout rooms, each focusing on a different topic area.

Pictured to the right is one of the workshop boards, which was used to guide conversation and record participants' comments and discussion points. The maps allowed for facilitated discussion around opportunities and constraints around a given topic area. The key takeaways from each breakout room are described below.



45 Participants | 38 Members of the Public | 7 Project Team Members

My Lewisville

The My Lewisville breakout room asked participants about their perceptions of the Town today, including the communities biggest assets and people's vision for Lewisville in the coming decades.

Residents described Lewisville as quaint, quiet, suburban, and bedroom community.

Participants would like Lewisville to be more **walkable** and to have a **livelier Downtown** area.

Residents see opportunities to connect neighborhoods to Downtown with sidewalks.

Transportation and Infrastructure

The Transportation and Infrastructure breakout room focused around talking about transportation opportunities and challenges and then other infrastructure such as water and sewer system.

Land Use and Development

The Land Use and Development breakout room asked participants about what needs to change and what needs to be preserved in the Town. The conversations centered around residential areas, economic development opportunities, and land use.

Residents would like to see more small businesses, especially restaurants.

A desire exists for more parks and amenities **south of Highway 421.**

People would like to see **green spaces** in Lewisville be **preserved**and **parks beautified.**

Parks and Recreation

The Parks and Recreation breakout room centered around outreach for the PARC Plan to identify park amenities and opportunities for the future of the park system in Town.

Online Survey

The Lewisville Tomorrow public survey was active for three weeks from May 11, 2021 through June 1, 2021, via the survey platform MetroQuest. The interactive questionnaire focused on identifying issues and defining visions by soliciting

feedback regarding different considerations such as land use, transportation, and housing. The survey also included a section dedicated to the PARC Plan that focused on people's desires for the park system in Town. The final piece of the survey included an interactive mapping screen that allowed for spatially represented feedback. Key takeaways from the survey are summarized below.



Strategy Ranking

This section of the survey asked participants to rank growth strategies on a scale from one to five—with five being the highest—for different growth considerations: land use, housing, local economy, transportation and mobility, and the overall quality of life in Lewisville. The **top two highest ranked answers** from each question are identified below.

Land Use | Growth should be encouraged...



...in a way that preserves land for future opportunities.

Housing | Our housing strategy should...



2 ...create more walkable places.

Local Economy | Our economic strategy should...



...protect Lewisville's most important economic development locations.

Transportation and Mobility | In the future, Lewisville should...

...limit traffic congestion where possible.

2 ...be a more walkable place.

Quality of Life | For Lewisville, quality of life means...

...providing local events that bring Lewisville residents together.

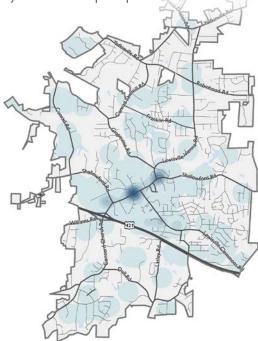
...promoting local arts, cultural, and historic initiatives.

Mapping Activity

Survey respondents were asked to drop pins on a map to identify strong places (areas that are attractive and thriving); weak places (areas that are struggling or unsafe); areas of opportunity (hidden gems or undeveloped sites); and locations for park access and recreation. Heat maps of the responses are displayed below: darker colors indicate areas with a greater concentration of places identified.

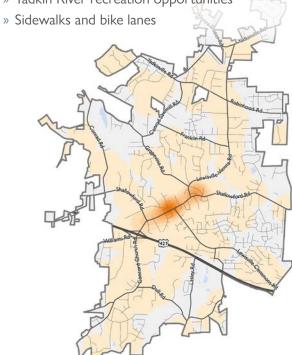
Strong Places

- » Coffee Mill and other businesses in historic area
- » The Oaks Shopping Center
- » Pretty roads with open space and natural beauty



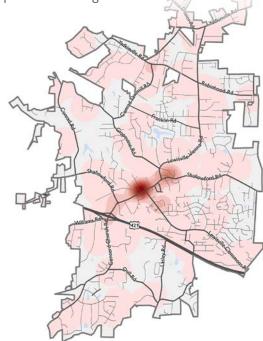
Opportunity Areas

- » Developing Shallowford Road
- » Yadkin River recreation opportunities



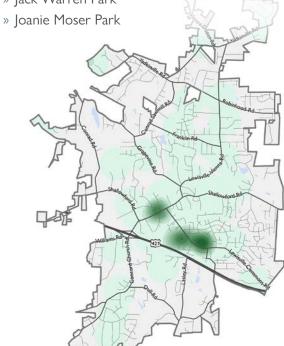
Weak Places

- » Lewisville Shopping Center
- » Businesses along Jennings Road
- » Apartments along Lewisville-Clemmons Road



Parks and Recreation Areas

- » Shallowford Square
- » Jack Warren Park



VISION AND THEMES

Crucial to the success of Lewisville Tomorrow is its relevance and relation to the community itself. The Comprehensive Plan establishes a vision and set of planning themes that ultimately guided the progress and process of the plan by informing the growth strategies. The vision statement and planning themes were created and influenced by public input and vetted by the Steering Committee. The Land Use Principles guide the creation of the growth strategy, and by extension, the Future Land Use Map and framework plans.

Vision

"The Town of Lewisville is defined by its strong sense of community. The Town is a place of neighbors, a place of values, and a place to call home. Lewisville Tomorrow will preserve this distinctive small-town character by encouraging balanced growth that enhances opportunities and enriches community connections."

Planning Themes



Place Making

Lewisville should have a vibrant and active core that hosts events to encourage a sense of place and community.



Mobility

The active transportation network of sidewalks and bicycle facilities should be expanded to encourage neighborhood connectivity and access to Downtown.



Activity Hubs

Lewisville should provide the goods and services residents need by encouraging more shops and restaurants in targeted locations.



Housing Portfolio

The housing opportunities in Town should preserve established neighborhood characteristics while providing additional options to attract young families.



Key Corridors

Roadway corridors should safely and efficiently connect people to their destinations.



Open Space

Open places and natural spaces should be conserved to protect habitats and allow for outdoor recreation opportunities.

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4. GROWTH STRATEGY

The purpose of this section is to showcase the framework for future development in Lewisville. This growth strategy builds from the foundational information presented in the previous chapter to create a strategy for future growth that culminates in the Future Land Use Map.

- » Strategy Identification
- » Conceptual Growth
- » Preferred Growth Strategy

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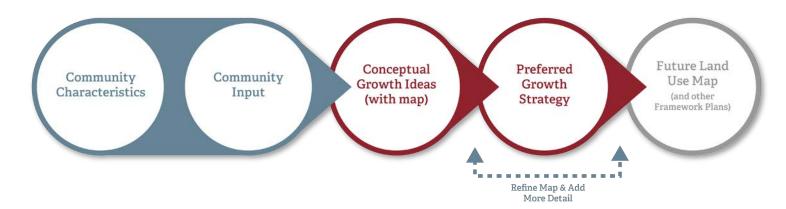
STRATEGY IDENTIFICATION

Identifying a growth strategy is critically important. It offers the Town a greater opportunity to achieve goals established in previous plans and reinforced during the Lewisville Tomorrow process. A growth strategy helps steer future change in a way that intentionally contributes to the creation of quality places. This section highlights the elements that make up the growth strategy for Lewisville Tomorrow that will eventually lead to the creation of the Future Land Use Map.

Overview

The growth strategy was developed by combining the takeaways from the community characteristics analysis with feedback from the public and stakeholders. These three elements create the foundation for the growth strategy, as will be shown in this chapter.

Path to the Future Land Use Map



What We Heard

Key takeaways and themes from Phase Two outreach included:

Agreement that the **Preferred Growth Strategy:**

- » Reflects the needs and priorities of Lewisville.
- » Addresses the Conceptual Growth Ideas.
- » Provides appropriate guidance for creating the Future Land Use Map.

The most popular Planning Themes were **Activity** Hubs and Open Space.

The Framework Plans should:

- » Encourage diverse small business development
- » Ensure that growth matches the feel of Lewisville
- » Promote a more walkable Downtown
- » Support building more greenways

Phase Two Outreach

As part of Phase Two Outreach, the project team met with the Steering Committee and held a public workshop. Key takeaways from those events are outlined below.

Steering Committee

Steering Committee members were presented with the Conceptual Growth Map and two Growth Alternatives for consideration.

- » Current Plans: maintain the priorities of current plans.
- » Corridors and Gateways: maintain the priorities of current plans, but include a few new centers of activity and designate key corridors.



The Steering Committee expressed a general preference for the Corridors and Gateways Growth Alternative, which was then refined by the project team into the Preferred Growth Strategy.

Public Workshop

The second public workshop was held in-person at the Pavilion at Shallowford Square. Participants could view and comment on the Preferred Growth Strategy and provide comments to be considered in the Framework Plans.



following statements?



Example Comments:

- » "I am a large fan of the ideas of improving our parks, making more bike lanes/sidewalks, walking trails, public art, and...introducing smaller businesses."
- » "Maintain and highlight sense of history and community."
- » "To maintain the small-town feel, I would favor single-
- » "Encourage small business development... Create better foot traffic in commercialized/public areas."







Rated 4 or 5: "The Preferred Growth Strategy helps to promote a livelier Downtown."

Rated 4 or 5: "The Preferred Growth Strategy connects people and places throughout Lewisville."

CONCEPTUAL GROWTH

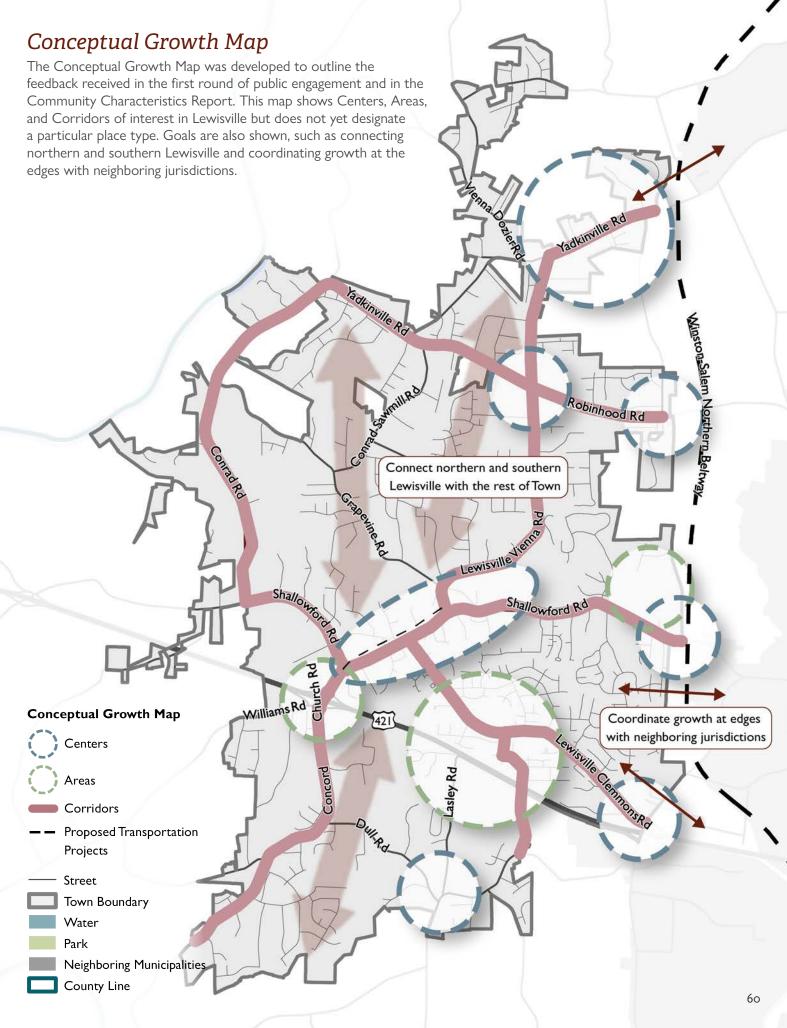
Using community feedback and the understanding of existing conditions as a foundation, a list of growth strategy ideas was created. Those ideas were then visually translated into the Conceptual Growth Map on the following page.

Conceptual Growth Ideas

The Conceptual Growth Ideas and supporting map were developed as an interim step to creating a growth strategy. This step helped ensure the Growth Strategy would respond to current and projected conditions in Lewisville as well as community feedback from the stakeholders and the public. The five guiding ideas are described below.

- » Embrace the small town character that is uniquely Lewisville.
- » Find the opportunities that come with being intentional about how we grow.
- » Grow in a way that promotes a livelier Downtown.
- » Connect people and places through sidewalks, trails, and bike paths.
- » Tie parks, open spaces, and events to how people experience Lewisville.





PREFERRED GROWTH STRATEGY

The Preferred Growth Strategy is organized around a set of high-level character types (Centers, Corridors, and Areas) that influence the land use of a particular area. The character types were further defined into more specific place types for use in the Future Land Use Map.

Centers



Downtown Core

Downtown Core is a mixed-use area with special emphasis on supporting the Town's core value as a historically unique small town with an articulated pedestrian-oriented character and scale.



Neighborhood Activity Center

Neighborhood Activity Centers are compact, mixed-use, pedestrian-oriented areas featuring existing and appropriate new retail, institutional, office, residential, and recreational uses.



Other Center

These centers, shown near the Town limits and at the front door to Downtown, welcome those arriving in Lewisville. Visual markers delineate the Town and define the community.

Corridors



Gateway Corridor

Gateway Corridors tend to stem from Other Centers to extend the community identity through and further into the heart of the Town.



Community Corridor

Community corridors are the Town's connectors by flowing from Neighborhood Activity Centers to the Downtown Core and providing transitions between different context areas in Lewisville.



Heritage Corridor

Heritage Corridors preserve and promote the historic, scenic, and culturally important roads that epitomize Lewisville's rural, small town charm.





Residential (Single Family)

Lewisville is defined by its collection of strong, vibrant neighborhoods and pastoral homes. These areas are made possible by appropriate low density and expansive single-family neighborhoods that make up a majority of the Town's land use.



Residential (Multifamily)

Multifamily residential areas are envisioned to be of appropriate scale, context, and design to support the small town vision for Lewisville and compliment surrounding land uses.



Commercial

Commercial areas—including restaurants, retail stores, and offices—support the economic health of the small town by encouraging right-sized shopping and employment opportunities at appropriate locations that can house restaurants, retail stores, office buildings, and various commercial uses.



Campus

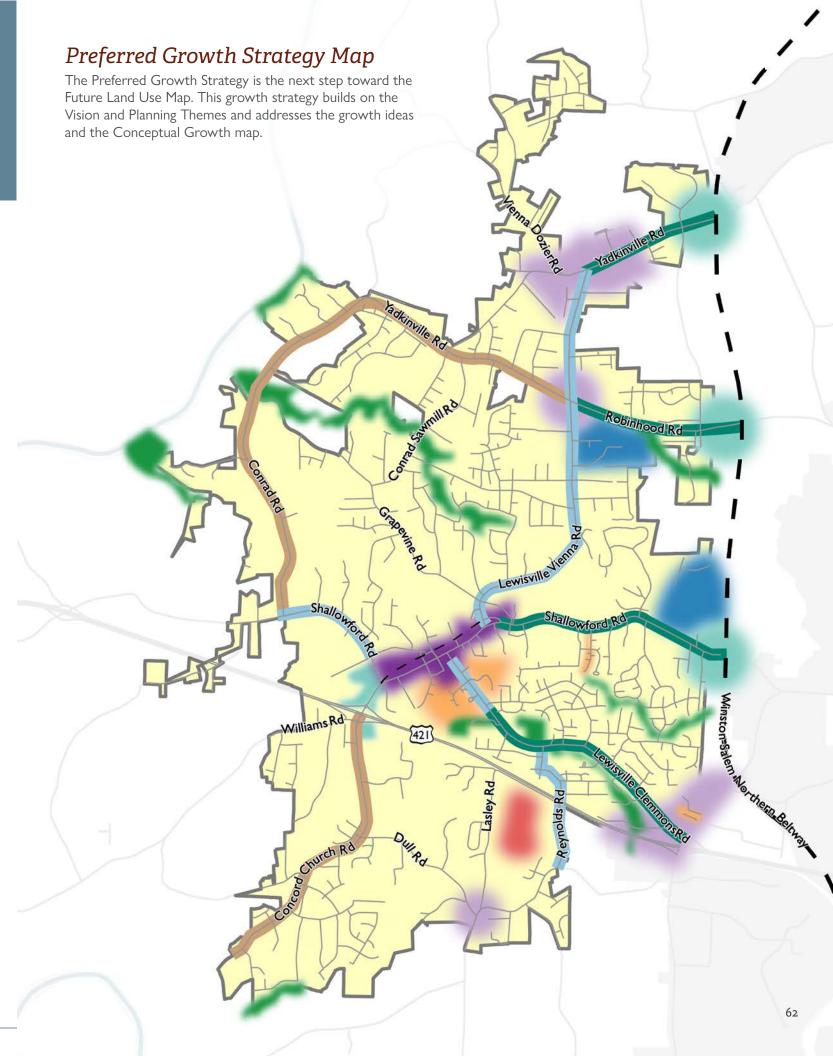
Campus areas represent existing places in Lewisville that provide educational services on significant land footprints. Other Areas may also include schools, typically with smaller campuses (e.g., Lewisville Elementary in Downtown).



Parks/Open Space

Parks, open spaces, and environmental resource areas are vitally important because of the recreational and public health benefits they provide. The value of these areas are conserved by balancing both the use and protection of them.





5.PLACE TYPES

The identification of the preferred growth strategy lays the groundwork for the development of the Future Land Use Map is made up of a variety of different place types, which are designed to communicate land use character as well as specific uses.

PLACE TYPES

This section provides an overview of the place types as well as in-depth look at the characteristics for each place type and where they are located within the study area on the Future Land Use Map.

The place types are the building blocks for the Future Land Use Map and help guide growth in four important ways.

- Represent different land use types and development patterns existing in or envisioned for Lewisville.
- 2 Help communicate the look or feel of a place.
- 3 Have unique settings, development patterns, and visual qualities.
- Help convey development characteristics, such as density, building heights, land use mix, and transportation.

The Future Land Use Map for Lewisville incorporates 11 different place types that capture the future character and feel of Lewisville. These are listed below:

Downtown Commercial

Beltway Center Campus

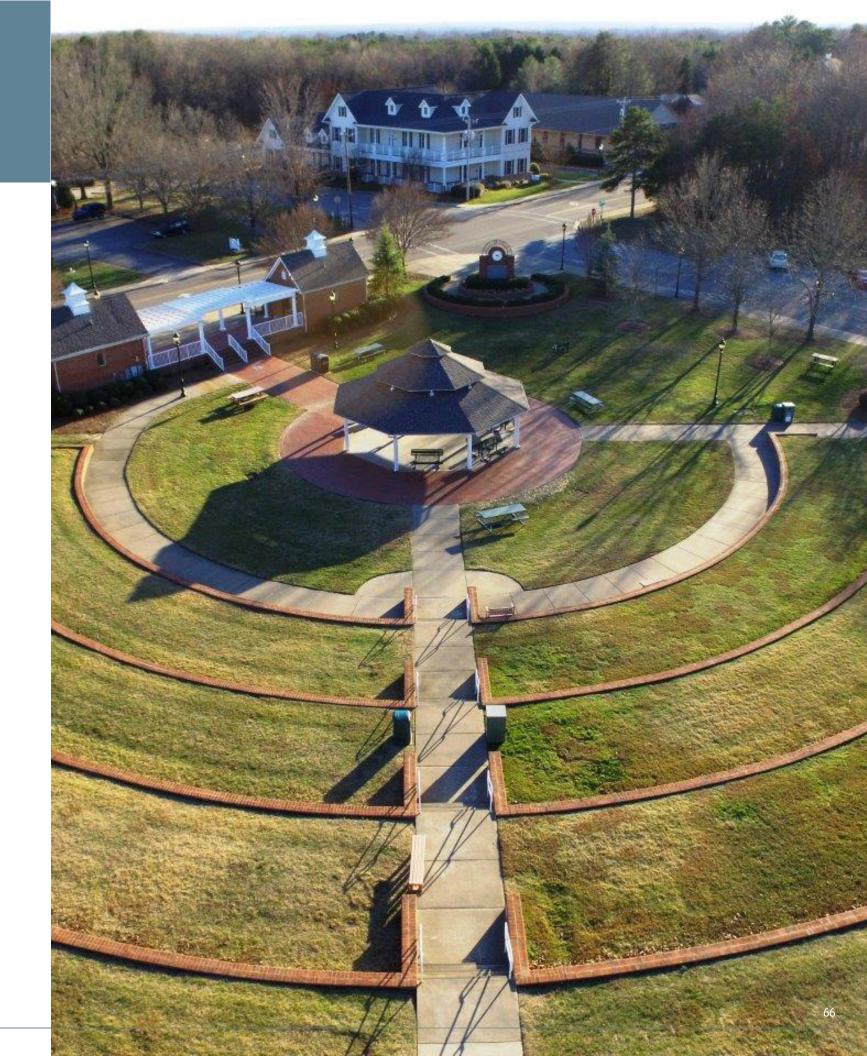
Neighborhood Center Gateway Corridor

Compact Residential Community Corridor

Neighborhood Residential Heritage Corridor

Rural Residential

The pages that follow show the location of each place type on a map and describe it with a brief narrative and summary of intent. This information is supplemented with simple diagrams that show the appropriateness of different land uses and illustrate various characteristics related to the mixture of uses, density, lot design, transportation, and open space.



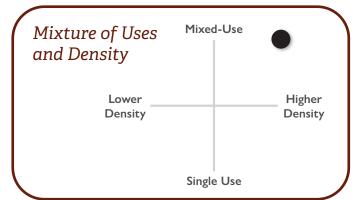
Downtown

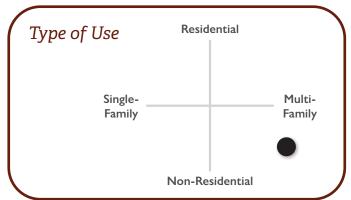
The Downtown area consists of unique commercial ventures with thoughtful respect to the historic, small town character of Lewisville. This area is intended to combine small town urban characteristics by blending civic uses, retail and entertainment attractions, employment opportunities, open space, and mixed-use residential areas in intentional ways. The buildings in this area should reflect pedestrian-scale streets and adaptively reuse existing historic properties.

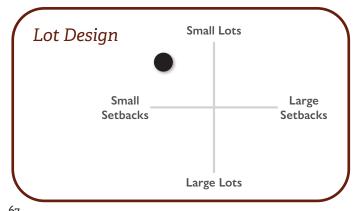
Intent

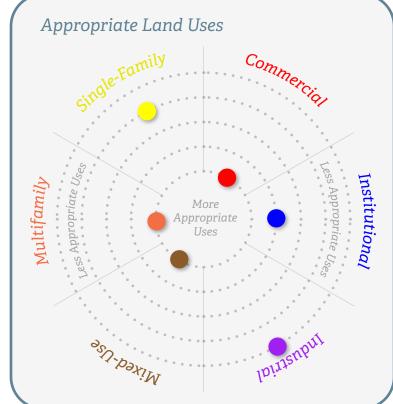
- » Preserve historic character by retrofitting existing buildings, avoiding strip development, and creating design standards that encourage a mixture of uses.
- » Promote development of vacant lots.
- » Support multifamily residential and mixed-use development at appropriate scales.
- » Reinforce Shallowford Square as the heart of Downtown Lewisville.
- » Create a grid street network and provide multimodal options that connect to surrounding residential areas.
- » Continue to support the use of native plants for streetscaping on and around developments.

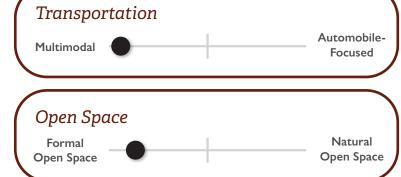
Characteristics













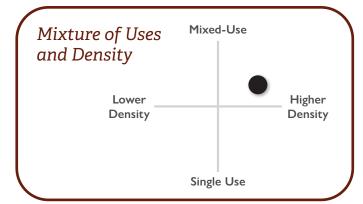
Beltway Center

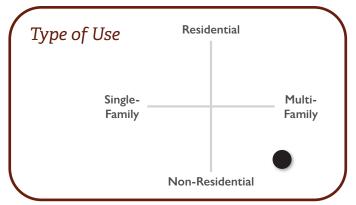
The Beltway Centers are mixed-use activity areas that promote integrated development at key entryways at the edge of Lewisville near the future Beltway. These centers serve as a welcoming point as people, particularly drivers, enter the Town. Over time, each of the three designated Beltway Centers should cultivate a unique identity through a mixture of land uses such as office, retail, and residential. A sense of arrival to Lewisville will be supported through design cues along the transportation corridors and within adjacent development.

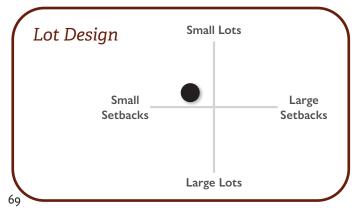
Intent

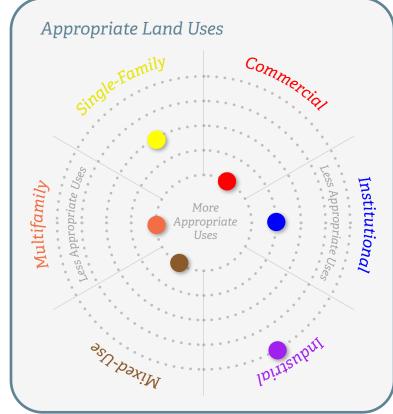
- » Provide an initial sense of place upon entry into Lewisville through design cues and variety in land uses.
- » Offer opportunities for more walkable mixed-use spaces at the edge of Lewisville.
- » Encourage additional connections between adjacent land uses for bicyclists, pedestrians, and vehicles.

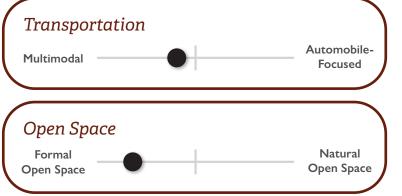
Characteristics













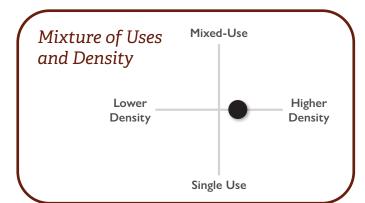
Neighborhood Center

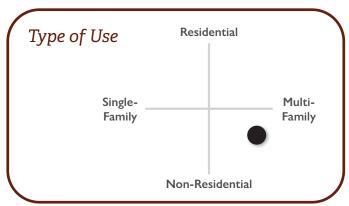
Neighborhood Centers are smaller-scale mixed-use areas located near existing or planned neighborhoods. These centers provide gathering places for nearby residents and visitors with neighborhood-scale commercial uses such as grocery stores, restaurants, retail establishments, and services. These areas can be surrounded by smaller lot, single-family residential and townhomes that emphasize connectivity to and integration with its surrounding area. The size and scale of the Neighborhood Center should be small and based in part on the market provided by surrounding neighborhoods with a service area of approximately one to two miles.

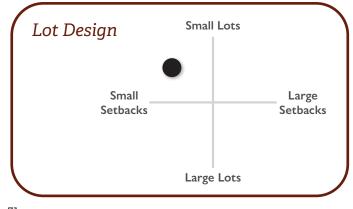
Intent

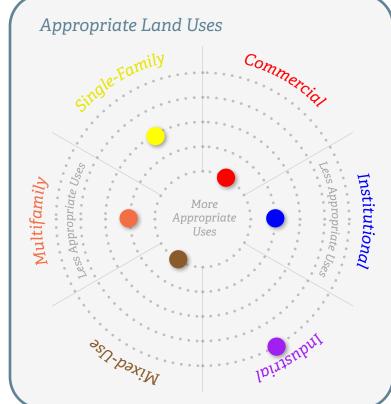
- » Provide amenities, such as grocery stores, restaurants, shops, and other services for nearby neighborhoods.
- » Promote pedestrian-oriented design with connections to surrounding neighborhoods.
- » Incorporate different types of housing that can support the commercial area and reinforce nearby established neighborhoods.

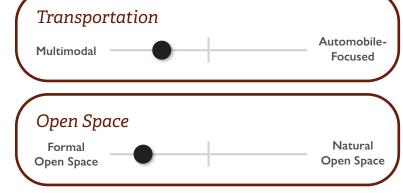
Characteristics













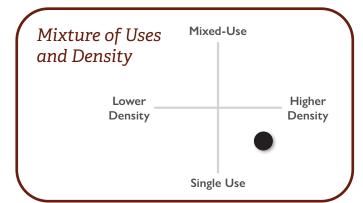
Compact Residential

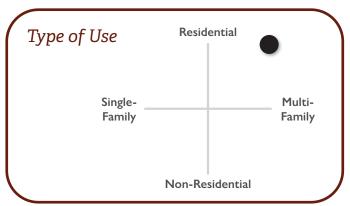
Compact Residential provides a variety of housing types at higher densities compared to Neighborhood Residential areas. Higher-density housing is mostly located near Downtown due to existing multifamily developments, the availability of sewer, and the desire for more activity near Downtown. Compact Residential neighborhoods should have a walkable block pattern with integrated amenities, such as open space.

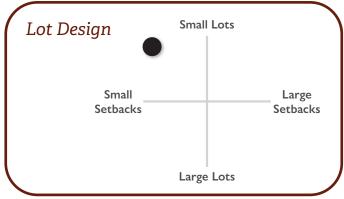
Intent

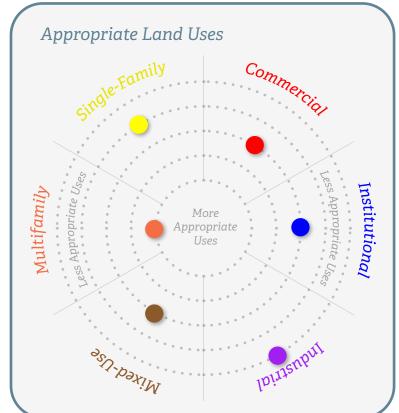
- » Promote community vibrancy by encouraging a mixture of housing types with multimodal connections to Downtown and Neighborhood Centers.
- » Leverage and enhance established neighborhoods by maintaining their unique character while supporting appropriate diversification of housing types and increases in density.
- » Allow for diversification of housing including affordable housing units.

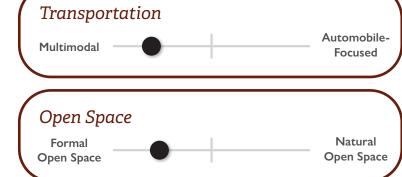
Characteristics













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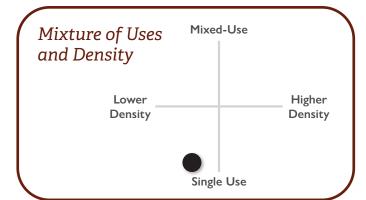
Neighborhood Residential

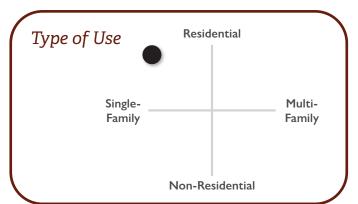
Neighborhood Residential accounts for many of the suburban-style, lower-density residential areas that have been built during the past 20 years. While most of the existing neighborhoods have a uniform housing type, future Neighborhood Residential areas should promote a mixture of housing sizes and prices as well as efficient neighborhood design, where appropriate. Neighborhood Residential areas of the future could include single-family homes and townhomes in a clustered design.

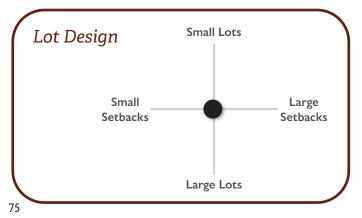
Intent

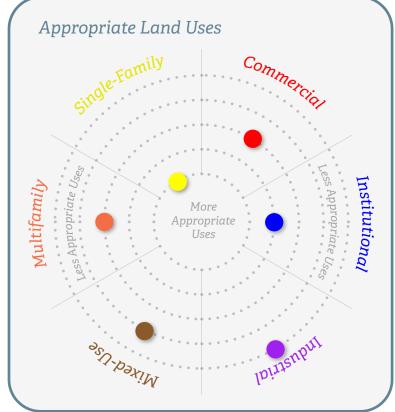
- » Enhance existing low-density residential areas with improved connectivity, better bicycle and pedestrian amenities, and additional park and open space opportunities.
- » Allow diversification of housing stock in ways that are sensitive to established residential areas.
- » Provide a transition to the most rural portions of the study area.
- » Explore ways to limit the impact of residential development through innovative neighborhood design.

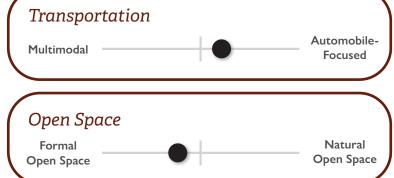
Characteristics













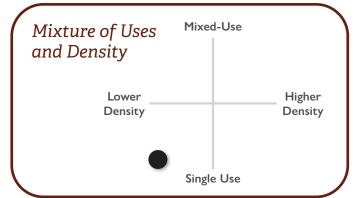
Rural Residential

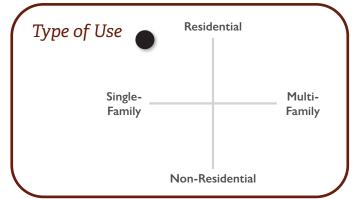
Rural Residential areas include mostly residential land uses and abundant open space. The limited infrastructure (utilities and streets), low-density development pattern, and occasional agricultural activities in these areas contribute to their rural character and, for many people, help define Lewisville. While homes may be widely separated with larger lots, cluster developments or conservation-based subdivisions that set aside large areas for permanent open space may be appropriate to minimize environmental impacts and disruption of the landscape. Special consideration should be given to protect areas covered by the Yadkin River Conservation District.

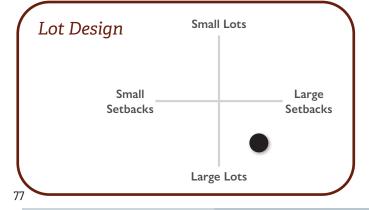
Intent

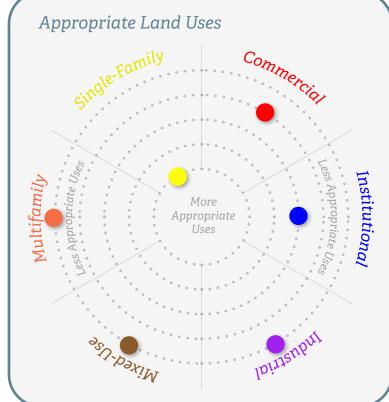
- » Maintain rural character by limiting large-scale subdivisions.
- » Enhance the conservation of the natural landscape and viability of working lands.
- » Direct residential growth to areas that can be served in a more fiscally responsible way.
- » Designate areas for conservation or permanent open space.
- » Continue to protect the community's natural resources through land use designations and conservation districts (Yadkin River Conservation District).

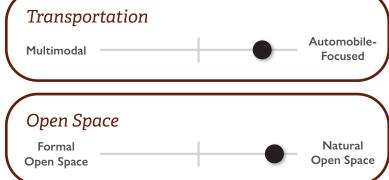
Characteristics













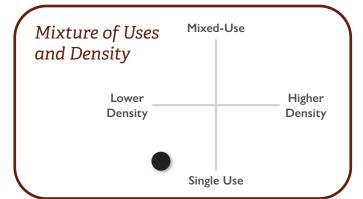
Commercial

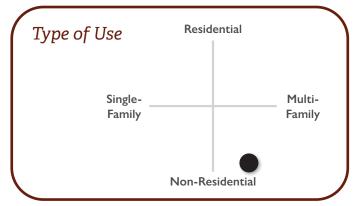
The Commercial designation is included to maintain existing commercial development that occurs outside of the Downtown, Beltway Centers, and Neighborhood Centers. As these areas transition over time, they should balance commercial interests with surrounding residential areas to preserve the Town's character. As is the case throughout Lewisville, Commercial areas should avoid future strip development.

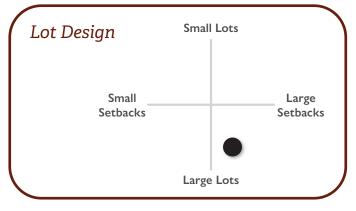
Intent

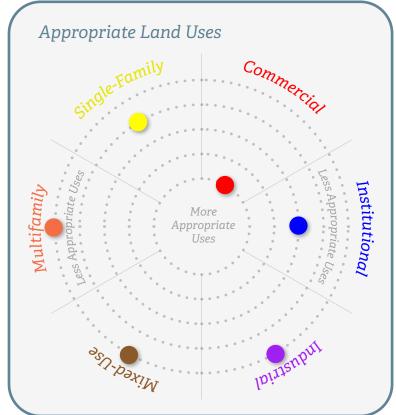
- » Encourage commercial development that is pedestrian friendly.
- » Promote intensity of development in concentrated areas within the Downtown.
- » Maintain the attractive, traditional Downtown area through building design standards and landscaping.
- » Encourage connectivity between surrounding mixed-use or multifamily development.

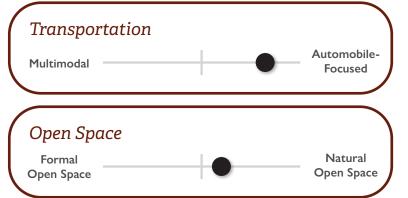
Characteristics













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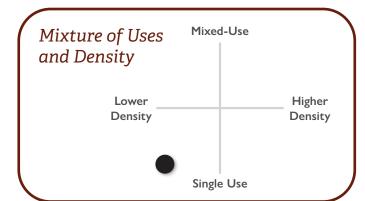
Campus

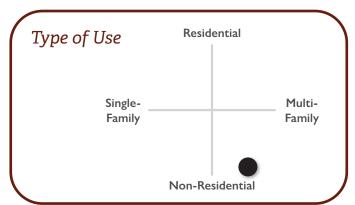
Campus areas represent existing places in Lewisville that host educational institutions, including public and private schools with major footprints (Lewisville Middle School and Forsyth Country Day School). While schools can and should exist in other place types (e.g., Lewisville Elementary in the Downtown Place Type), a standalone category is provided to maintain existing school uses in Lewisville. Future development within and adjacent to Campus areas should promote connectivity and cohesive design.

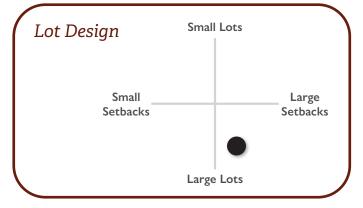
Intent

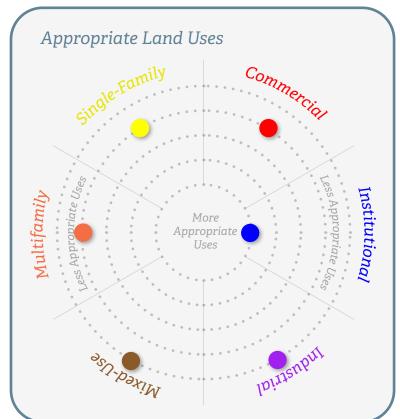
- » Maintain existing schools that service the Town.
- $\,{}^{\scriptscriptstyle{)}}\!\!{}^{\scriptscriptstyle{)}}$ Leverage campus areas to promote job growth.
- » Provide safe multimodal connections to other areas of the Town, especially via greenway.

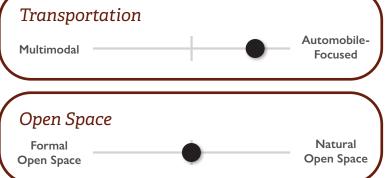
Characteristics













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Gateway Corridor

The Gateway Corridors promote a sense of place and capture the small-town charm of Lewisville upon entry. These corridors mostly stem from the Beltway Centers and visually extend the defined community identity into the heart of the Town. As they travel a Gateway Corridor, residents and visitors should be greeted by distinct and intentional designs that are unique to the Town. The sense of place should be reinforced through signage, street design, and the transition in the types of uses and urban design that front the streets as you near the Downtown area.

Community Corridor

Community Corridors serve as connections to Downtown by linking local destinations and neighborhoods together. These corridors should be designed in a way that provides appropriate transitions between different context areas in Lewisville while also addressing surrounding land use contexts. Special consideration should be given at key intersections, particularly those that occur within a designated center or where a Community Corridor intersects a Gateway or Heritage Corridor. Street design should be balanced between land access and multimodal facilities.

Heritage Corridor

The Heritage Corridors are identified to preserve and promote the historic, scenic, and culturally important roads that convey the essence of Lewisville's rural, small-town charm. For these corridors, roadway characteristics and surrounding streetscape should be maintained to protect the pastoral character that define the outlying areas of Lewisville. Street design should continue to focus on a two-lane swale section and native plants and tree canopies should be protected.



6.FRAMEWORK PLANS

This chapter showcases the seven framework plans of Lewisville Tomorrow. These framework plans are designed to guide decision-making on future growth in the critical areas that are vital to community success.

- » Land Use
- » Economic Development
- » Housing
- » Transportation and Mobility
- » Infrastructure and Services
- » Resiliency and Sustainability
- » Parks, Recreation, and Culture

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FRAMEWORK PLANS

The seven framework plans respond to and build off of the preferred growth strategy and the Future Land Use Map. These topical plans are layered together to support the preferred growth strategy and provide comprehensive guidance for growth and change in Lewisville.

Each framework plan focuses on a critical part of the community and provides supporting narrative, a descriptive map, and recommended objectives and strategies for achieving community goals. The seven framework plans are highlighted below with brief descriptions and the names of corresponding maps. Subsequent pages detail each plan.

Land Use

Uses the place types palette to describe the full future land use goals of Lewisville.

Map | Future Land Use

Housing

Map | Economic Opportunity Areas

Provides guidance on housing supply and variety goals based on the preferred growth strategy.

Map | Housing Diagnostic

Town based on previous plans and development priorities. Map | Future Network

Map | Greenways

Infrastructure and Services

Determines physical improvements needed to promote desired community growth. Aligns utility, fire, and service needs with the preferred growth strategy.

Map | Infrastructure Tiers

Map | Community Services Tiers

Resiliency and Sustainability

Transportation and Mobility

Provides a transportation and mobility blueprint for the

Economic Development

Identifies economic opportunities suitable for Lewisville

based on market conditions and community preferences.

Outlines methods for Lewisville to pursue sustainable growth and protect its natural resources.

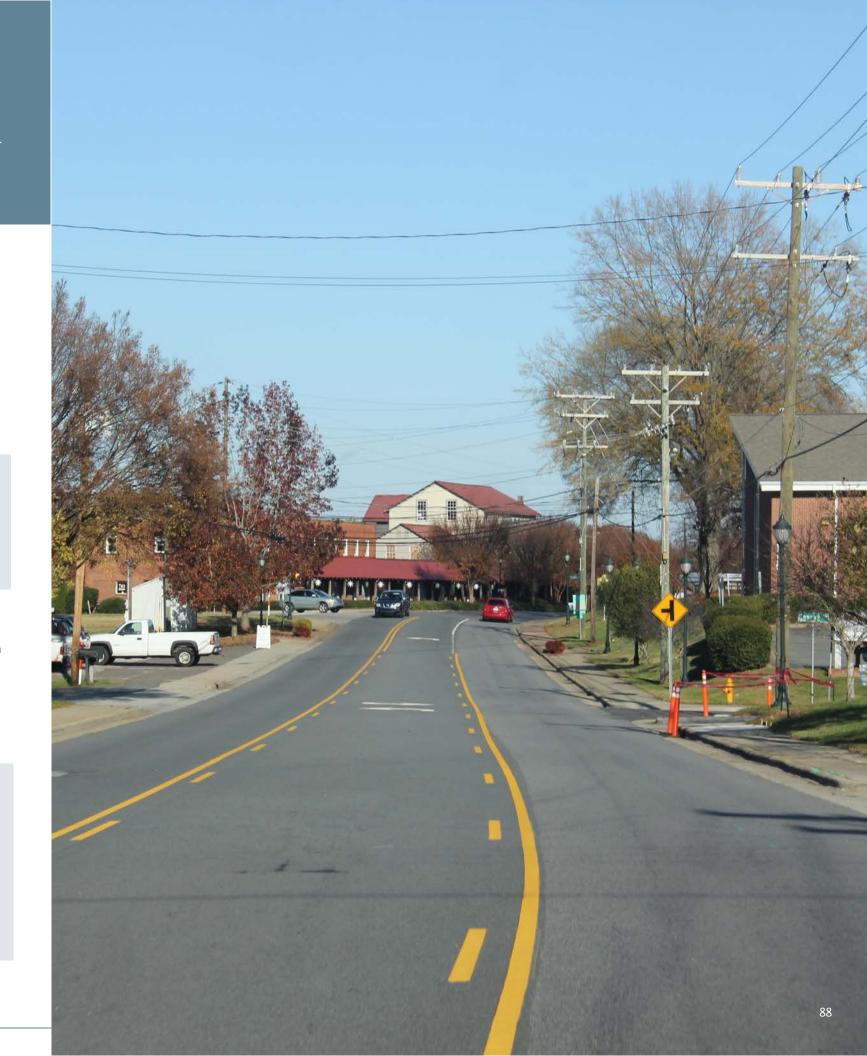
Map | Sensitive Areas

Parks, Recreation, and Culture

Summarizes the recommendations of the PARC Plan and provides strategies for the preservation of culture and heritage.

Map | Park Recommendations

Map | Community Resources



LAND USE

This framework plan refines the preferred growth strategy into a Future Land Use Map. The map (with associated narrative and place type palette) communicates a well-organized and market-supportive allocation of land uses intended to preserve Lewisville's assets and pursue its most beneficial opportunities.

Objective

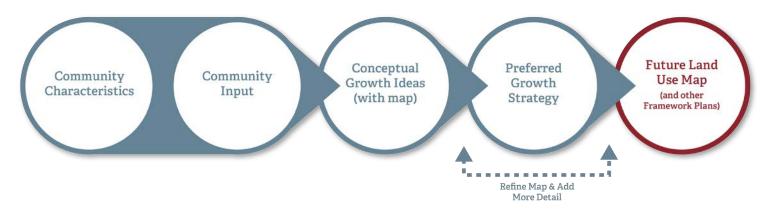
Lewisville will use the Future Land Use Map as a tool to preserve what residents love about Lewisville, concentrate commercial and mixed-use activity in centers and along specific corridors, and generally manage growth. Although this map (unlike zoning) is non-binding, its development may influence future regulations in Lewisville.

Map Overview

The map at right includes all the place types presented in the previous section. When overlaid, the place types paint a picture of where development should be concentrated and limited in Lewisville and what types of development are preferable. See the previous chapter for detailed descriptions of each place type.

Developing the Future Land Use Map

The Future Land Use Map is the culmination of the land use analysis described so far. Community characteristics and input from Lewisville residents and stakeholders informed the Preferred Growth Strategy, which was then refined to form the Future Land Use Map.



The Future Land Use Map is also informed by previous plans and documents in Lewisville. These include:

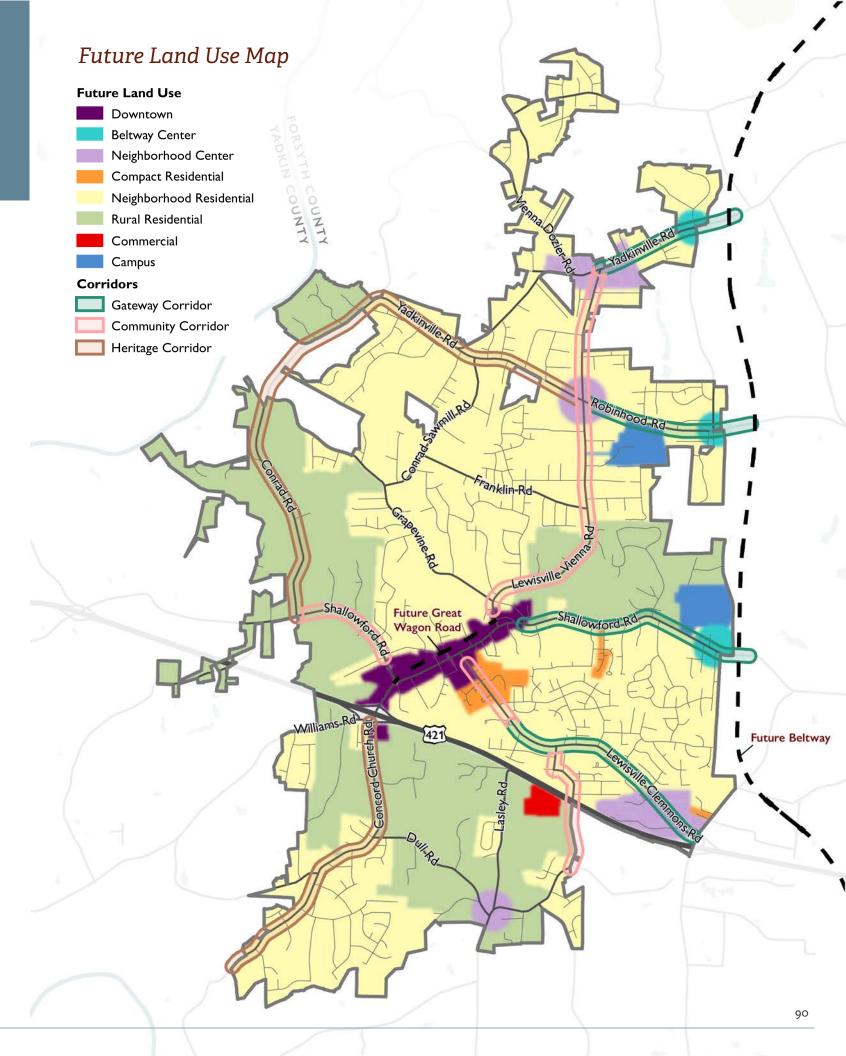
Lewisville Comprehensive Plan (2015)

Northeast Area Plan (2018)

Downtown Overlay & Downtown Design Guidelines (2014)

Lewisville Resident Survey (2019)

County and Regional Plans





Land Use Strategies

Objective 1 | Encourage land use patterns that allow convenient access to neighborhood amenities and protect property owners from incompatible land uses.

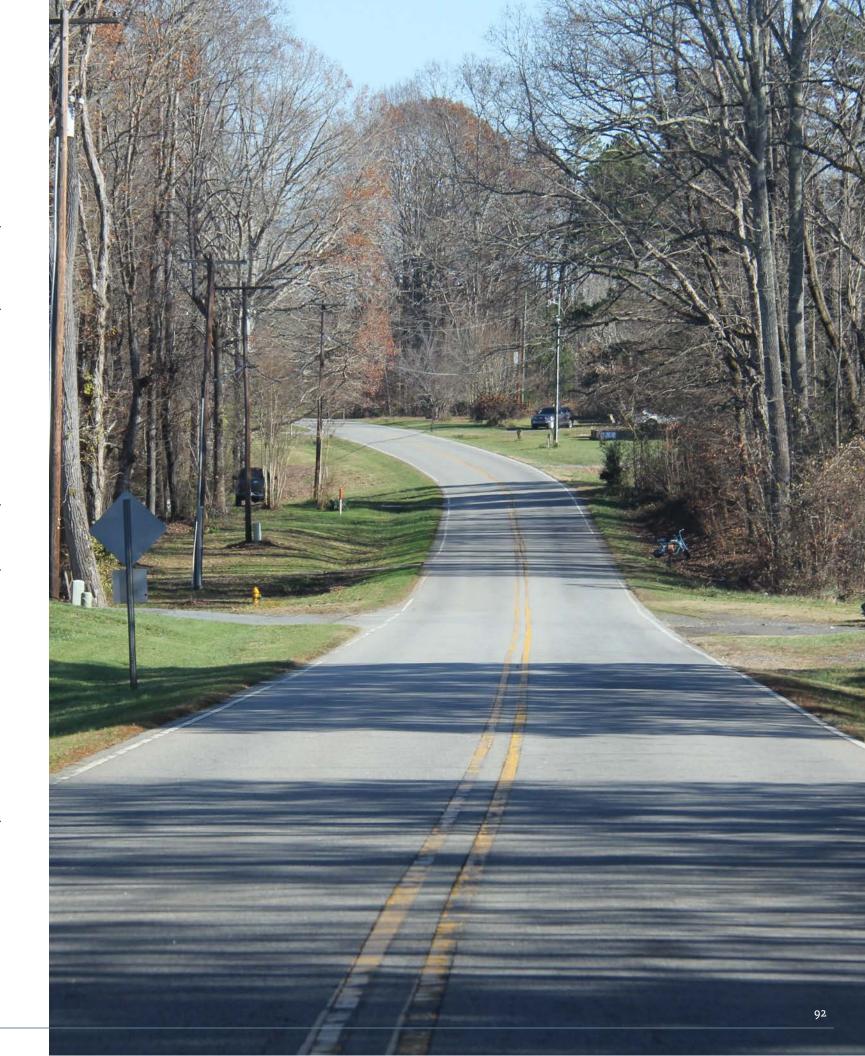
Strategy 1.1	Apply the place types in the Future Land Use Map to shape land use policies and regulations. Revisit the Future Land Use Map on an annual basis for any revisions.	
Strategy 1.2 Encourage small-neighborhood-scale commercial development outside Dow and in Neighborhood Centers. Ensure that these areas are accessible to near neighborhoods but that existing housing is appropriately protected from coactivity.		
Strategy 1.3 Limit density and development in areas classified as Rural Residential or Heritage Corridors to preserve the character of Lewisville's scenic countryside.		

Objective 2 | Develop Downtown Lewisville as a center of community identity, encouraging small businesses and a mix of housing types.

Strategy 2.1	Review and revise the applicable Downtown district development standards as necessary to implement the vision of the community for quality development.
Strategy 2.2	Use the Downtown Design Guidelines to review future projects. Projects in the Downtown area should meet these guidelines to ensure compatibility with community goals.
Strategy 2.3 Explore ways to encourage public and private partnerships to support to development of Downtown. Undertake program to work with local bus associations and civic groups. Explore the creation of an Economic Development of public/private leadership.	

Objective 3 | Create a new Unified Development Ordinance (UDO) to encourage development that matches the goals of the Future Land Use Map.

Strategy 3.1	Reflect the desire of the community to concentrate growth in designated activity centers (Downtown, Beltway Centers, Neighborhood Centers) by permitting non-residential uses in these areas. Develop appropriate permitted densities.
Strategy 3.2	Update the UDO to provide flexibility in building placement, required yards, lot coverage, and building height in designated activity centers. Outside these areas, standards should generally promote neighborhood- and rural-style development patterns.



ECONOMIC DEVELOPMENT

This framework plan considers current and projected market conditions to help communicate potential economic development opportunities. These opportunities will help Lewisville become a more economically resilient community while maintaining its small-town charm.

Objective

Lewisville will seek ways to promote the growth of independent businesses, creating a thriving, small-town Downtown and other appropriately scaled commercial areas. These efforts will allow residents to have the option to live and work in Lewisville as well as have more goods and services available within Town limits.

Map Overview

This map at right reflects the areas and corridors from the Future Land Use Map that are designated as economic opportunity areas and corridors. These include Downtown, Beltway Centers, Neighborhood Centers, Gateway Corridors, and Community Corridors. Residents expressed a preference for concentrated, intentional development rather than scattered development throughout Town. Retail and office development should be encouraged in these areas because this pattern:

- » Allows residents to combine trips, i.e. stopping at the grocery store and the hair salon in one trip rather than driving to two separate locations
- » Promotes the key community goal of increased walkability, especially Downtown and in Neighborhood Centers
- » Helps preserve the neighborhood and rural character of Lewisville that residents know and love

Economic Opportunity Areas



Downtown

Appropriate uses include mixed-use, commercial, and multifamily residential. Promote a walkable character.

Beltway Center

Appropriate uses include mixed-use, commercial, and multifamily residential. Lot sizes are somewhat larger than Downtown.

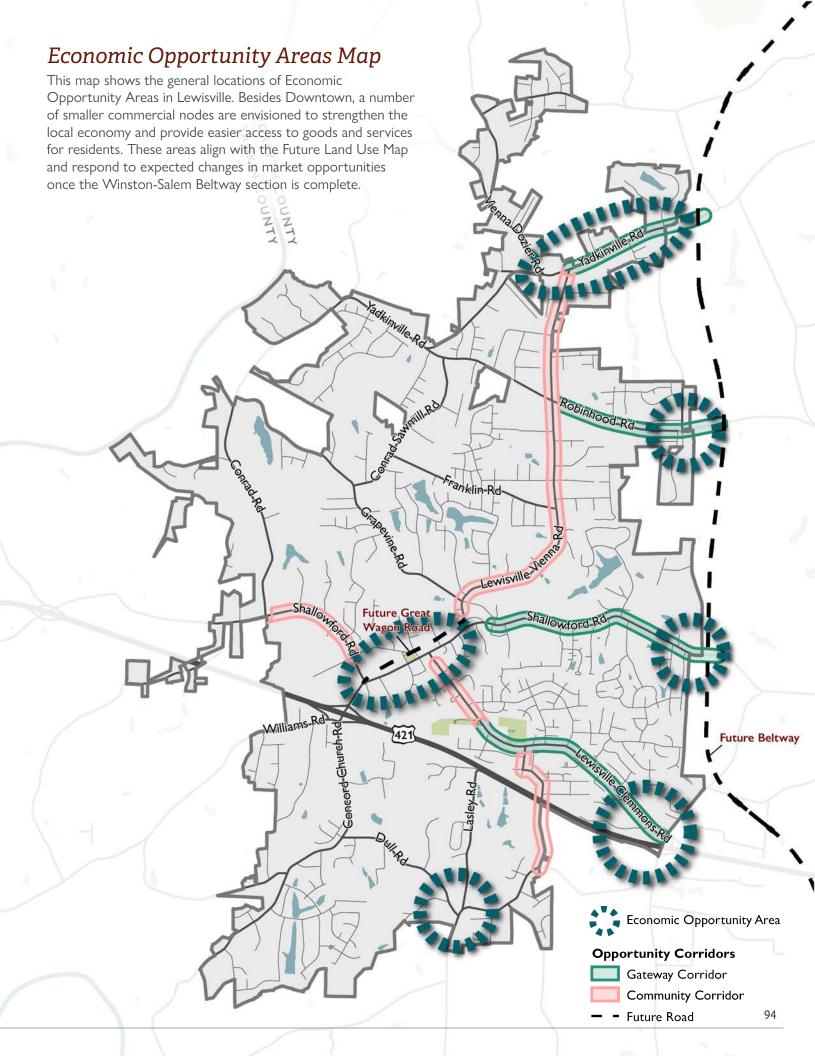




Neighborhood Center

Appropriate uses include smaller-scale mixed-use and commercial.





Economic Development Strategies

Objective 1 | Develop a livelier Downtown and other small commercial areas that enhance walkability and fit seamlessly with Lewisville's small-town character.

Strategy 1.1	Identify critically important development sites, such as those with access to the future Great Wagon Road. Designate these areas for intentional development and/or special programs.
Strategy 1.2	Ensure the appropriate scale and density of commercial development in all areas as defined by the place types and Future Land Use Map.
Strategy 1.3	Require ADA-accessible pedestrian connections between proximate businesses to enhance walkability near Downtown.
Strategy 1.4 Implement the Downtown Design Guidelines for all new development in Downtown zoning overlay. Limit setbacks and locate parking in the side businesses to promote pedestrian-friendly entrances.	
Strategy 1.5	Explore membership in Main Street America and leverage their approach and resources for creating a vibrant Downtown and local economy.

Objective 2 | Coordinate strategically with businesses and developers to ensure that any economic development serves to enhance the Town's character and prosperity.

Strategy 2.1	Continue to leverage the Town's existing assets, including its historic character, to promote the Town's businesses to residents and non-residents.	
Strategy 2.2	Coordinate with developers and businesses to preserve sites in key locations.	
Strategy 2.3 Promote local hiring practices among area employers, including workforce recruit and training.		

Objective 3 | Support the Town's existing businesses and encourage new appropriately scaled enterprises to locate in Lewisville.

Strategy 3.1	Actively market Lewisville and recruit new independent businesses through supportive initiatives, such as exploring the potential to partner with Forsyth County Economic Development.
Strategy 3.2	Assist with the development of a business group to unite and promote the Town's businesses, including the planning of events.
Strategy 3.3	Establish a grant program to support new and existing businesses in the Downtown area. Matching funds may be used to support permanent structural and aesthetic improvements.
Strategy 3.4	Locate varied housing densities near Downtown and Neighborhood Centers to support employees. Concentrate compact housing types near commercial areas.
Strategy 3.5	Consider creating a small business/entrepreneurship grant program and pursue NC IDEA funding, a nonprofit foundation aimed to foster sustainable economic development in North Carolina.



HOUSING

This framework plan aligns the needs and considerations of housing to the preferred growth strategy and Future Land Use Map. The Town's preferred housing portfolio is highlighted below.

Objective

The Town of Lewisville should encourage a diverse portfolio of housing types that appeal to various income levels, ages, and types of families. These housing types should provide safe and connected neighborhoods that cultivate unique identities within the Town.

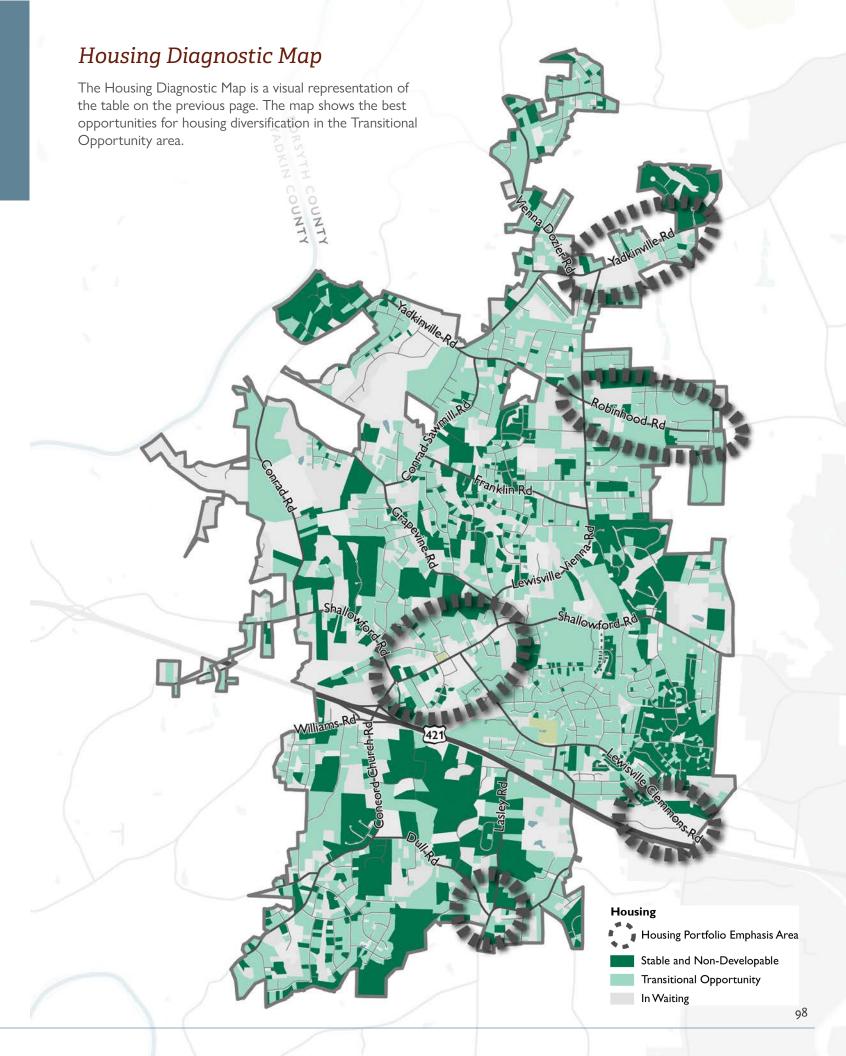
Map Overview

The map highlights opportunities to diversify the study area's housing portfolio based on housing age, value, development status, and future land use considerations. The "Transitional Opportunity" within the "Housing Portfolio Emphasis Areas" represent the best opportunities for housing diversification. The table below highlights the opportunities into categories.

Characteristics	Stable	Transitional Opportunity	In Waiting
Housing Age	Built after 2000	Built between 1950 - 2000	N/A
Housing Value	Less than \$300,000		
Development Status	Developed	Underdeveloped	Undeveloped
Future Land Use	Neighborhood Residential,	Downtown, Beltway Center, Neighborhood Center, Compact Residential, Commercial, Campus	Rural Residential

Aging in Place

A critical consideration when thinking about long-term planning is considering vulnerable populations. Typically, in more rural settings, mobility challenges are more apparent for older adults. The term "aging in place" highlights this phenomenon and is a crucial consideration when understanding the interrelated challenges of housing and transportation. While all residential areas should have adequate connection to community services like healthcare, social services, or open spaces, planning multimodal transportation choices for the aging populations can present challenges. By making intentional land use and design decisions, like mixed-use areas with a variety of mode choices to bolster community resiliency, the Town can better prepare to support vulnerable populations.



Housing Strategies

Objective 1 | Preserve the residential character of Lewisville.

Strategy 1.1	Maintain single-family as the prominent housing type in the Town by concentrating other types of development in areas more suitable for higher-density uses. Use the Future Land Use Map and Place Types as a guide to do so.	
Use previously developed planning tools to manage growth, including the Ru Overlay, Vienna Business District, Lewisville Downtown Overlay, and the No Area Plan.		
Strategy 1.3	Continue to take proactive measures to preserve the Town's rural landscapes despite development pressures. Ensure that the rural and community feel is maintained.	

Objective 2 | Evaluate zoning and development standards to allow for new development to occur where appropriate.

Strategy 2.1	Cluster residential uses by encouraging Planned Residential Developments (PRDs), and educate officials and residents on the advantages of this development type.	
Strategy 2.2	Re-evaluate height restrictions, setbacks, dwellings per acre, and lot sizes. Increased flexibility may help decrease the number of undeveloped and underdeveloped parcels (as identified on page 24).	

Objective 3 | Maintain an adequate supply of housing that varies in size and style.

Strategy 3.1	Preserve stable neighborhoods, enhance areas in transition, and restore declining neighborhoods to create a more resilient community.
Strategy 3.2	Provide design standards that encourage a mixture of lot sizes, housing types, and price points.
Strategy 3.3 Evaluate the requirements for multifamily or affordable housing periodically an as appropriate.	

Objective 4 | Pursue housing investment in and near Downtown.

Strategy 4.1	Promote compact housing options in locations within walking distance to Downtown. This would provide a greater connection between Downtown businesses and residents.
Strategy 4.2	Appeal to a diverse portion of the population by creating a more walkable community.





TRANSPORTATION AND MOBILITY

The transportation and mobility framework plan illustrates a mobility blueprint for Lewisville. This framework plan considers the vision and recommendations of previous plans within the context of the preferred growth strategy and Future Land Use Map.

Statement of Objective

The Town of Lewisville will create a multimodal transportation system with enhanced mobility connections throughout the area with an emphasis on maintaining a sense of place along specific corridors.

Map Overview

The transportation recommendations in this section propose potential future cross-sections based on NCDOT standards. The blend of transportation and land use recommendations should be cohesive to fulfill the vision of the Town.

Street Recommendations

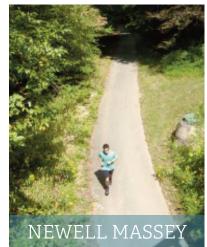
Street recommendations focus on enhancing mobility choices throughout the Town within street rights-of-way, making sure the needs of vehicles, bicycles, and pedestrians are all considered. By making it easier to walk or bike, residents and visitors may become less dependent on personal vehicles. Residential areas will be better connected to other areas like Downtown or Neighborhood Centers.

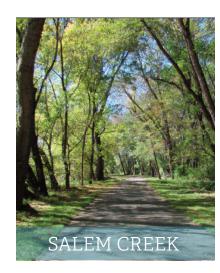
The Town should also consider enhancing access management, consolidating driveways, updating parking provisions, and modifying street grids where appropriate. The transportation recommendations outlined in this framework plan attempt to balance safety, access, and connectivity throughout Lewisville.

Off-Street Recommendations

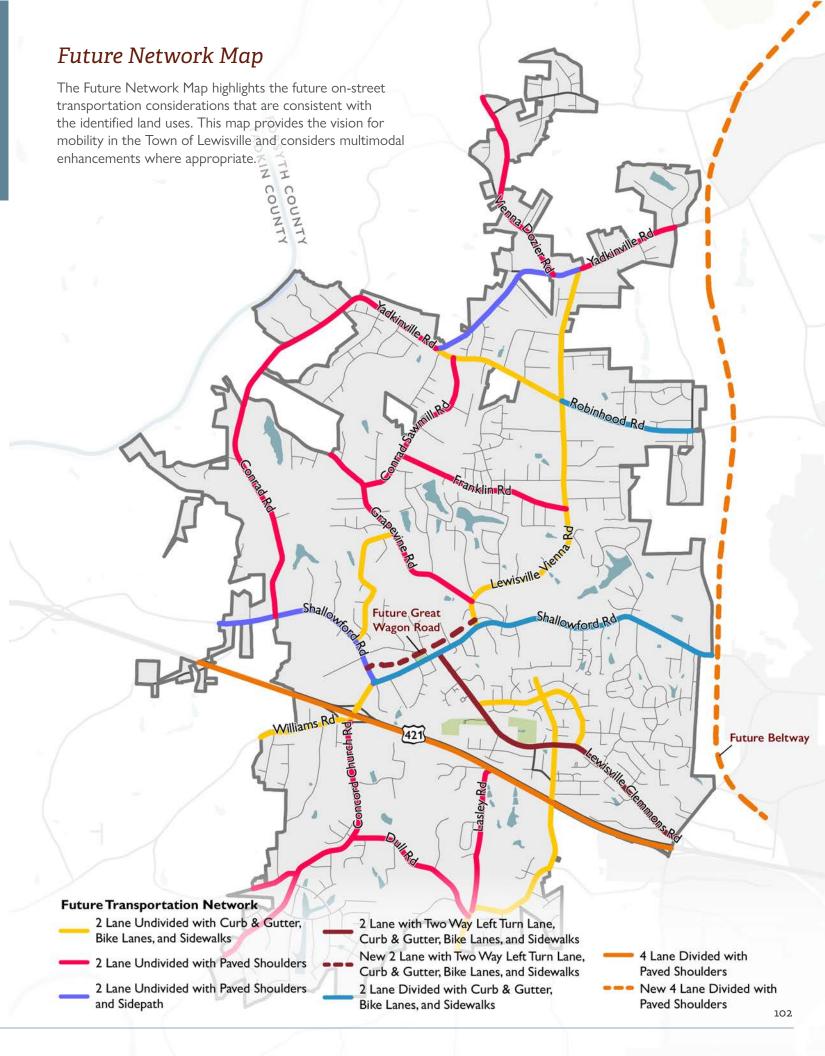
Connectivity throughout the Town is further supplemented by off-street recommendations. Greenways or multiuse paths provide safe, dedicated spaces for bicycle and pedestrian mobility and recreation. Typically, greenways leverage surrounding environmental or natural features to create pathways for people of all ages and abilities. The Town has identified existing and proposed greenways in the Lewisville Greenway and Pedestrian Connections Plan (2011). By leveraging and revisioning the previous work that has already been completed, the Town can continue to expand its greenway network. The Greenway Map can be found on page 105.











Project List by NCDOT Cross-Section

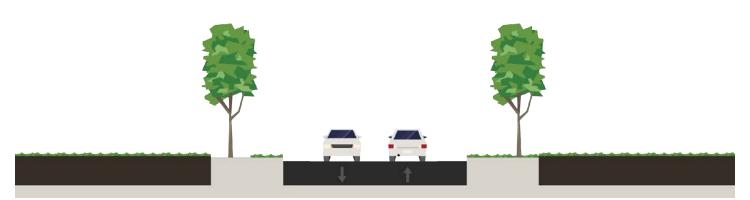
The following tables provide specific project details on the proposed transportation and mobility network. Each table is organized by proposed NCDOT cross-section with an illustrative rendering following each table. The proposed cross-sections provide guidance on how to balance roadway capacity with surrounding land use designations. This information is an important way to show the Town's preference for the design of streets should they need to be improved by NCDOT or as part of a new development. For more information and a complete guide to the NCDOT cross-sections, see **connect.ncdot.gov/projects/roadway.**

2-Lane Undivided with Paved Shoulders

- » 2A (for posted speed of 55 mph)
- » 2B (for posted speeds of 45 mph or less)
- » **2C** (for posted speeds of 25 to 35 mph)

Illustrative rendering of 2 Lane Undivided with Paved Shoulders

NCDOT



Road Name	То	From	Cross- Section
Concord Church Road	Town Limits	Williams Road	2A
Conrad Road	Town Limits	Shallowford Road	2A
New Road	Town Limits	Existing Conrad Road	2A
Dull Road	Styers Ferry Road	Concord Church Road	2A
Lasley Road	Reynolds Road	Styers Ferry Road	2A
Conrad-Sawmill Road	Robinhood Road	Grapevine Road	2B
Franklin Road	Lewisville Vienna Road	Conrad-Sawmille Road	2B
Yadkinville Road	Robinhood Road	Town Limits	2C
Styers Ferry Road	Concord Church Road	Town Limits	2C
Yadkinville Road	Wellsprings Drive	Lewisville-Vienna Road	2C
Grapevine Road	Lewisville-Vienna Road	Town Limits	2C
Vienna-Dozier Road	Town Limits	Yadkinville Road	2C

2-Lane Undivided with Curb and Gutter, Bike Lanes, and Sidewalks

» **2E** (for posted speed of 25 to 45 mph)

Illustrative rendering of 2 Lane Undivided with Curb and Gutter, Bike Lanes, and Sidewalks



Road Name	То	From	NCDOT Cross- Section
Deverow Court	Grapevine Road	Pepperidge Road	2E
Lewisville-Vienna Road	Yadkinville Road	Shallowford Road	2E
Williams Road	Shallowford Road	Town Limits	2E
Sequoia Drive	Lewisville-Clemmons Road	Lewisville-Clemmons Road	2E
Robinhood Road	Lewisville-Vienna Road	Yadkinville Road	2E
Pepperidge Road	Deverow Court	Shallowford Road	2E
Bebb Willow Lane	End of Road	Lewisville-Clemmons Road	2E
New Road	Lewisville-Clemmons Road	Styers Ferry Road	2E
Styers Ferry Road	Reynolds Road	Town Limits	2E
Robinhood Road	Town Limits	Lewisville-Vienna Road	2E
Shallowford Road	Oak Grove Avenue	Williams Road	2E
Shallowford Road	Town Limits	Oak Grove Avenue	2E

2-Lane Undivided with Paved Shoulders and Sidepath

» 2M (for posted speed of 55 mph)

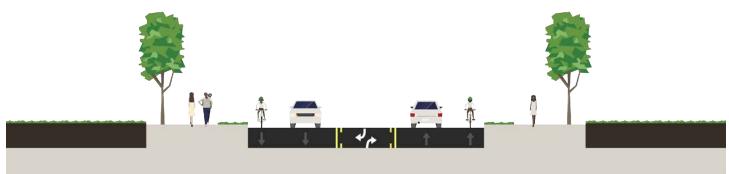
Road Name	То	From	NCDOT Cross- Section
Shallowford Road	Town Limits	Williams Road	2M
Yadkinville Road	Lewisville-Vienna Road	Yadkinville Rd at Robinhood Road	2M



2-Lane with Two Way Left Turn Lane, Curb and Gutter, Bike Lanes, and Sidewalks

» **3C** (for posted speed of 25 to 45 mph)

Illustrative rendering of 2 Lane with Two way Left Turn Lane, Curb and Gutter, Bike Lanes, and Sidewalk

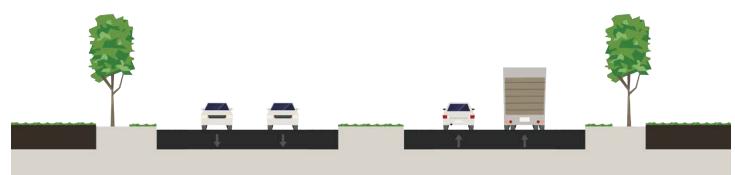


Road Name	То	From	NCDOT Cross- Section
Lewisville-Clemmons Road	Shallowford Road	Town Limits	3C
New Road (Great Wagon)	Lewisville-Vienna Road	Williams Road	3C

4-Lane Divided with Paved Shoulders

» **4A** (for posted speed of 45 to 70 mph)

Illustrative rendering of 4 Lane Divided with Paved Shoulders

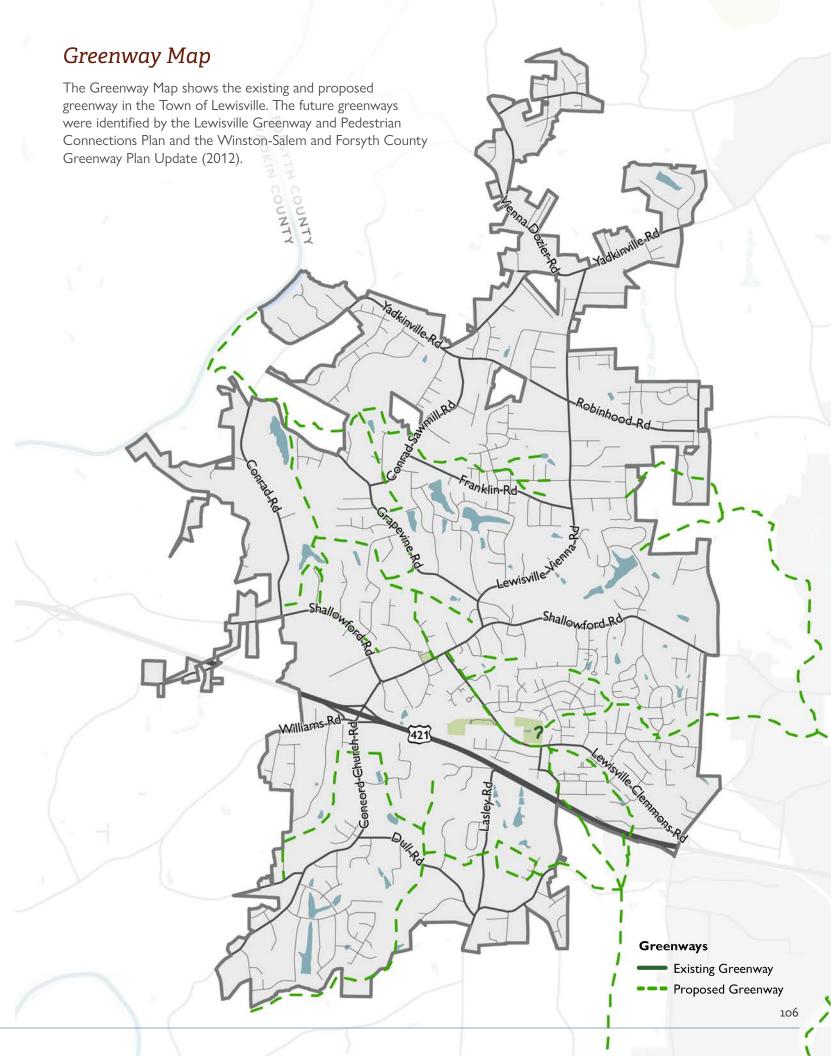


Road Name	То	From	NCDOT Cross- Section
SB 421	Town Limits	Town Limits	4A
New Road (NC 452)	Robinhood Road	NC 67	4A
New Road (NC 452)	US 421	Robinhood Road	4A

The State Transportation Improvement Program (STIP) is a 10-year, state- and federally-mandated plan that identifies construction funding for transportation projects throughout the state. In the 2020-2029 STIP, there are four projects in and around the Town of Lewisville:

- » Lewisville-Clemmons Road (U-6189): Widen the road to three lanes with bicycle and pedestrian accommodations
- » Great Wagon Road (U-5536): Construct a new roadway with bicycle and pedestrian accommodations
- » Future NC 452, or Winston-Salem Northern Beltway will begin construction in 2028





Corridors

There are several major corridors that run through the Town of Lewisville. As the Town continues to grow and change, planning for the future is essential. As part of Lewisville Tomorrow, three corridors types were identified. Each corridor type has general considerations to help guide growth and maintain the rural charm of the Town. Below, a summary of the three corridors outlines a description and considerations for integration between transportation and land use.

Community Corridor

The Community Corridors serve as the primary connections to the Downtown area by linking local destinations and neighborhoods together. These corridors should be designed in intentional ways to provide appropriate transitions between the various context areas. Special consideration should be given at key intersections, particularly those that are within a designated center or at the intersection with another corridor. The street design should be balanced between land access and multimodal facilities.

The intent of these corridors should be to:

- » Provide commercial uses, including grocery stores, restaurants, shops, and services to serve surrounding neighborhoods
- » Promote small-scale development that enhances the Town's rural character
- » Balance design with enhanced access and mobility options

Gateway Corridor

The Gateway Corridors promote a sense of place and capture the small-town charm of Lewisville upon entry. These corridors mostly stem from the Beltway Centers and visually extend the defined community identity into the heart of the Town. As they travel a Gateway Corridor, residents and visitors should be greeted by distinct and intentional designs that are unique to the Town. The sense of place should be reinforced through signage, street design, and the transition in the types of uses and urban design that front the streets as you near Downtown.

As the primary entryway into the Town, the intent of these corridors should be to:

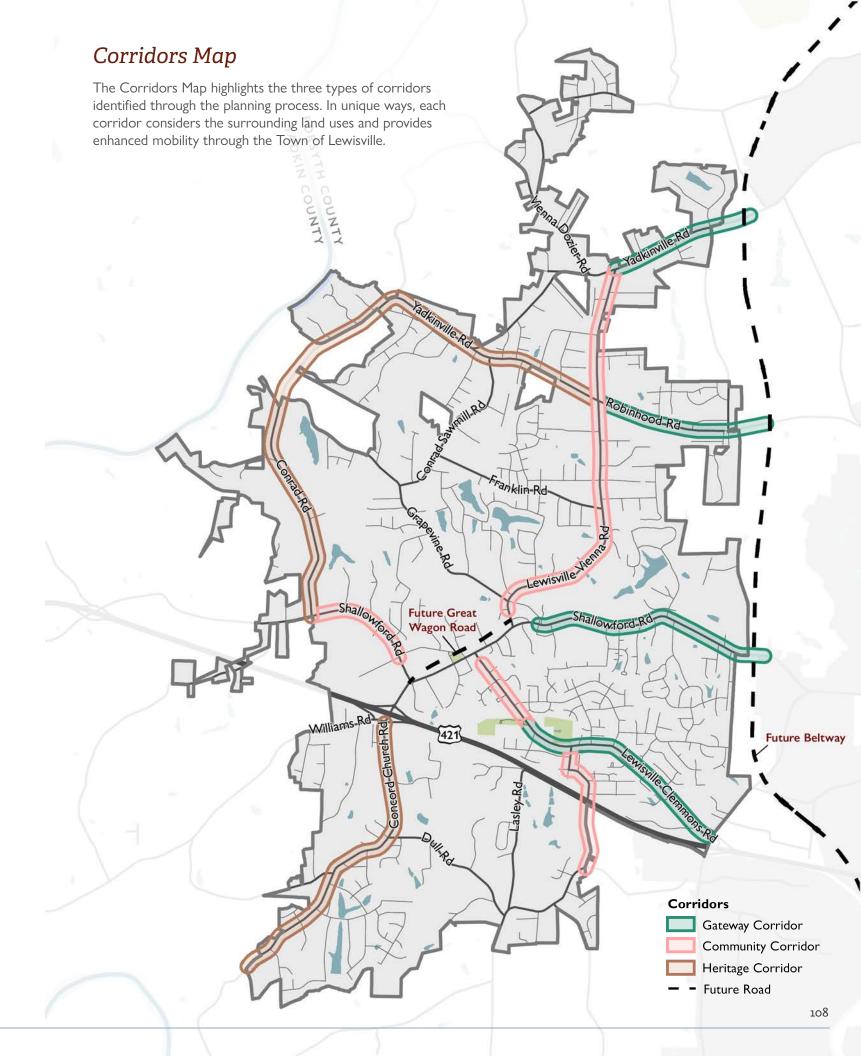
- » Provide sense of place upon entry through signage, a mixture of uses, and distinct building types
- » Promote existing streetscaping characteristics, including native plants and trees

Heritage Corridor

The Heritage Corridors are identified to preserve and promote the historic, scenic, and culturally important roads that convey the essence of Lewisville's rural, small-town charm. For these corridors, roadway characteristics and surrounding streetscape should be maintained to protect the pastoral character that defines the outlying areas of Lewisville. Street design should continue to focus on a two-lane swale section and native plants and tree canopies should be protected.

To maintain the sense of place, the intent of these corridors should be to:

- » Protect the rural characteristics of streets along these designated corridors
- » Promote existing streetscaping characteristics, including native plants and trees
- » Consider shared lane markings and "Share the Road" signs, where appropriate, to enhance accessibility and promote safety for non-vehicular users



Transportation and Mobility Strategies

Objective 1 | Provide transportation infrastructure that fulfills existing needs and supports preferred future land use.

Strategy 1.1	Coordinate transportation decisions with other municipalities (Forsyth County, WSUAMPO, NCDOT, City of Winston-Salem, etc.).
Strategy 1.2	Promote integrated development patterns that work together to support mixed-use, pedestrian-friendly neighborhoods and active modes of transportation. Use the Future Network Map to plan appropriate transportation projects.
Strategy 1.3	Reduce traffic congestion and promote safety by monitoring zoning and site plan proposals. Enforce the Town's access management program by: (1) limiting and separating driveways; (2) creating shared access; (3) keeping driveways from being too close to intersections; and (4) encouraging the cross-connection of parking areas.
Strategy 1.4	Use transportation projects as opportunities to enhance the Town's visual character and limit negative environmental consequences. Seek assistance from NCDOT and/or consultants.
Strategy 1.5	Consider a variety of traffic calming measures to reduce speeds and improve safety on Town-maintained roads.

Objective 2 | Plan for all modes of transportation, emphasizing increased bicycle and pedestrian accessibility and safety.

Strategy 2.1	Update the 2011 Lewisville Greenway and Pedestrian Connections Plan to evaluate need and priorities for sidewalks, greenways, and pedestrian crossings in Lewisville. Emphasize the accessibility of parks, schools, and other key destinations.
Strategy 2.2	Continue to require sidewalks on all residential collector streets in new subdivisions. Require traffic calming measures within subdivisions to improve safety.
Strategy 2.3	Ensure all new pedestrian facilities are ADA compliant and develop a plan to transition existing facilities to compliance.

Objective 3 | Ensure a well-connected and well-maintained street network.

Strategy 3.1	Improve and repair streets, as necessary, through a combination of state, local, and/or other funding. Participate in WSUAMPO transportation planning processes.
Strategy 3.2	Continue to require neighborhood street connections between residential developments while minimizing negative impacts of cut-through traffic. Evaluate the need for new collector streets as subdivision plans are submitted for approval.
Strategy 3.3	Continue to require developers to meet Town of Lewisville/NCDOT construction standards for all new subdivisions.

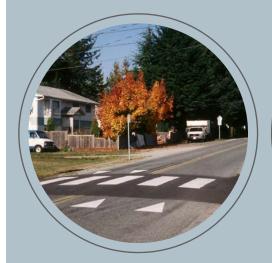


Strategy Highlight | Traffic Calming

Traffic calming entails a combination of measures to reduce the negative impacts of automobile use, change the behavior of drivers, and improve conditions for non-motorized users (pedestrians and bicyclists). While enforcement, signals/signage, and speed limits are also important, traffic calming focuses on physical design elements to reduce speeds and improve safety. Examples of traffic calming measures include:

- » Road diets: A reduction in width of vehicular travel lanes to reallocate space for other uses (i.e., bicycle lanes, crossing islands, turn lanes, or parking)
- » Speed humps, speed tables, and raised intersections
- » Horizontal shifts, chicanes, and mini roundabouts
- » Closures to prevent cut-through traffic (i.e., median barriers)

More information on traffic calming strategies can be found via the Institute of Transportation Engineers: ite.org/technical-resources/traffic-calming/







INFRASTRUCTURE AND SERVICES

This framework plan addresses the strategic growth of infrastructure and services in Lewisville. The maintenance and expansion of services influences where and when a community grows, and Lewisville's approach should mirror the patterns in the Future Land Use Map to target development in certain areas and discourage it in others.

Objective

Lewisville will invest in infrastructure and services that support desired growth patterns as envisioned in the Future Land Use Map. The Town will continue to analyze cost return on investment to make infrastructure decisions beneficial to all residents. Lewisville will ensure that existing levels of service are maintained or improved.

Infrastructure and Services in Lewisville



Water

Lewisville's water infrastructure currently serves most Town residents. A few areas lack water infrastructure, such as some more rural areas south of US 421 and in western Lewisville along Conrad Road. Expanding water service where appropriate to serve these areas would require investment, but would be streamlined by the existing high level of service.



Emergency Services

Lewisville currently provides trash and

recycling pickup to all residents. The Town

may consider the feasibility of leaf and limb

Waste Pickup

pickup for all residents.

Fire and disaster response is provided to all areas by the Lewisville Fire Department and by the Vienna Volunteer Fire Department in northern Lewisville. Lewisville's Community Policing Program, under contract with the Forsyth County Sheriff, provides public safety services with six officers assigned to Lewisville full-time. Ambulance services are provided by Forsyth County EMS.



Sewer

Sewer service is much more limited in Lewisville. Most sewer infrastructure is heavily concentrated near Downtown as well as in the Sequoia, Bradford Place, Arbor Run, and Crafton Creek neighborhoods in southeast Lewisville. Elsewhere in Lewisville, septic systems are required. A pump station on the western edge of Lewisville will allow an expansion of sewer service, particularly to neighborhoods in western Lewisville between Shallowford Road and US 421.



Schools

Lewisville is served by Winston-Salem/ Forsyth County Schools. A public elementary and new middle school are within the Town limits, and Vienna Elementary School is just across the northeast border. Forsyth Country Day School, a private Preschool-12 institution, also serves area families.



Electricity

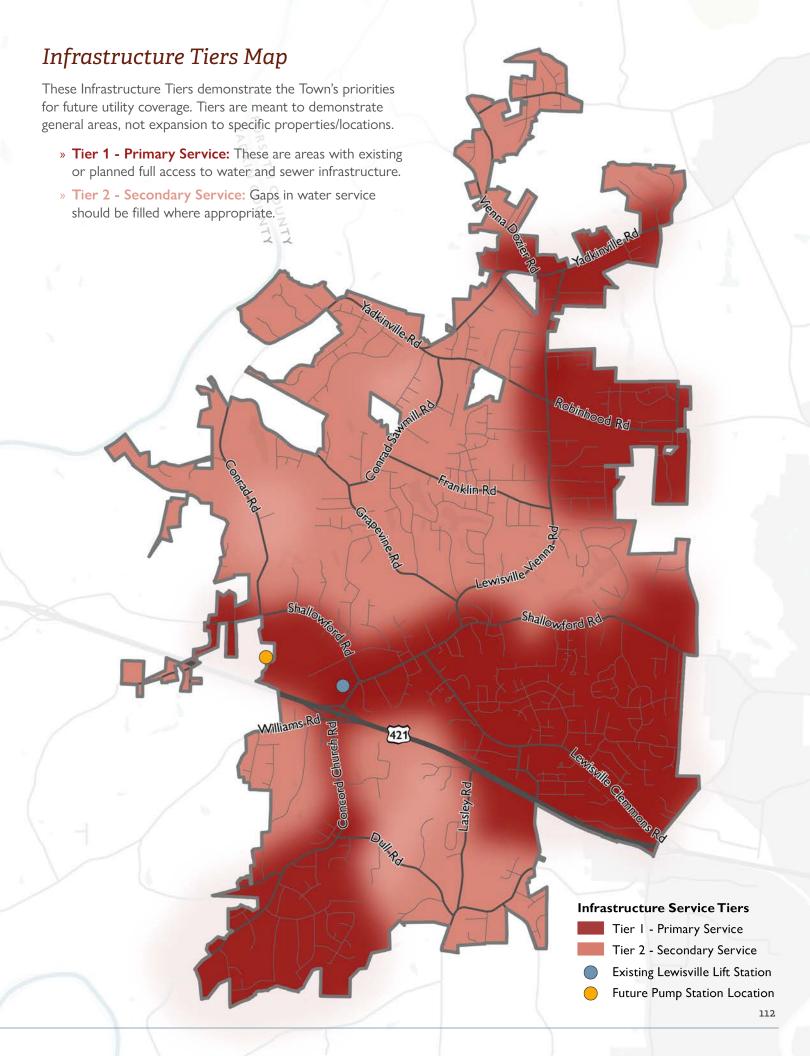
Electric service is provided to all homes and businesses in Lewisville by Duke Energy. Access should be expanded as any new development occurs.

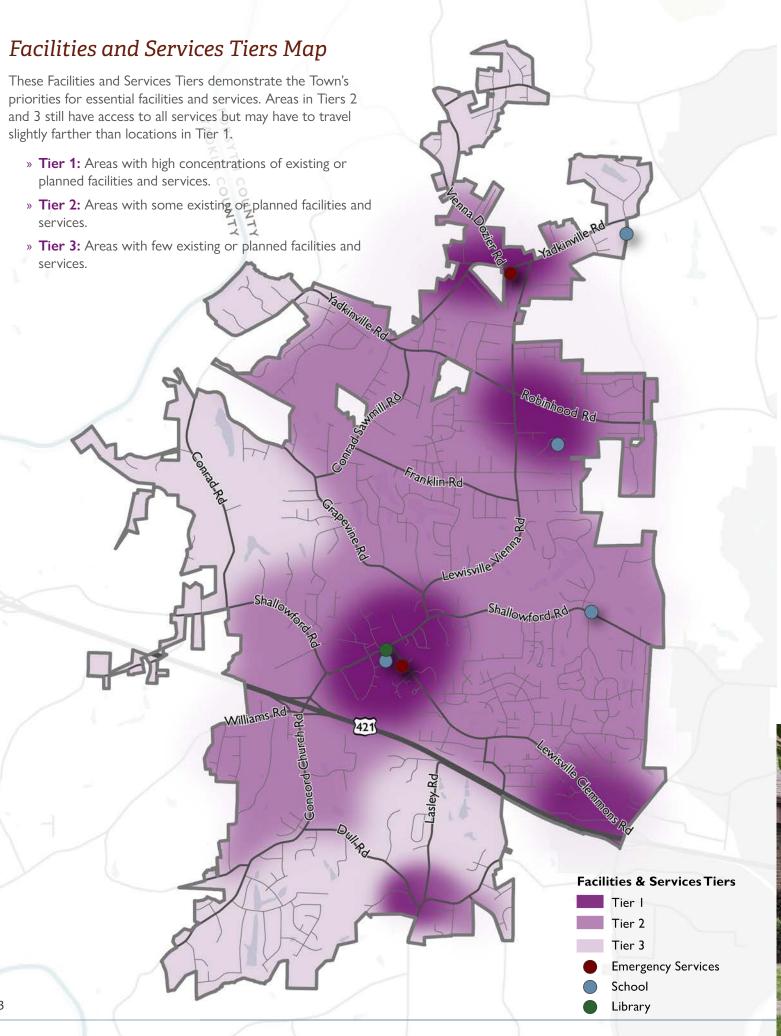


Library

The Lewisville Branch of the Forsyth County Library serves Town residents and is located Downtown.







Infrastructure and Services Strategies

Objective 1 | Maintain existing utility infrastructure and expand into new areas of Lewisville by considering community goals and securing sustained funding sources.

Strategy 1.1	Create a rolling five-year Capital Improvements Program to plan for services desired by the community, with an annual review and assessment of current levels of service and maintenance needs.
Strategy 1.2	Consider the Place Types and the Future Land Use Map when studying water and sewer expansions. Utility expansion should support neighborhood-style and centerstyle development. A lack of sewer infrastructure can be leveraged as a preservation measure for rural areas.
Strategy 1.3	Continue to monitor the need and evaluate all available funding sources for the provision of sanitary sewer service outside its current limits.
Strategy 1.4	Continue to encourage the placement of existing and future utilities underground to preserve community character.
Strategy 1.5	Support the extension of natural gas lines through the community.
Strategy 1.6	Investigate the feasibility of leaf and limb pickup.

Objective 2 | Advocate on behalf of Lewisville residents with surrounding jurisdictions to ensure the Town's needs are met. Pursue greater Town sovereignty where appropriate.

Strategy 2.1	Coordinate with Forsyth County to ensure that Lewisville's school, library, and public safety needs are adequately met as the Town's population grows and changes.
Strategy 2.2	Where feasible and beneficial, bring services provided by the County or by Winston-Salem under Town jurisdiction. Lewisville should maintain its connection to the region and become more autonomous where appropriate.



RESILIENCY AND SUSTAINABILITY

This framework plan outlines strategies for creating a more sustainable Lewisville, including sustainable growth and environmental preservation.

Statement of Objective

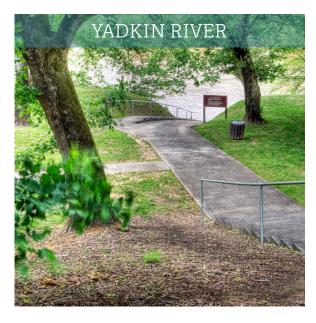
The Town of Lewisville should actively encourage sustainable growth, while also preserving the natural systems unique to the Town.

Resiliency

In this context, resiliency can be thought of as the ability of the community to overcome unforeseen environmental, economic, political, or cultural changes or disturbances.

The Town of Lewisville already has strategies in place to preserve the rural charm while supporting new economic growth areas. The Unified Development Ordinance outlines several types of districts to protect areas of cultural and natural significance. One area intended to preserve the community's main water supply is the Yadkin River Conservation District. The district outlines the guidelines and allowed uses in these designated areas.

Other areas protected by the Town's zoning ordinance are the Neighborhood Conservation Overlay District and the Historic Overlay District. The Town should continue to protect the Town's natural and built environment through the zoning ordinance. Protecting these areas will promote diversity of uses, both economic and recreational. This will ensure the preservation of the Town's rural charm and sustainable management of environmental resources.



Sustainability

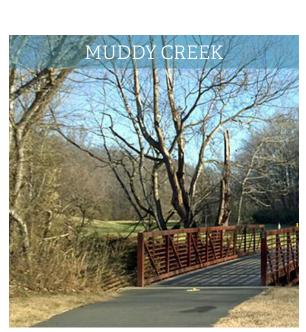
A community like Lewisville may face a variety of challenges. The Town should create strategies to promote adaptability. While all the Framework Plans address complex issues, this Framework Plan is a cross-cutting topic. Creating a sustainable community could include the Town promoting the use of solar energy or continuing to host special recycling events. Sustainability could also be creating multimodal facilities to provide all members of the community with opportunities to bike or walk rather than depending on a personal vehicle.

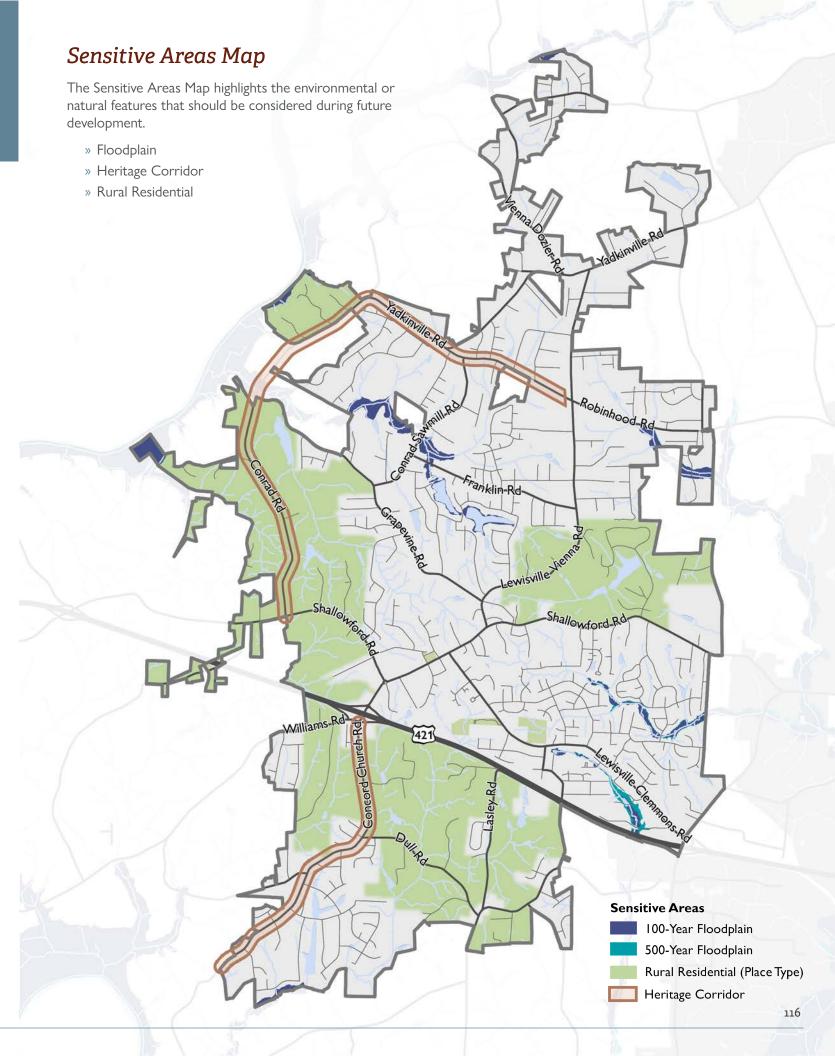
With the help of Lewisville's Environmental Conservation & Sustainability Committee, the Town can tailor specific solutions that meet the needs of the Town. Continuing to promote sustainability and resiliency will be a challenge that supersedes the lifetime of this plan.

Map Overview

The map highlights key environmental and natural features that should be considered during the development process.









Resiliency and Sustainability Strategies

Objective 1 | Commit to conservation by protecting Lewisville's natural resources.

Strategy 1.1	Conserve and protect the Town's lakes, creeks, and streams. Prevent erosion by preventing removal of trees from steep slopes, floodplains, and buffers.
Strategy 1.2	Encourage the use of low-impact development (LID) and green building practices in public and private projects. Include interpretive signage to increase community awareness.
Strategy 1.3	Encourage the use of native plants, non-invasive species, and xeriscaping (irrigation-free methods) for landscaping in public and private areas.
Strategy 1.4	Provide facilities to encourage walking and bicycling to promote good air quality and reduce vehicle travel (see Transportation and Mobility Framework Plan). Connect parks with a network of greenways.

Objective 2 | Promote smart growth patterns that preserve open spaces and sensitive areas.

Strategy 2.1	Plan for growth according to the areas and corridors described in the Future Land Use Map to minimize sprawl and preserve Lewisville's most important assets (see Land Use Framework Plan).
Strategy 2.2	Continue to limit development in sensitive areas such as along the Yadkin River, in wetlands, floodplains, stream buffers, and along steep slopes. Intentionally limit development in Rural Residential areas to conserve farmland, biodiversity, and scenery. Enforce UDO overlay standards to protect these areas.
Strategy 2.3	Preserve open spaces adjoining existing park and Town-owned facilities for future expansion, particularly those described in the PARC Plan.

Objective 3 | Create, retain, and educate the public about policies and programs that support environmental conservation.

Strategy 3.1	Retain bimonthly meetings of the Environmental Conservation and Sustainability Committee.
Strategy 3.2	Educate Lewisville residents about tax credits available for conservation easements, the county tax deferral program, and appropriate landscaping species.
Strategy 3.3	Pursue funding to incentivize property owners to protect significant natural and scenic areas in collaboration with the Piedmont Land Conservancy, the County, and the State.
Strategy 3.4	Encourage household-level actions that can reduce energy and water usage, such as recycling, home gardens, stormwater catchment plantings, composting, and recycling.

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Strategy Highlight | Low-Impact Development (LID)

Low-impact development (and more generally, green infrastructure) is a category of systems for stormwater management that mimic natural processes to preserve water quality and benefit habitats. This approach to land development or redevelopment aims to manage stormwater as close to its source as possible, thereby limiting runoff and the spread of pollutants. These methods help to decrease the negative environmental consequences of growth. Specific methods include:

- » Bioretention facilities
- » Rain gardens
- » Green/vegetated rooftops

- » Rain barrels
- » Permeable pavement

For more information about LID methods and practices, see the EPA website: epa.gov/nps/urban-runoff-low-impact-development



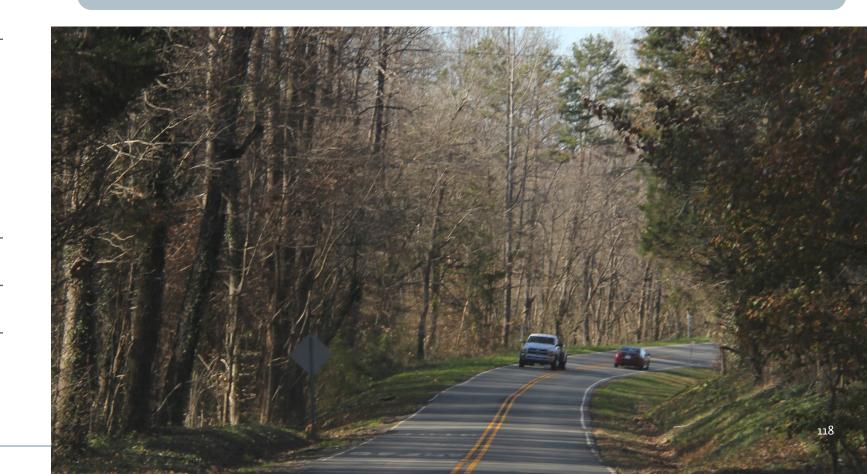




Bioswale under construction



Green roof



PARKS, RECREATION, AND CULTURE

This framework plan carries forward the vision and recommendations of the Lewisville Parks, Recreation, and Cultural Development (PARC) Plan created alongside the Comprehensive Plan. This plan integrates land use priorities into the parks system and recognizes how the City's parks and open spaces contribute to broader community initiatives.

Objective

Lewisville will develop a vibrant and community-focused future park system. By pursuing the vision outlined in the PARC Plan, the Town will create a system that is more equitable and accessible to all, comprised of high-quality and sustainable facilities, with a capacity for use by all Lewisville residents.

Map Overview and Recommendations

The map at right is based on key recommendations from the Town's recently completed PARC Plan. The map shows existing parks, walking and driving distance from these parks, potential neighborhood park locations, Town-owned parcels, and private fitness facilities.

Proposed New Parks

- » New community park in north central Lewisville in an easily accessible area. This new community park should include a community center, shelters and seating, a playground or other creative play areas, sports facilities, and a water element.
- » New neighborhood parks should be strategically located in areas farther from Downtown, including the south, northwest, north central, and northeast parts of Lewisville. These should include a shelter or gathering space, seating, accessible walking paths, a playground, lighting/safety measures, and at least one active facility (i.e. tennis court).
- » Mini parks, as small as half an acre, are most successfully created when specifically advocated for by a group of residents. Mini parks should be encouraged and designed to accommodate community needs.



Creative play areas in a community park

Proposed Park Improvements

- » Jack Warren Park: Develop a connection between park facilities and the new community center, upgrade the fitness equipment, upgrade seating to ADA compliance, and renovate the multi-use field.
- » Shallowford Square: Upgrade play equipment; install permanent bike racks; commission a parking study to facilitate better access and traffic flow during events at the park.
- » Joanie Moser Park*: Establish better pedestrian access between areas of the park; renovate volleyball court; create wayfinding signage. *In partnership with Forsyth County



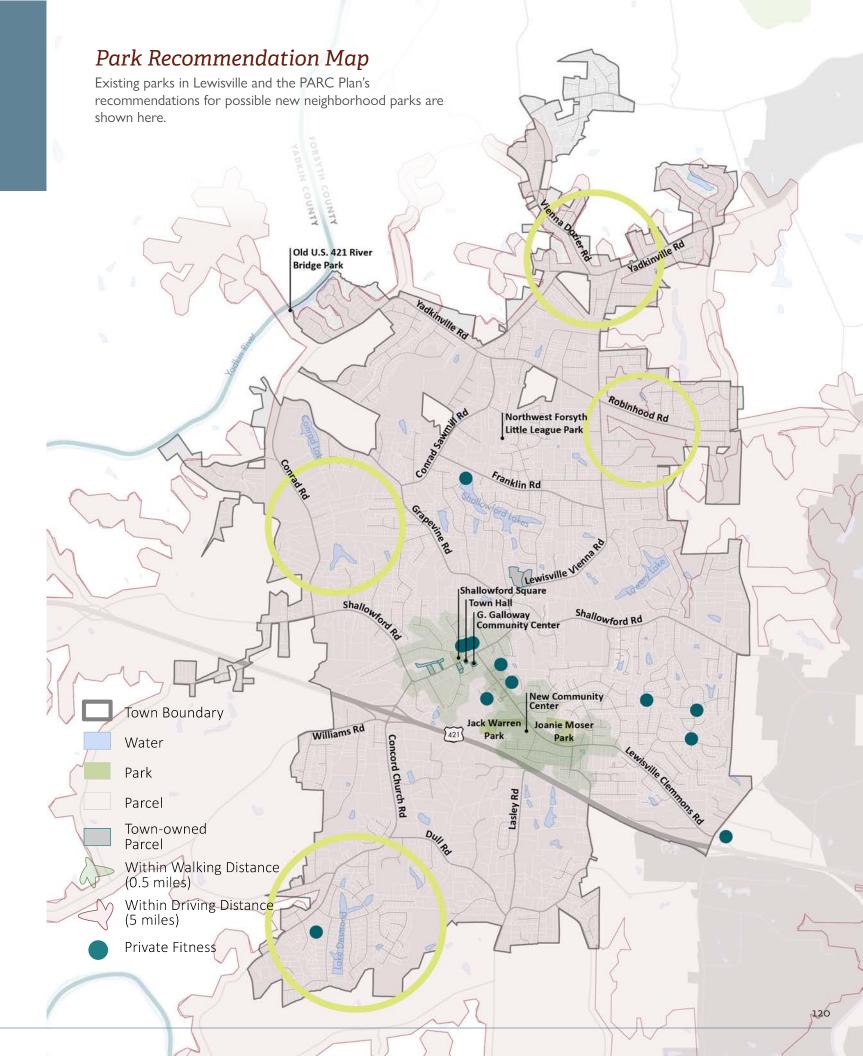
See map for potential neighborhood park locations



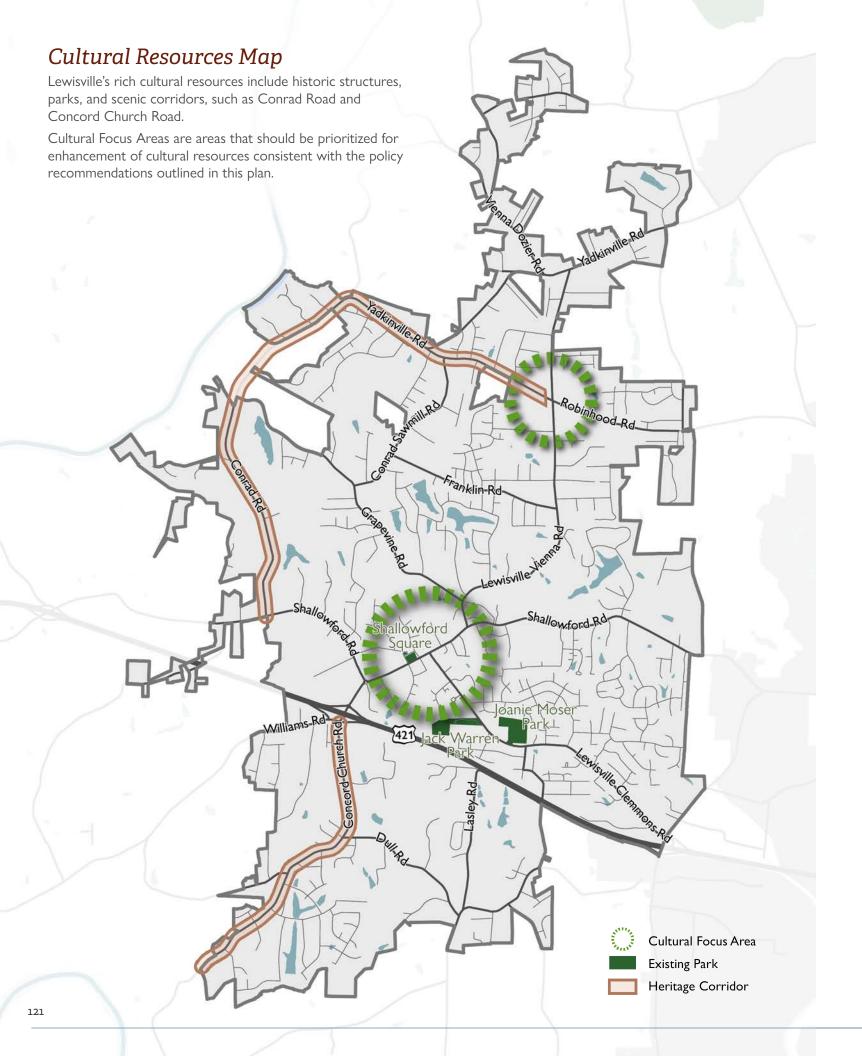


Shallowford Square

Pollinator Garde







Parks, Recreation, and Culture Strategies

The following objectives and strategies reflect the recommendations of the Lewisville PARC Plan, adopted December 2021.

Objective 1 | Upgrade and maintain existing parks and recreation facilities to meet community needs.

Strategy 1.1	Improve facilities at Jack Warren Park, Shallowford Square, and Joanie Moser Park. See page 119 and the PARC Plan for proposed improvements.
Strategy 1.2	Implement park safety improvements, such as lighting, enhanced park borders and street connections, fencing for access control at night, and emergency personnel access.

Objective 2 | Establish new parks at various scales to expand Town-wide and neighborhood-scale recreation accessibility.

Strategy 2.1	Establish a new community park in north-central Lewisville.
Strategy 2.2	Establish neighborhood parks in parts of Lewisville farther from Downtown.
Strategy 2.3	Establish mini parks (as small as half an acre) in locations with limited park accessibility.

Objective 3 | Provide more recreational, athletic, and cultural amenities that support all Lewisville residents.

Strategy 3.1	Provide recreational facilities that can be enjoyed by more ages, such as walking trails, picnic shelters, disc golf, splash pads, and tennis courts. Facilities should be as accessible as possible.
Strategy 3.2	Use public art to improve the aesthetics of the Town, including murals, memorials, large sculptures, and interactive art in high-visibility areas throughout Lewisville.
Strategy 3.3	Provide a greater number and variety of community events throughout the year, possibly including a food truck festival, art festival, holiday programs, running races, or movie nights.

Objective 4 | Improve the efficiency and effectiveness of the parks and recreation system.

Strategy 4.1	Hire staff to support the goals of this plan; a parks and recreation director to implement the plan and maintenance staff to service new park land.	
Strategy 4.2	Promote sustainability in the Town's park offerings using strategies such as minimizing energy use, installing solar panels, using rain barrels and rain gardens, and/or using native and drought tolerant plantings. See Resiliency and Sustainability Framework Plan	
Strategy 4.3	Update policies and guidelines to align with the goals of this plan.	12

7. ACTION PLAN

The Action Plan focuses on the implementation of the recommendations proposed in Lewisville Tomorrow. This chapter includes a complete list of all the policies from the document and provides guidance on how to implement each policy. The Action Plan is outlined into the following sections:

- » Call to Action
- » Connection to Upcoming Plans and Initiatives
- » Strategy Board
- » Conclusion

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CALL TO ACTION

Lewisville's legacy of proactive planning resulted in previous efforts that included clear visions and supportive strategies to preserve its small-town charm, reinforce its sense of community, and build upon its economic assets. These efforts served as building blocks in the creation of Lewisville Tomorrow. The Comprehensive Plan clarifies how the Town's built and natural environment can continue to have a positive effect on how people experience life in Lewisville.

Introduction

Lewisville Tomorrow shows how the Town can fulfill a renewed vision for Lewisville. The plan is the product of collaboration with town staff, community members, Town leadership, and the plan's steering committee. The success of the plan hinges on the continued collaboration among the community to implement the plan's recommendations. While completing the plan is a crucial first step, specific actions are needed to guide the plan's implementation. This section outlines some of these coordination steps.

"The Town of Lewisville is defined by its strong sense of community. The Town is a place of neighbors, a place of values, and a place to call home. Lewisville Tomorrow will preserve this distinctive small-town character by encouraging balanced growth that enhances opportunities and enriches community connections."



Connection to Upcoming Plans and Initiatives

Lewisville Tomorrow relates to other plans—some already in place and some still to come—in a variety of ways. These efforts range from local initiatives to those that stretch across the region. Numerous existing plans were reviewed at the outset of the planning process and provided the necessary building blocks for the strategies recommended in the Comprehensive Plan. As a Foundation for the Future, Lewisville Tomorrow also provides an important first step for upcoming plans and initiatives. Lewisville Tomorrow should serve as a guide for future strategic planning efforts and the upcoming rewrite of the Town's Unified Development Ordinance to reinforce a coordinated vision for Lewisville.

Lewisville Strategic Plan

A clear distinction exists between a Comprehensive Plan (such as Lewisville Tomorrow) and a Strategic Plan (which the Town would benefit from). The Comprehensive Plan is a policy-focused document that broadly guides future decisions surrounding growth and development. Lewisville Tomorrow establishes a long-range view with general goals and policies for elements of the community, such as land use, economic development, housing, transportation, infrastructure, and service. Meanwhile the Town's Strategic Plan should address specific community needs, many of which that were likely identified in the Comprehensive Plan. The Strategic Plan should have a shorter horizon (e.g., five years) to better understand the opportunities and constraints that will affect implementation.

Comprehensive Plan		Strategic Plan
Long-range plan (~20-year timeframe)		Short-term strategy (~5-year timeframe)
Provides a framework for future actions based on assumptions of future opportunities and constraints	VS	Communicates specific actions that can be completed given a clear understanding of available resources
Does not specifically allocate resources (time and money) to implement specific actions		Sets expectations for the amount and timing of resources over the five-year horizon

Unified Development Ordinance (UDO)

The Comprehensive Plan provides guidance as land use decisions are considered in the future. It builds on the vision created from previous plans and refined as part of Lewisville Tomorrow activities. A full rewrite to the Town's Unified Development Ordinance is the logical next step in making future development more predictable, functional, and intentional. The Town's UDO will be the regulatory instrument to advance the land use vision outlined in Lewisville Tomorrow. The continuity from the Comprehensive Plan to the UDO will align expectations for allowable uses, densities and intensities, building sizes and design features, transportation standards, and a host of other considerations. The UDO will create a legally binding way to enforce the future land use vision.

Vision and Planning Themes

Establishes a vision and set of themes to guide the creation of the Comprehensive Plan for Lewisville

Land Use Plan + (Future Land Use Map)

Provides a snapshot, years into the future of Lewisville's preferred future mix of land uses.

Serves as a guide for staff and elected officials as growth and development decisions are made

Offers a starting point for the topical framework plans.

Unified Development Ordinance + (Zoning Map)

Provides a regulatory map showing what uses are permitted today.

Implements the zoning ordinance (Lewisville's "rule book" for development).

Strategy Board

The timing of implementing Lewisville Tomorrow will depend on numerous factors including market conditions, available resources such as staff time and money, and the ability of the Town and private interests to work together. The Action Plan offers a way to track progress and prepare for future improvements with the flexibility to pivot as circumstances change. Lewisville Tomorrow tries to address specific challenges—both known and anticipated—and position the Town to capitalize on opportunities associated with likely growth areas in the years to come. Having a way to effectively track progress will allow the Town to modify programs and policies to build on progress or respond to new challenges. The Action Plan provides a framework for achieving the Town's future vision and goals by giving more structure to the strategies introduced in the Framework Plans. Referred to as the Strategy Board, the pages that follow show the responsible entities, identify whether the strategy is standalone or ongoing, and give a general sense of the resources (time and money) required for implementation.

Responsible Entities

Lewisville Tomorrow requires close coordination among various groups, including elected officials, departments, existing committees, and new groups that can be formed to support implementation. Likewise, private developers will play a role in achieving the vision for Lewisville by actively participating in supportive development practices. The Action Plan identifies who needs to take the lead on a particular strategy with the understanding that other groups will need to support these efforts.

Departments	Administration (AD) Planning & Zoning (P&Z) Public Works (PW)
Boards and Committees	Beautification Committee (BC) Environmental Conservation & Sustainability Committee (ECSC) Parks, Recreation and Cultural Development Board (PRCDB) Planning Board (PB) Public Safety Advisory Committee (PSAC)
Other Groups	Town Council (TC) Private Development (PD)

Duration

Many of the strategies will be ongoing initiatives, while a few are standalone strategies that will be implemented at a particular time in the future.

Resources

The Strategy Board features more than 70 individual actions. With the understanding that the people tasked with implementation face competing priorities for their time and available funding is limited, the Strategy Board provides a general sense of the resources necessary for each action. The Town may consider hiring additional Planning and Zoning staff if resources permit to enhance implementation efforts.

Survey Feedback

After the draft Comprehensive Plan was published for public review, a second online survey was distributed to provide information on the draft plan and collect feedback on the objectives and strategies outlined in each Framework Plan. Participants ranked the objectives within each Framework Plan from highest to lowest priority and had the option to provide open-ended comments. The results of this survey are summarized in each section of the Strategy Board.

Funding Sources

While not called out specifically in the Strategy Board, funding sources will play a critical role in achieving some of the actions. In particular, funding needs are associated with many of the transportation and park construction projects. The competition for public resources is intense, and implementation will require Town revenue sources, grant applications, public-private partnerships, and state or federal funds. The following list provides a glimpse of potential funding sources.

Capital Improvement Program. The Town of Lewisville's five-year Capital Improvement Program (CIP) assigns funding for equipment and facilities for the town.

General Fund. Some actions can be funded through the existing budgets and departmental responsibilities and therefore do not add the operating expenses of the town.

Grants. A variety of grants are available to advance implementation. While some grants will require a local match, positioning the town to be competitive for funding opportunities is critical. Another consideration is that staff time will be necessary to apply for and administer grants.

Public-Private Partnerships. This type of financing uses private financing to build public infrastructure, transportation projects, and public amenities like parks.

Transportation Funding. Competitive federal and state funding programs through Winston-Salem Urban Area Metropolitan Planning Organization (WSUMAPO) can provide additional funding for transportation improvements and planning processes.

Strategy Legend

Refer to this legend while reading the strategies in the tables on the following pages.

Objective/ Strategy	Lead	Support	Participate	Duration	Time	Cost	
Refers to the strategy number as included in the <i>Framework</i> Plans chapter		le under Re on previou ations	,	Standalone = Strategy implementation is an isolated action Ongoing = Strategy implementation is a continuous process	= Low = Medium = High	\$ = Lo \$\$ = Me \$\$\$ = Hi	edium



Objective/ Strategy	Title	Lead	Support	Participate	Duration	Time	Cost
1	Encourage land use patterns to owners from incompatible land		nvenient acces	s to neighbor	hood amenities	s and protec	t property
1.1	Place Type Application	P&Z	PB TC		Ongoing		\$
1.2	Small-Scale Commercial	P&Z	PB TC	PD	Ongoing		\$
1.3	Rural Preservation	P&Z	PB TC		Ongoing		\$
2	Develop Downtown Lewisville housing types.	e as a center	of community	y identity, enc	ouraging small	businesses a	nd a mix of
2.1	Downtown Development	P&Z	РВ		Standalone		\$
2.2	Downtown Design Guidelines	P&Z	PB TC	PD	Ongoing	Ö	\$
2.3	Public/Private Partnerships for Downtown.	TC	P&Z		Standalone	Ö	\$
3	Create a new Unified Develop Future Land Use Map.	oment Ordina	ance to encou	ırage developr	ment that mate	thes the goal	s of the
3.1	Activity Center Development	P&Z	PB TC	PD	Ongoing	Ö	\$
3.2	Activity Center Design Guidelines	P&Z	РВ		Standalone		\$\$

See full strategy descriptions on page 90.



Survey participants ranked the three Land Use objectives from most important to least important. The results show that Objective 1 was ranked the highest priority by respondents overall.



Encourage land use patterns that allow convenient access to neighborhood amenities and protect property owners from incompatible land uses.

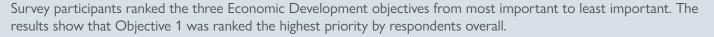
Sample open-ended comments included:

- » "We would like to see something done with the shopping center near Shallowford Square."
- » "Although I'd like to see Lewisville be kinder to small businesses, I am concerned about over developing the town center with apartments or high density residential."
- » "Focus on building up the Downtown, so that it is presentable and functional."



Objective/ Strategy	Title	Lead	Support	Participate	Duration	Time	Cost			
1	Develop a livelier Downtown and other small commercial areas that enhance walkability and fit seamlessly with Lewisville's small-town character.									
1.1	Downtown Development	P&Z			Standalone		\$			
1.2	Downtown Density	P&Z	PB	PD	Ongoing		\$			
1.3	Downtown Accessibility	P&Z	PW		Ongoing	Ö	\$			
1.4	Downtown Urban Design	P&Z	PB TC				\$			
1.5	Main Street America Membership	AD	TC		Standalone	Ċ	\$			
2	Coordinate strategically with be enhance the Town's character			to ensure tha	t any economic	developme	ent serves to			
2.1	Leveraging Local Assets	AD	TC		Ongoing		\$			
2.2	Economic Development Sites	P&Z	AD TC	PD	Ongoing	Ö	\$			
2.3	Local Hiring Practices	AD	TC		Ongoing	Ŏ	\$			
3	Support the Town's existing but Lewisville.	usinesses an	d encourage n	ew appropriat	tely-scaled ente	erprises to lo	ocate in			
3.1	Economic Development Marketing	AD	P&Z TC		Ongoing		\$\$			
3.2	Downtown Lewisville Organization	AD			Ongoing		\$\$			
3.3	Downtown Grant Program	TC			Standalone	Ö	\$\$\$			
3.4	Supportive Housing Development	P&Z	PB TC		Ongoing		\$			
3.5	Entrepreneurship Program	TC			Standalone	Ö	\$\$\$			

See full strategy descriptions on pages 94-95.





Develop a livelier Downtown and other small commercial areas that enhance walkability and fit seamlessly with Lewisville's small-town character.

A sample open-ended comment included:

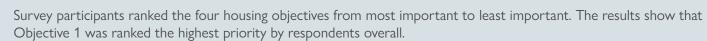
» "We need more walkability by lengthening sidewalks, [and encouraging] restaurants Downtown."





Objective/ Strategy	Title	Lead	Support	Participate	Duration	Time	Cost			
1	Preserve the residential character of Lewisville.									
1.1	Single-Family Neighborhood Preservation	P&Z	PB TC	PD	Ongoing		\$			
1.2	Planning Tool Application	P&Z	PB TC		Ongoing		\$			
1.3	Rural Preservation	P&Z	PB TC		Ongoing		\$			
2	Evaluate zoning and developme	nt standard	s to allow for	new developr	ment to occur	where appro	priate.			
2.1	Residential Clusters	P&Z	PB TC	PD	Ongoing		\$			
2.2	Requirement Flexibility	P&Z	PB TC		Standalone	Ŏ	\$			
3	Maintain an adequate supply of	housing tha	at varies in size	e and style.						
3.1	Neighborhood Preservation	P&Z	PB TC		Ongoing		\$			
3.2	Neighborhood Design Standards	P&Z	PB TC		Standalone	Ö	\$			
3.3	Multifamily Housing Standards	P&Z	PB TC		Standalone	Ö	\$			
4	Pursue housing investment in and near Downtown.									
4.1	Downtown-Supportive Housing	P&Z	PB TC		Ongoing		\$			
4.2	Walkability	P&Z	PB TC	PD	Ongoing		\$			

See full strategy descriptions on page 98.





Preserve the residential character of Lewisville.

Sample open-ended comments included:

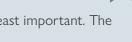
- » "It is essential to preserve single-family as the prominent housing type in Lewisville."
- » "Housing options Downtown should also include options for food service built-in or attached."



Transportation & Mobility

Objective/ Strategy	Title	Lead	Support	Participate	Duration	Time	Cost		
1	Provide transportation infrastructure that fulfills existing needs and supports preferred future land use.								
1.1	Transportation Coordination	P&Z	PW		Ongoing		\$		
1.2	Pedestrian-Friendly Design	P&Z	PB TC		Ongoing		\$		
1.3	Access Management	P&Z	PB TC		Ongoing		\$		
1.4	Streetscaping	PW	TC		Ongoing	Č	\$\$\$		
1.5	Traffic Calming	PW			Ongoing	Ö	\$\$\$		
2	Plan for all modes of transport	ation, emph	nasizing increas	sed bicycle and	d pedestrian ac	cessibility a	nd safety.		
2.1	Greenway and Pedestrian Plan Update	P&Z	TC		Standalone	Ö	\$\$		
2.2	Sidewalk Requirements	P&Z	PB TC	PD	Ongoing	Č	\$		
2.3	ADA Compliance	PW	P&Z		Ongoing		\$		
3	Ensure a well-connected and well-maintained street network.								
3.1	Street Maintenance	PW			Ongoing	Ö	\$\$\$		
3.2	Street Connectivity	P&Z	PB TC	PD	Ongoing		\$		
3.3	Street Design Standards	P&Z	PB TC	PD	Ongoing	Č	\$		

See full strategy descriptions on page 108.



Survey participants ranked the three transportation & mobility objectives from most important to least important. The results show that Objective 2 was ranked the highest priority by respondents overall.



Plan for all modes of transportation, emphasizing increased bicycle and pedestrian accessibility and safety.

Sample open-ended comments included:

- » "We should work to create better cycling roads and greenway connections to make them safer for all concerned."
- » "There are some troublesome road areas in our town."





Infrastructure and Services

Objective/ Strategy	Title	Lead	Support	Participate	Duration	Time	Cost			
1	Maintain existing utility infrastructure and expand into new areas of Lewisville by considering community goals and securing sustained funding sources.									
1.1	Capital Improvements Plan	AD	PW TC		Ongoing		\$\$\$			
1.2	Water/Sewer Capacity	P&Z	PB TC		Ongoing		\$			
1.3	Sewer Service Area	AD	TC		Ongoing		\$			
1.4	Underground Utilities	AD			Ongoing		\$			
1.5	Natural Gas Lines	AD	PW TC		Ongoing	Ċ	\$			
1.6	Leaf and Limb Pickup	AD	PW		Standalone	Ċ	\$			
2	Advocate on behalf of Lewisville residents with surrounding jurisdictions to ensure the Town's needs are met. Pursue greater Town sovereignty where appropriate.									
2.1	County Coordination	P&Z	PB TC		Ongoing		\$			
2.2	Infrastructural Autonomy	TC	PW P&Z		Ongoing	Ö	\$\$\$			

See full strategy descriptions on page 113.



Survey participants ranked the two infrastructure and services objectives from most important to least important. The results show that Objective 1 was ranked the highest priority by respondents overall.



Maintain existing utility infrastructure and expand into new areas of Lewisville by considering community goals and securing sustained funding sources.

Sample open-ended comments included:

- » "Let natural gas and internet providers know that they have a market of potential customers in Lewisville. Develop the sewer system."
- » "I like the way the current infrastructure is. It makes sense to reach out and expand infrastructure if we are growing."



Resiliency & Sustainability

Objective/ Strategy	Title	Lead	Support	Participate	Duration	Time	Cost			
1	Commit to conservation by protecting Lewisville's natural resources.									
1.1	Natural Resource Conservation	ECSC			Ongoing		\$			
1.2	Low-Impact Development	P&Z	PB TC		Ongoing		\$			
1.3	Native Plants and Non- Invasive Species	P&Z	PB TC		Ongoing		\$			
1.4	Active Transportation	PW	P&Z TC		Ongoing		\$\$\$			
2	Promote smart growth patterns that preserve open spaces and sensitive areas.									
2.1	Smart Growth	P&Z	PB TC		Ongoing	Ŏ	\$			
2.2	Limited Development in Sensitive Areas	P&Z	PB TC		Ongoing		\$			
2.3	Open Space for Park Expansion	P&Z	PB TC		Ongoing	Ŏ	\$\$			
3	Create, retain, and educate the public about policies and programs that support environmental conservation.									
3.1	Environmental Conservation & Sustainability Committee	ECSC			Ongoing	Ö	\$			
3.2	Conservation Tax Credits	ECSC			Ongoing		\$			
3.3	Conservation Collaboration	TC	ВС		Ongoing	Ö	\$\$			
3.4	Household Actions	ECSC	PW		Ongoing	Ö	\$\$			

See full strategy descriptions on page 116.



Survey participants ranked the three resiliency and sustainability objectives from most important to least important. The results show that Objective 1 was ranked the highest priority by respondents overall.



Commit to conservation by protecting Lewisville's natural resources.

A sample open-ended comment included:

» "We must preserve the natural beauty of Lewisville and the Town. It's ok to have undeveloped property or spaced out property. We need trees and views. The area is beautiful and we have some of the most beautiful areas it makes sense to preserve it."





Parks, Recreation, and Culture

Objective/ Strategy	Title	Lead	Support	Participate	Duration	Time	Cost				
1	Upgrade and maintain existing parks and recreation facilities to meet community needs.										
1.1	Park Facilities	PW	PRCDB		Ongoing	Ö	\$\$				
1.2	Park Safety Improvements	PW	PRCDB		Standalone	Ö	\$\$				
2	Establish new parks at various scales to expand Town-wide and neighborhood-scale recreation accessibility.										
2.1	Community Park	TC	PRCDB		Standalone		\$\$\$				
2.1	Neighborhood Parks	TC	PRCDB		Standalone		\$\$\$				
2.3	Mini Parks	TC	PRCDB	PD	Ongoing		\$				
3	Provide more recreational, athletic, and cultural amenities that support all Lewisville residents.										
3.1	Recreation Facilities	AD	PRCDB		Ongoing	Ö	\$\$\$				
3.2	Public Art	ВС	PRCDB		Ongoing		\$\$				
3.3	Community Events	AD	PRCDB		Ongoing		\$\$				
4	Improve the efficiency and effectiveness of the parks and recreation system.										
4.1	Additional Staff	TC	PRCDB		Ongoing		\$\$				
4.2	Sustainable Practices	ECSC	PRCDB PSAC		Ongoing	Ö	\$\$				
4.3	Guideline Updates	TC	PRCDB P&Z PB TC		Standalone	Ŏ	\$				

See full strategy descriptions on page 121.

Survey participants ranked the four parks, recreation, and culture objectives from most important to least important. The results show that Objective 1 was ranked the highest priority by respondents overall.

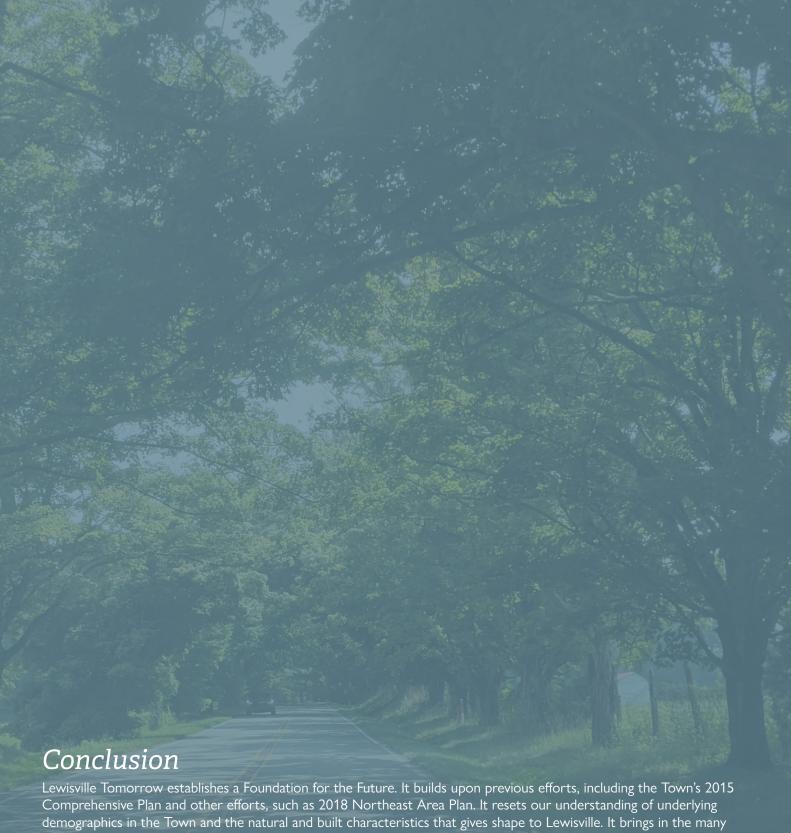


Upgrade and maintain existing parks and recreation facilities to meet community needs.

A sample open-ended comment included:

» "Before considering more recreational opportunities for our town, I would like to see good/great use of the Lewisville Community Center."





Lewisville Tomorrow establishes a Foundation for the Future. It builds upon previous efforts, including the Town's 2015 Comprehensive Plan and other efforts, such as 2018 Northeast Area Plan. It resets our understanding of underlying demographics in the Town and the natural and built characteristics that gives shape to Lewisville. It brings in the many voices that call Lewisville home or a place to work or somewhere to recreate. And it blends that information into a new approach to growth and distills that approach into a series of strategies organized around topics that matter—from land use and transportation to economic development and parks. The future of Lewisville rests in our willingness to maintain focus, provide strong leadership, and carefully and collectively consider how we prioritize the limited resources we have on hand to enact change. Success means Lewisville continues to embrace its unique small-town character, that it finds opportunities that come with being intentionally about growth, that its Downtown blossoms. Most importantly, that its people are more connected to each other and the place they call home.

